

PERTH AND KINROSS COUNCIL

Housing & Communities Committee

29 January 2019

PERTH & KINROSS COMMUNITY JUSTICE PARTNERSHIP ANNUAL REPORT 2018-19

**Report by Executive Director (Education and Children's Services)
(Report No. 20/28)**

PURPOSE OF REPORT

This report introduces the Perth and Kinross Community Justice Partnership Annual Report 2018-19 which has been submitted to Community Justice Scotland.

1. BACKGROUND / MAIN ISSUES

- 1.1 The Community Justice (Scotland) Act 2016 (the Act) was passed by the Scottish Parliament in 2017 and established a new model for the governance and delivery of Community Justice in Scotland. The Act dissolved the Community Justice Authorities (CJAs) with effect from 1 April 2017 and replaced them with the Community Justice Partnerships in each of the 32 local authority areas in Scotland. The partnerships comprise statutory community justice partners with representation from the third sector. The statutory partners are: Police Scotland; Scottish Prison Service (SPS); Scottish Fire and Rescue Service (SFRS); Skills Development Scotland (SDS); NHS Tayside; Health and Social Care Integration Joint Board; Scottish Courts and Tribunals Service and the Local Authority.
- 1.2 The Scottish Government's national strategy for Community Justice was published in 2017. It takes a holistic approach to help people make positive changes in their lives and tackle the underlying causes of their offending. Rather than invest resources in interventions which have been shown to be ineffective, the strategy promotes the use of effective, evidence based community interventions to support the rehabilitation of those who offend. This approach reflects the evidence that the use of short term prison sentences has the propensity to exacerbate rather than reduce offending and re-offending.
- 1.3 There is a requirement in the Act for the statutory partners to work together to deliver a Community Justice Outcomes Improvement Plan (CJOIP) for their area. The partnership is required to report on progress in delivering the outcomes in the CJOIP to Community Justice Scotland (CJS) via an annual report. CJS was also established under the Act to work closely with statutory community justice partners, the third sector and a range of other partners to provide support and leadership for the delivery of community justice.

- 1.4 On 1 April 2017, the Perth and Kinross Community Justice Partnership was formed, comprising representatives from the eight statutory partners and the third sector, via the Perth and Kinross Community Justice Third Sector Forum, of which Perth and Kinross Association of Voluntary Service (PKAVS) is their representative.
- 1.5 The Perth and Kinross Community Justice Partnership launched its first CJOIP on 1 April 2017. This three year plan incorporates seven national outcomes and has a focus on seven local priorities. These are:
- Employment;
 - Housing;
 - Health (including mental health and substance misuse);
 - Victims;
 - Women who offend;
 - Family relationships; and
 - Males who offend.
- 1.6 The first Partnership Annual Report was submitted to CJS in September 2018 using a template provided by CJS and commented on progress in delivering the national outcomes contained in the CJOIP. The report noted that the Partnership had made good progress under all seven of the national outcomes and a number of the local priorities which meet these outcomes. Examples of good progress included the following:
- **Women who offend:** This aims to address the needs of women in the criminal justice system by providing a service that is designed by women, for women, to meet their needs. Women who attend the One-Stop Learning Service (OWLS) are actively encouraged and supported to be involved in both the running of the centre and many of the activities that take place there. For example, management meetings are held monthly and are run by the women; the mission statement of the centre was created by the OWLS women and the design of the centre, from layouts to decorating and furnishings is planned jointly in consultation with the women from conception to completion. The involvement of women in all aspects of OWLS has a number of benefits, from improved service responsiveness to increased feelings of inclusion and ownership. This has enabled the service to develop to meet the needs of women who use it and transform and enhance their experiences of support services.
 - **Employment:** This aims to improve the employment chances of those who are involved in the criminal justice system. The Community Payback Unpaid Work Team, in partnership with St Johnstone Community Trust have developed the “Onside” project to help maximise the future employability prospects of participants in addition to improving their general health and wellbeing. Participants are required to undertake vocational training and physical exercise as part of the project. Among the topics covered are: building a Curriculum Vitae (CV); presentation at job interviews and conducting job searches. Feedback has been positive from both participants and those running the project and it is intended to run further project modules with more participants in the future.

- 1.7 Since the publication of the first Partnership Annual Report, the Community Justice Partnership has continued to monitor progress of the Perth and Kinross Community Justice outcomes Improvement Plan (CJOIP). In preparing the 2018-19 Annual Report, evidence of this progress has come from a range of sources and has included the participation of all statutory stakeholders, as well as organisations from the third sector, in an Annual Report development day which was hosted by PKAVS. In addition, there were regular updates at partnership meetings and stakeholder feedback on the draft report.

