PERTH AND KINROSS COUNCIL

Strategic Policy and Resources Committee – 13 September 2017

ANNUAL EFFICIENCY STATEMENT 2016/17

Report by the Head of Finance

PURPOSE OF REPORT

This report presents Perth and Kinross Council's Annual Efficiency Statement for 2016/17. The statement was submitted to the Convention of Scottish Local Authorities (COSLA) on 16 August 2017 which complied with the submission deadline of 18 August 2017 for consolidation in the national return to the Scottish Government. The report summarises the efficiency gains made by the Council during 2016/17 and describes how, in the context of a challenging financial climate, the Council may make further efficiency gains in future financial years.

1. INTRODUCTION

- 1.1 The Efficient Government initiative was originally launched in November 2004 and is a key part of the programme of reform and modernisation of the public sector in Scotland.
- 1.2 For financial year 2016/17, the Scottish Government expects every public body to deliver efficiency savings of at least 3% and to report publicly on the actions undertaken and the results achieved.
- 1.3 All efficiency measures counted against these targets are intended to be 'cash-releasing' in that they are intended to generate cash savings or allow for a greater volume of Service delivery with no increase in cost. Local authorities are permitted to retain cash-releasing efficiency savings for reinvestment in frontline Service delivery.
- 1.4 Perth and Kinross Council continues to be committed to making the best use of public resources and the identification of efficiency savings forms a key element of the Council's financial management strategy. This is evidenced through the Council's approach to preparing the Revenue Budget where Council Services are asked to contain their own expenditure pressures through the identification of efficiency savings in the first instance. The delivery of approved efficiency savings, thereafter, becomes an integral part of the management of each Council Service's Revenue Budget and is monitored, as part of the Council's overall revenue monitoring process, by the Strategic Policy and Resources Committee.
- 1.5 In common with all other Scottish Local Authorities, Perth and Kinross Council has agreed to prepare and publish an Annual Efficiency Statement. The

format and content of the statement (Appendix 1 to this report) is based upon guidance received from the Convention of Scottish Local Authorities (COSLA) which places the emphasis on how local authorities have "used efficiencies to protect quality and level of services and maintained outputs and outcomes in the face of budget cuts".

1.6 In line with the approved timetable the Council's Annual Efficiency Statement was submitted to COSLA on 16 August 2017. This was in advance of the deadline of Friday 18 August 2017 for consolidation in the national return for the Scottish Government.

2. BACKGROUND

- 2.1 The Council has a successful record in identifying and delivering efficiencies. In the previous ten financial years in which local authorities have formally reported upon efficiency savings (2006/07 – 2015/16). Perth and Kinross Council has consistently exceeded the national target which has allowed efficiency savings to be re-invested in supporting service delivery.
- 2.2 The identification and delivery of efficiency savings is undertaken within the context of a robust policy framework and resource management strategy. Both the Council and its Community Planning partners' strategic objectives were set out within the updated Perth and Kinross Community Plan 2013 2023 (Report No. 13/333 refers).
- 2.3 The delivery of the Community Plan was supported internally through the Council's Corporate Plan (Report No. 13/104 refers) and individual Service Business Management and Improvement Plans which were considered by Council in June 2017.
- 2.4 Furthermore, it is anticpated that a new Local Outcome Improvement Plan / Community Plan will be considered by Council in October which will include individual Locality Action Plans.
- 2.5 The Council's Updated Medium Term Financial Plan 2017-2022 was approved by Council on 5 October 2016 (Report No. 16/438 refers). In addition Asset Management Plans for individual key asset categories such as Roads Infrastructure (Report No. 15/254 refers) and Fleet & Mechanical Equipment (Report No. 15/255 refers) further support the Council's approach to resource planning.
- 2.6 The Council also has in place a Business Plan 2016-2019 (Report No. 16/283 refers) which was originally approved in June 2016. The Council received an update on year one actions at its meeting in June 2017 (Report No. 17/239 refers).
- 2.7 The report to the Strategic Policy and Resources Committee on 17 June 2015, 'Building Ambition A Blueprint for a 21st Century Council' (Report No. 15/258) highlighted the increasingly complex environment in which the Council operates, and described the challenging internal and external context

that will impact on the organisation over the next ten years. The main themes are:

- Increasing complexity in the delivery of public services, and working with our communities
- Reduced public sector spending
- Increasing demand for services
- Greater focus on tackling inequality
- Importance of sound governance through periods of change and transformation
- Opportunities through technological advancements
- The need to secure continuity of vital public services in challenging times
- 2.8 The Council continues to strengthen its internal arrangements for identifying and delivering efficiency savings in anticipation of significant further reductions in public sector funding and increased demand for Council services. A key element of this approach has been the further development of the strategy for reshaping our workforce in a positive and proactive way in the future, through the continued development of a range of workforce management measures. These measures include revised arrangements for vacancy management; managing short-term resourcing requirements and enhancing capacity and improving performance.
- 2.9 The Perth and Kinross Council Corporate Workforce Plan 2013-18 was approved by the Strategic Policy and Resources Committee in April 2013 (Report No. 13/152 refers). This plan ensures a strategic approach to meeting workforce challenges and progress is reported to the Council via the annual workforce report (Report No. 16/562 refers). The Council's workforce management measures are also kept under review by the Executive Officer Team through regular monitoring of workforce governance. It is anticpated that the updated Workforce Plan will be considered by Council later this calendar year.

