

PERTH AND KINROSS COUNCIL

Housing and Communities Committee

2 September 2020

TAYSIDE MAPPA ANNUAL REPORT 2018-19

**Report by Executive Director (Education and Children's Services)
(Report No. 20/153)**

PURPOSE OF REPORT

This report provides data in relation to the performance of the Tayside Multi Agency Public Protection Arrangements (MAPPA) for 2018-19 and provides the context for managing these arrangements in Perth and Kinross.

1. BACKGROUND/MAIN ISSUES

- 1.1 Responsible Authorities (Local Authorities, Scottish Prison Service (SPS), Police Scotland and Health Boards) share a duty to co-operate with other agencies including housing providers, the Third Sector and the Children's Reporter to work together to manage the risk posed by certain offenders who constitute a risk of harm to the public.
- 1.2 The development of MAPPA in 2007 introduced a consistent approach to the management of certain high-risk offenders, Registered Sex Offenders and Restricted Patients since 2008. The fundamental purposes of MAPPA are to secure public safety and to reduce the occurrence of serious harm.
- 1.3 MAPPA Strategic Oversight Groups (MAPPA SOG) exist in each of the areas covered by the previous Community Justice Authorities in Scotland. The MAPPA SOG is required to provide effective leadership in terms of the operation of MAPPA, including the governance of consistent policies, processes and robust performance monitoring. The Tayside Strategic Oversight Group meets quarterly to monitor the work of MAPPA and directs local approaches towards the management of high risk offenders. The group is currently chaired by an Independent Chair, Elaine Torrance, and has a membership of senior representatives from the responsible authorities, Area Procurator Fiscal and Victim Support Scotland.
- 1.4 MAPPA review cases over three levels in relation to presenting risk.

Level 1 Cases

Ordinary agency management Level 1 is where the risks posed by the offender can be managed by the agency responsible for their supervision or case management. This does not mean that other agencies will not be Involved.

Level 2 Cases

Cases should be managed at Level 2 where the offender:

- is assessed as posing a high or very high risk of serious harm; or
- the risk level is lower, but the case requires the active involvement and co-ordination of interventions from other agencies to manage the presenting risks of serious harm; or
- the case has been previously managed at Level 3 but no longer meets the criteria for Level 3; or
- multi-agency management adds value to the lead agency's management of the risk of serious harm posed.

Level 3 Cases

Level 3 should be used for cases that meet the criteria for Level 2 and where it is determined that the management requires senior representation from the Responsible Authority and Duty-to-Co-operate agencies. This may be when there is a perceived need to commit significant resources at short notice or where, although not assessed as high or very high risk of serious harm, there is a high likelihood of media scrutiny or public interest in the management of the case and there is a need to ensure that public confidence in the criminal justice system is maintained.

2. TAYSIDE MAPPA ANNUAL REPORT 2018-19

- 2.1 The Responsible Authorities are required to jointly prepare an annual report and submit this to Community Justice Scotland. The 2018-19 report prepared by the Tayside MAPPA SOG is attached at Appendix 1.
- 2.2 The annual report for 2018-19 indicates that the process for assessing and managing high risk of harm offenders continues to work well within Tayside, evidenced by the positive partnership working and high rate of offender compliance.
- 2.3 In addition to the statistical information regarding the number and type of MAPPA offenders, the annual report illustrates, through a social work case study, the complexities and challenges of the nature of this work. It also highlights the extent of work across agencies and the need to balance risk management and public protection with the vulnerability and inequalities faced by this client group.
- 2.4 The annual report provides an overview of the Tayside MAPPA activities and some statistics for Perth and Kinross are summarised in Table 1. The data shows that there has been an increase in cases across each of the three MAPPA levels. The data has been quality assured since the annual report was produced and the figures in Table 1 with some slight changes are an accurate representation for the Perth and Kinross area.

Table 1 Number of offenders managed via MAPPA in Perth and Kinross			
	2017	2018	2019
Total number of offenders managed through MAPPA	105	111	124
MAPPA Level 1 cases	87	95	97
MAPPA Level 2 cases	18	6	20
MAPPA Level 3 cases	0	0	7
Sexual Offences Prevention Order	19	20	14

3. PRACTICE DEVELOPMENTS

3.1 Four priorities were identified in 2017-18 to be carried out in the subsequent year:

- Deliver an agreed programme of quality assurance audits;
- Examine and action any recommendations from reviews of practice and self-evaluation; and
- Continued effort to increase the usage of the ViSOR database by all relevant agencies.

