TCP/11/16(274)

Planning Application 13/01092/FLL – Modification of condition no. 5 (occupancy) on planning permission 08/01449/FUL, Highland Adventure Safaris, Dull, Aberfeldy, PH15 2JQ

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TCP/11/16(274)

Planning Application 13/01092/FLL – Modification of condition no. 5 (occupancy) on planning permission 08/01449/FUL, Highland Adventure Safaris, Dull, Aberfeldy, PH15 2JQ

PAPERS SUBMITTED BY THE APPLICANT

and the required fee has been paid.
uthority will allocate an Application Number ning Authority about this application.
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se acting Applicant 🗸 Agent
se acting Applicant 🗸 Agent
se acting Applicant 🗸 Agent
se acting Applicant 🗸 Agen
se acting Applicant Agent Applicant Agent
Building Name or Number, or
Building Name or Number, or Algo Business Centre
Building Name or Number, or Algo Business Centre
Building Name or Number, or Algo Business Centre
Building Name or Number, or Algo Business Centre (): * Glenearn Road
Building Name or Number, or Algo Business Centre (): * Glenearn Road Perth
L

Applicant De	etails		
Please enter Applicar	nt details		
Title:		You must enter a Bui both:*	lding Name or Number, or
Other Title:		Building Name:	Dull
First Name:		Building Number:	
Last Name:		Address 1 (Street): *	Dull
Company/Organisation	on: * Highland Safaris	Address 2:	
Telephone Number:		Town/City: *	Aberfeldy
Extension Number:		Country: *	Scotland
Mobile Number:		Postcode: *	PH15 2JQ
Fax Number:			
Email Address:			
Site Address	s Details		
Planning Authority:	Perth and Kinross Council		
Full postal address of	the site (including postcode where availa	ble):	
Address 1:	Highland Adventure Safaris	Address 5:	
Address 2:	Dull	Town/City/Settlemer	nt: Aberfeldy
Address 3:		Post Code:	PH15 2JQ
Address 4:			
Please identify/descr	ibe the location of the site or sites.		
Northing	748978	Easting	281218
Description	of the Proposal		
Please provide a desc application form, or as (Max 500 characters)	cription of the proposal to which your revies amended with the agreement of the plan	ew relates. The description shining authority: *	hould be the same as given in the
Modification to occup	pancy condition on planning permission 08	01449/FUL	

Type of Application
What type of application did you submit to the planning authority? *
Application for planning permission (including householder application but excluding application to work minerals).
Application for planning permission in principle.
Further application.
Application for approval of matters specified in conditions.
What does your review relate to? *
Refusal Notice.
Grant of permission with Conditions imposed.
No decision reached within the prescribed period (two months after validation date or any agreed extension) – deemed refusal.
Statement of reasons for seeking review
You must state in full, why you are seeking a review of the planning authority's decision (or failure to make a decision). Your statement must set out all matters you consider require to be taken into account in determining your review. If necessary this can be provided as a separate document in the 'Supporting Documents' section: * (Max 500 characters)
Note: you are unlikely to have a further opportunity to add to your statement of appeal at a later date, so it is essential that you produce all of the information you want the decision-maker to take into account.
You should not however raise any new matter which was not before the planning authority at the time it decided your application (or at the time of expiry of the period of determination), unless you can demonstrate that the new matter could not have been raised before that time or that it not being raised before that time is a consequence of exceptional circumstances.
See statement attached
Have you raised any matters which were not before the appointed officer at the time the determination on your application was made? *
Please provide a list of all supporting documents, materials and evidence which you wish to submit with your notice of review and intend to rely on in support of your review. You can attach these documents electronically later in the process: * (Max 500 characters)
Planning application forms, plans, supporting statement that accompanied planning application, decision notice and statement in
support of appeal
Application Details
Please provide details of the application and decision.
What is the application reference number? * 13/01092/FLL
What date was the application submitted to the planning authority? * 10/06/13
What date was the decision issued by the planning authority? * 09/08/13