3. EFFICIENCY GAINS IN 2016/17

- 3.1 Council Services have identified cash releasing efficiency savings totalling £14.436 million in 2016/17. This represents approximately 4.3% of the Council's Net Revenue Budget for 2016/17 approved by the Strategic Policy and Resources Committee on 19 April 2017 (Report No. 17/152 refers).
- 3.2 The following table provides an analysis of the cash releasing efficiencies realised by the Council in 2016/17 in terms of key efficiency themes.

Efficient Government Theme	Cash Releasing Savings £'000
Asset Management	221
Procurement	2,894
Workforce Planning	5,444
Streamlining Bureaucracy	302
Other	5,575
TOTAL	14,436

- 3.3 Appendix 1 to the report sets out the submission to COSLA in the prescribed format.
- 3.4 The table above demonstrates that, as in previous years, Perth and Kinross Council has exceeded the expectation from the Scottish Government that public bodies will deliver efficiency savings of at least 3%.

4. KEY AREAS OF EFFICIENCY GAIN IN 2016/17

4.1 Asset Management

4.1.1 This was achieved through more effective use of Council assets including reduced energy and water costs following a number of corporate initiatives to reduce consumption, more efficient use of fleet and the continued rationalisation of the number of properties occupied by Services.

4.2 Procurement

- 4.2.1 As a member of the Tayside Procurement Consortium and Scotland Excel, the Council continues to realise efficiency savings through collaborative purchasing arrangements with other public sector bodies based upon nationally negotiated contracts.
- 4.2.2 Council Services also realised further procurement savings from a number of initiatives including reviews of commissioned services and service level agreements across the Council, reviewing contract specifications and renegotiating contracts.

4.3 Workforce Planning

4.3.1 In financial year 2016/17, efficiency savings in relation to the management of expenditure on staff costs contributed the most significant amount towards the level of efficiencies reported. The majority of these savings were realised through the pro-active and stringent management of staffing vacancies across the Council by both Service Management Teams and the Executive Officer Team. This was further supported by the corporate workforce management measures that are in place to support Services. All Services exceeded their budgeted staff turnover or "slippage" targets for non-teaching posts.

- 4.3.2 Efficiency savings from workforce planning were also generated in 2016/17 through further service transformation, modernisation, re-design and reviews across all Council Services.
- 4.3.3 In addition, one of the key approaches to workforce planning currently in place is the retirement provisions available under the Council's workforce management arrangements. Further information in respect of which is provided in the Savings Arising from Early Retirement Decisions Taken in 2016/17 report on the agenda for this Committee meeting.

4.4 Streamlining Bureaucracy

4.4.1 Improved income collection processes have significantly contributed to savings in this category.

4.5 Other

4.5.1 The "Other" category includes additional income generated from Council Tax (c£1m). In addition significant savings were generated in Treasury Management through the proactive management of the Council's strategy for borrowing (c£2.5m) and from capital receipts following disposal of a number of assets across all Council Services (c£2.1m).

5. VERIFICATION

- 5.1 The Council has sought to deliver efficiency gains whilst maintaining and improving standards of Service. There is no evidence to suggest that the efficiency gains reported above have led to a reduction in performance or service quality.
- 5.2 The Council has robust performance management arrangements in place and publishes a comprehensive annual performance report which summarises both the Council's own assessment of its progress and the findings of the external scrutiny bodies charged with assessing standards of service delivery. It is anticipated that the Perth and Kinross Annual Performance Report for 2016/17 will be considered by the Council on 4 October 2017.
- 5.3 In addition the Local Scrutiny Plan for 2017/18, considered by Council on 28 June 2017 (Report No. 17/238 refers), confirmed that Perth and Kinross Council has been assessed on an annual basis and that no specific additional scrutiny was required.

6. KEY AREAS TARGETED FOR 2017/18 AND FUTURE YEARS

6.1 The latest update of the Council's Medium Term Financial Plan was approved on 5 October 2016 (Report No. 16/438 refers). The report sets the local context for what is widely anticipated to be a period of further considerable financial challenge for the public sector. The Medium Term Financial Plan will continue to be refined with the next update scheduled to be considered by Council on 4 October 2017.