3.2 The Annual Report for 2018-19 notes that good progress has been made in each of these areas. For example, a programme of audits has been agreed and an audit of MAPPA activity was carried out by the MAPPA Operational Group (MAPPA OG).

3.3 A new set of priorities have been identified for 2019/20 which are as follows:

- Examine and action any recommendations from the significant reviews that are currently ongoing;
- To progress audits across the 3 Local Authorities;
- Improve data collection and reporting to the SOG;
- Continue to deliver training across the Tayside partnership with a focus on learning from audits and significant reviews to improve our practice; and
- Review and streamline the arrangements for undertaking Initial Case Reviews.

4. CONCLUSION AND RECOMMENDATION

4.1 It is recommended that the Committee:

- (i) Notes the content of the Tayside MAPPA Annual Report 2018-19 report and the increase in the number of people managed through MAPPA in Perth and Kinross.

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Approved

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1. IMPLICATIONS, ASSESSMENTS, CONSULTATION AND COMMUNICATION

Strategic Implications	Yes/None
Community Plan/Single Outcome Agreement	Yes
Corporate Plan	Yes
Resource Implications	
Financial	None
Workforce	None
Asset Management (land, property, IST)	None
Assessments	
Equality Impact Assessment	None
Strategic Environmental Assessment	None
Sustainability (community, economic, environmental)	None
Legal and Governance	None
Risk	None
Consultation	
Internal	None
External	None
Communication	
Communications Plan	None

1. Strategic Implications

Community Plan/Single Outcome Agreement

- 1.1 This section sets out how the proposals relate to the delivery of the Perth and Kinross Community Plan/Single Outcome Agreement in terms of the following priorities:

- (i) Giving every child the best start in life;
- (ii) Developing educated, responsible and informed citizens;
- (iii) Promoting a prosperous, inclusive and sustainable economy;
- (iv) Supporting people to lead independent, healthy and active lives; and
- (v) Creating a safe and sustainable place for future generations.

This report relates to Objective No (ii), (iii), (iv) and (v).

Corporate Plan

- 1.2 This section sets out how the proposals relate to the achievement of the Council's Corporate Plan Objectives.

- (i) Giving every child the best start in life;
- (ii) Developing educated, responsible and informed citizens;
- (iii) Promoting a prosperous, inclusive and sustainable economy;
- (iv) Supporting people to lead independent, healthy and active lives; and
- (v) Creating a safe and sustainable place for future generations.

This report relates to Objective No (ii), (iii), (iv) and (v).

- 1.3 The report also links to the Education & Children's Services Policy Framework in respect of the following key policy area:

- Learning: Developing Communities

2. Resource Implications

Financial

- 2.1 This report contains no proposals which would have a financial impact on the Council.

Workforce

- 2.2 There are no workforce implications arising from this report.

Asset Management (land, property, IT)

- 2.3 There are no asset management implications arising from this report.

3. Assessments

Equality Impact Assessment

- 3.1 Under the Equality Act 2010, the Council is required to eliminate discrimination, advance equality of opportunity, and foster good relations between equality groups. Carrying out Equality Impact Assessments for plans and policies allows the Council to demonstrate that it is meeting these duties. The Equality Impact Assessment undertaken in relation to this report can be viewed clicking [here](#).

This section should reflect that the proposals have been considered under the Corporate Equalities Impact Assessment process (EqIA) with the following outcome:

- (i) Assessed as **not relevant** for the purposes of EqIA

Strategic Environmental Assessment

- 3.2 The Environmental Assessment (Scotland) Act 2005 places a duty on the Council to identify and assess the environmental consequences of its proposals. However, no action is required as the Act does not apply to the matters presented in this report. This is because the Committee are requested to note the contents of the report only and the Committee are not being requested to approve, adopt or agree to an action or to set the framework for future decisions.

Sustainability

- 3.3 There are no issues in respect of sustainability from the proposals in this report.

Legal and Governance

- 3.4 This report contains no proposals which would have a legal or governance impact on the Council.

- 3.5 N/A

Risk

- 3.6 There are no issues in respect of risk from the proposals in this report.

4. Consultation

Internal

- 4.1 None.

External

- 4.2 None.

5. Communication

- 5.1 There are no communication issues in respect of the proposals in this report.

2. BACKGROUND PAPERS

- 2.1 None.

3. APPENDICES

- 3.1 Appendix 1 – MAPPA Annual Report 2018-19