2. 2018-19 ANNUAL REPORT

- 2.1 Following a review of the annual reporting process, CJS noted the following:

- The analysis of the individual partnership reports attempted to do too much and the subsequent report was too long;
- There was very little data to work with so there was a danger of making unreliable comparisons;
- CJS do not have the resource to carry out the same methodology year on year;
- A simpler, focussed annual reporting methodology was required; and
- The national Outcomes Performance and Improvement (OPI) framework is not being consistently used when reporting progress, is not fit for purpose and requires review.

- 2.2 In order to review the OPI, CJS require to gather more information about what indicators are useful and are being used. To do this, CJS have designed a new interim Annual Report template.

- 2.3 For each national indicator the template asks:

- Whether the indicator has been reported to the partnership during the year;
- Whether the indicator was useful in measuring progress against outcomes; and
- For details of any evidence and data that has been used to support the indicator.

- 2.3 The template also asks local areas to describe:

- Governance arrangements;
- Main area(s) of focus for partnership activity over the reporting period;
- Case studies; and
- Challenges.

- 2.4 The Perth and Kinross Community Justice Partnership Annual Report 2018-19 is attached as Appendix 1. The report contains contributions from four statutory partners and three members of the Third Sector Forum. These contributions highlight the excellent work undertaken by both statutory partners and third sector organisations, often in partnership, in a variety of settings across Perth and Kinross. A glossary of terms used in the report is attached as Appendix 2.

- 2.5 From a Perth and Kinross Council perspective, the report highlights the excellent work taking place in OWLS and at Westbank, where the Unpaid Work (UPW) Team is based. For example, OWLS has worked closely with CJS in contributing to its first national campaign, Second Chancers.

The national campaign toolkit comprises of two creative assets: a series of films and an audio exhibition. It was launched on 11 October 2018 across multiple channels including digital advertising and cinema as well as social media. The short films highlight people with experience of the Scottish justice system who have made positive changes to themselves and their community. One of the films features a person who has made use of OWLS. The audio exhibition consists of six stories with each story comprising an audio clip and a canvas picture. The focus of each story is about how each person has transformed their lives. Two of the audio clips feature women who have attended OWLS.

- 2.6 The UPW Team has continued to develop its partnership approach at its Westbank site in Perth. It is intended that the Westbank Project will become a community asset where people and partners will work together:

- To develop a range of opportunities where partners and people support each other and are supported.
- To create positive initiatives associated with education, care, manufacture and retail.
- To promote equality, inclusion, consultation, collaboration and innovation.
- To create a welcoming environment where people are valued and their skills and confidence grow.

This project has attracted funding from the European Social Fund and UPW staff and people carrying out unpaid work are the cornerstone of a new approach to service delivery. This has allowed the UPW team to adopt the principles of a social enterprise with a clear emphasis on customer satisfaction. In essence, it has re-defined the purpose of the team to deliver high quality work which is of social benefit to the citizens and communities of Perth and Kinross and:

- Ensure the continued discharge of statutory responsibilities.
- Provide a productive environment for clients through purposeful activity.
- Support and invest in staff to deliver and sustain a quality service.

- 2.7 The report highlights other areas of work where Council teams have made a significant positive contribution towards achieving the Partnership's outcomes.

These include:

- The development of a data sharing protocol with the Scottish Prison Service (SPS) that will allow the sharing of details of those coming in and out of custody.

- A successful joint bid with Dundee City Council's Community Justice Service for Scottish Government funding to implement the Caledonian System. This is an integrated approach to address men's domestic abuse and to improve the lives of women, children and men involved.
- The continued high rate of compliance for offenders involved in the Multi Agency Public Protection Arrangements (MAPPA) across Tayside highlights the partnership process for assessing and managing high risk of harm offenders continues to work well.
- The introduction of a Bail Supervision scheme for young people aged 16 to 26 involving Criminal Justice Social Workers and staff from Services for Young People. The scheme identifies those in the target group who require an intensive level of support during the period of bail and who would suffer extreme difficulties if sent to custody.
- Perth and Kinross Criminal Justice Service has reviewed services that were provided for men involved with statutory services and intend to implement a new approach which will focus on recovery, reintegration and the promotion of the rehabilitation of offenders. The review made a number of recommendations including the development of an integrated throughcare service for men where prison-based agencies and community-based agencies will aim to provide a seamless transition from custody to community and a more person-centred approach to supervision for those on community-based Orders.