- 6.2 "Building Ambition: the Council's Transformation Strategy 2015-2020", which was approved by the Council on 1 July 2015 (Report No. 15/292 refers) included a programme of major projects which would lead the Council into the next stage of its transformation journey. The programme includes the introduction of revised service delivery models and ongoing improvement activities across the Council. The Strategic Policy and Resources Committee have received regular updates on transformational progress including financial and performance updates.
- 6.3 As new transformation projects have been developed these have been approved by the Strategic Policy and Resources Committee and added to the original Transformation Strategy 2015-20.
- 6.4 The identification and delivery of efficiency savings in 2017/18 and beyond will continue to play a significant role in the future management of the Council's finances. However, it is unlikely that the delivery of efficiency savings alone will be sufficient to offset the projected increased demand for Council services and reduction in Council funding.
- 6.5 The Council has in place a Final Revenue Budget for 2017/18 and Provisional Revenue Budget for 2018/19. The adoption of medium term financial planning assists officers as they transform service delivery across the Council.

7. CONCLUSION AND RECOMMENDATIONS

- 7.1. Perth & Kinross Council has identified cash-releasing efficiency savings totalling £14.436 million in 2016/17 representing 4.3% of the Council's Net Revenue Budget. Efficiency gains have been identified across all Council Services and under a range of Efficient Government themes. The identification and delivery of future efficiency savings will remain a key component of the Council's financial strategy during an anticipated sustained period of financial constraint.
- 7.2. In line with previous financial years the Council has exceeded the expectation from the Scottish Government that public bodies will deliver efficiency savings of at least 3%.
- 7.3. The Committee is requested to note the contents of the report.

Name	Designation	Contact Details	
Scott Walker	Chief Accountant	chxfinance@pkc.gov.uk	

Author

Approved

Name	Designation	Date
Stewart Mackenzie	Head of Finance	31 August 2017
Jim Valentine	Depute Chief Executive and Chief Operating Officer	31 August 2017

ANNEX

1. IMPLICATIONS, ASSESSMENTS, CONSULTATION AND COMMUNICATION

Strategic Implications	Yes / None
Community Plan / Single Outcome Agreement	None
Corporate Plan	Yes
Resource Implications	
Financial	Yes
Workforce	Yes
Asset Management (land, property, IST)	Yes
Assessments	
Equality Impact Assessment	Yes
Strategic Environmental Assessment	Yes
Sustainability (community, economic, environmental)	Yes
Legal and Governance	None
Risk	None
Consultation	
Internal	Yes
External	None
Communication	
Communications Plan	None

1. Strategic Implications

1.1. Corporate Plan

- 1.1.1. The Council's Corporate Plan 2013 2018 lays out five outcome focussed strategic objectives which provide clear strategic direction, inform decisions at a corporate and service level and shape resources allocation. They are as follows:
 - (i) Giving every child the best start in life;
 - (ii) Developing educated, responsible and informed citizens;
 - (iii) Promoting a prosperous, inclusive and sustainable economy;
 - (iv) Supporting people to lead independent, healthy and active lives; and
 - (v) Creating a safe and sustainable place for future generations.

1.1.2 This report relates to all of these objectives.

2. Resource Implications

- 2.1. Financial
- 2.1.1. There are no direct financial implications arising from this report other than those reported within the body of the main report.

2.2. Workforce

2.2.1. There are no direct workforce implications arising from this report other than those reported within the body of the main report.

2.3. Asset Management (land, property, IT)

2.3.1. There are no direct asset management implications arising from this report other than those reported within the body of the main report.

3. Assessments

3.1. Equality Impact Assessment

- 3.1.1. Under the Equality Act 2010, the Council is required to eliminate discrimination, advance equality of opportunity, and foster good relations between equality groups. Carrying out Equality Impact Assessments for plans and policies allows the Council to demonstrate that it is meeting these duties.
- 3.1.2. The information contained within this report has been considered under the Corporate Equalities Impact Assessment process (EqIA) and has been assessed as **not relevant** for the purposes of EqIA.
- 3.2 Strategic Environmental Assessment
- 3.2.1 The Environmental Assessment (Scotland) Act 2005 places a duty on the Council to identify and assess the environmental consequences of its proposals.
- 3.2.2 The information contained within this report has been considered under the Act. However, no action is required as the Act does not apply to the matters presented in this report.
- 3.3 <u>Sustainability</u>
- 3.3.1 Under the provisions of the Local Government in Scotland Act 2003 the Council has to discharge its duties in a way which contributes to the achievement of sustainable development. In terms of the Climate Change Act, the Council has a general duty to demonstrate its commitment to sustainability and the community, environmental and economic impacts of its actions.
- 3.3.2 The information contained within this report has been considered under the Act. However, no action is required as the Act does not apply to the matters presented in this report.

4. Consultation

4.1 Internal

4.1.1 The Chief Executive, Depute Chief Executives and Directors have been consulted in the preparation of this report.

2. BACKGROUND PAPERS

2.1 No background papers, as defined by Section 50D of the Local Government (Scotland) Act 1973 (other than any containing confidential or exempt information) were relied on to any material extent in preparing the above report.

3. APPENDICES

Appendix 1 – Confirmation of Efficiencies Delivered in 2016/17