3. CONCLUSION AND RECOMMENDATION

- 3.1 The Perth and Kinross Community Justice Partnership Annual Report 2018-19 illustrates the positive work being undertaken by both the statutory partners and third sector organisations. This is the second annual report and it evidences partners' collaborative approach and the strength of relationships. The partners and third sector organisations are committed to the shared aim, echoed in the CJOIP, to work in partnership by reducing re-offending and supporting those who have committed offences. It is the intention of the partnership to build on this progress thereby ensuring the communities in Perth and Kinross remain safe places to live.
- 3.2 It is recommended that the Committee:
- (i) Notes the approach being undertaken by Perth and Kinross Council in respect of the Perth and Kinross Community Justice Partnership and the content of the 2018-19 Annual Report.

Author(s)

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Approved

Name	Designation	Date
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1. IMPLICATIONS, ASSESSMENTS, CONSULTATION AND COMMUNICATION

Strategic Implications	Yes / None
Community Plan / Single Outcome Agreement	Yes
Corporate Plan	Yes
Resource Implications	
Financial	None
Workforce	None
Asset Management (land, property, IST)	None
Assessments	
Equality Impact Assessment	None
Strategic Environmental Assessment	None
Sustainability (community, economic, environmental)	None
Legal and Governance	None
Risk	None
Consultation	
Internal	None
External	None
Communication	
Communications Plan	None

1. Strategic Implications

Community Plan / Single Outcome Agreement

- 1.1 This section sets out how the proposals relate to the delivery of the Perth and Kinross Community Plan/Single Outcome Agreement in terms of the following priorities:

- (i) Giving every child the best start in life;
- (ii) Developing educated, responsible and informed citizens;
- (iii) Promoting a prosperous, inclusive and sustainable economy;
- (iv) Supporting people to lead independent, healthy and active lives; and
- (v) Creating a safe and sustainable place for future generations.

This report relates to Objective No (ii), (iii), (iv) and (v).

Corporate Plan

- 1.2 This section sets out how the proposals relate to the achievement of the Council's Corporate Plan Objectives.

- (i) Giving every child the best start in life;
- (ii) Developing educated, responsible and informed citizens;
- (iii) Promoting a prosperous, inclusive and sustainable economy;
- (iv) Supporting people to lead independent, healthy and active lives; and
- (v) Creating a safe and sustainable place for future generations.

This report relates to Objective No (ii), (iii), (iv) and (v).

- 1.3 The report also links to the Education & Children's Services Policy Framework in respect of the following key policy area:

- Learning: Developing Communities

2. Resource Implications

Financial

- 2.1 This report contains no proposals which would have a financial impact on the Council.

Workforce

- 2.2 There are no workforce implications arising from this report.

Asset Management (land, property, IT)

- 2.3 There are no Asset management implications arising from this report.

3. Assessments

Equality Impact Assessment

- 3.1 Under the Equality Act 2010, the Council is required to eliminate discrimination, advance equality of opportunity, and foster good relations between equality groups. Carrying out Equality Impact Assessments for plans and policies allows the Council to demonstrate that it is meeting these duties.

This section should reflect that the proposals have been considered under the Corporate Equalities Impact Assessment process (EqIA) with the following outcome:

- (i) Assessed as **not relevant** for the purposes of EqIA

Strategic Environmental Assessment

- 3.2 The Environmental Assessment (Scotland) Act 2005 places a duty on the Council to identify and assess the environmental consequences of its proposals. However, no action is required as the Act does not apply to the matters presented in this report. This is because the Committee are requested to note the contents of the report only and the Committee are not being requested to approve, adopt or agree to an action or to set the framework for future decisions.

Sustainability

- 3.3 There are no issues in respect of sustainability from the proposals in this report.

Legal and Governance

3.4 This report contains no proposals which would have a legal or governance impact on the Council.

3.5 N/A

Risk

3.6 There are no issues in respect of risk from the proposals in this report.

4. Consultation

Internal

4.1 None.

External

4.2 None.

5. Communication

5.1 There are no communication issues in respect of the proposals in this report.

2. BACKGROUND PAPERS

2.1 None.

3. APPENDICES

3.1 Appendix 1 - Perth and Kinross Community Justice Partnership Annual Report 2018-19

Appendix 2 - Glossary of Terms