Review Procedu	ure		
process require that further i be required by one or a com	decide on the procedure to be used to determine your review a information or representations be made to enable them to deterbination of procedures, such as: written submissions; the holding the subject of the review case.	rmine the review	 Further information may
	a conclusion, in your opinion, based on a review of the relevant ther procedures? For example, written submission, hearing sess		
✓ Yes No			
In the event that the Local R	teview Body appointed to consider your application decides to it	nspect the site, i	in your opinion:
Can the site be clearly seen	from a road or public land? *	✓ Y	es No
Is it possible for the site to be	e accessed safely and without barriers to entry? *	√ Y	res No
Checklist - App	lication for Notice of Review		
Please complete the following Failure to submit all this info	ng checklist to make sure you have provided all the necessary i rmation may result in your appeal being deemed invalid.	nformation in su	pport of your appeal.
Have you provided the name	e and address of the applicant? *		✓ Yes No
Have you provided the date	and reference number of the application which is the subject of	f this review? *	✓ Yes No
If you are the agent, acting c address and indicated wheth should be sent to you or the	on behalf of the applicant, have you provided details of your namer any notice or correspondence required in connection with the applicant? *	me and ne review	
			✓ Yes ☐ No ☐ N/A
	ent setting out your reasons for requiring a review and by what es) you wish the review to be conducted? *	procedure	✓ Yes ☐ No
require to be taken into accordat a later date. It is therefore	l, why you are seeking a review on your application. Your state ount in determining your review. You may not have a further op e essential that you submit with your notice of review, all necessed Body to consider as part of your review.	portunity to add	to your statement of review
Please attach a copy of all d drawings) which are now the	locuments, material and evidence which you intend to rely on (e subject of this review *	e.g. plans and	✓ Yes No
planning condition or where	tes to a further application e.g. renewal of planning permission it relates to an application for approval of matters specified in cer, approved plans and decision notice (if any) from the earlier of	onditions, it is a	
Declare - Notice	e of Review		
I/We the applicant/agent cer	tify that this is an application for review on the grounds stated.		
Declaration Name:	Mark Myles		
Declaration Date:	27/08/2013		
Submission Date:	27/08/2013		

Notice of Review Appeal Statement on behalf of Highland Safaris

Application to Modify condition on planning permission 08/01449/FUL

- This appeal statement should be read in conjunction with the Notice of Review submitted on 26th August 2013, on behalf of Highland Safaris for the modification of condition no.5 (occupancy) on planning permission 08/01449/FUL to erect 11 holiday cottages. The planning application (13/01092/FLL) was refused by PKC on 9th August 2013 (see MBM 1).
- We strongly content the reason for refusal which suggests that the proposed condition cannot be enforced so does not meet the tests set out in the Scottish Government Circular 4/1998 on planning conditions.
- This is despite the fact that the exact same condition has already been accepted by Perth & Kinross Council and applied to the other developments that are referred to in our supporting statement (See MBM2). Our supporting statement provided a clear explanation to the background to this particular planning application and the reasons why the change to the condition has been sought. We also provided details of the other nearby examples where the suggested revised condition has been accepted. We do not need to re-iterate all of this information within this appeal statement.
- Our view is that the suggested revised wording for the occupancy condition can be controlled, monitored and is clearly enforceable and therefore does meet the tests for conditions set out in Circular 4/1998. In fact the submission of a management plan means that the proposed amended wording is arguably easier to monitor and enforce than the standard holiday occupancy condition.
- In support of the appeal we would also highlight that pre-application discussions and correspondence took place with the planning officer prior to submission of the planning application. At the end of July we had a discussion with the planning officer when he confirmed that he was putting forward a positive recommendation. We then received a call 7 days later (and on the same day as the 8 week deadline for determination) saying that the principal planning officer and Head of Development Management had completely differing views and as a result an alternative decision was going to be issued.
- We discussed our concerns direct with the Head of Development Management about this reversal of the recommendation but the view expressed was that the officers have always been concerned with the approach that was accepted by the Councillors with the Kenmore approvals. The officers also say that they now have evidence that the change to the condition at these other sites is not working in that they have no control over any management plan/ownership and that some

MBM Planning & Development

units are becoming full time residences. However we have been given no details or evidence of this and the Report of Handling for this application is not even available online to try and ascertain any further understanding of the planner's concerns.

- We therefore expressed concerns that despite having had pre-application discussions and correspondence on this matter and the fact that we provided a supporting statement that clearly refers to the other examples where similar changes to conditions had been allowed by the Development Management Committee, the council planners were now doing a U turn and wanting to draw a line in the sand and use this particular application as a test case.
- The senior officers were clearly intent on refusing this application and were effectively prepared to accept that the matter would be tested at the Local Review Body.
- We also have strong reservations with the actual reason for refusal which in our experience is poorly worded and imprecise in that it does not even specify what particular policies (or even what development plan) the application is supposed to contravene. The reason for refusal does not therefore meet the requirements of Scottish Government Guidance as it is vague and lacks clarity as it does not refer to a particular development plan or policy i.e. how is the reader expected to know why the application is deemed to be contrary to the development plan when the name of the plan is not even quoted anywhere in the decision notice.
- It is very frustrating that a decision of this nature can be taken by officials seemingly to undermine decisions by Councillors with which they disagree. If the planners had genuine concerns then the normal approach would be for them to put forward revised supplementary guidance for the council to adopt rather than attempting to generate a new policy stance by refusing individual applications when the precedent to approve has already been accepted elsewhere by the council's Development Management Committee.
- For whatever reason the council decided to adopt a much stricter approach when assessing the merits of this particular application compared to the other similar applications where the occupancy condition has already been amended and clearly helped stimulate economic development and tourism investment.
- In conclusion we consider that there are no legitimate planning policy reasons to refuse this application, and we would therefore respectfully request that this Notice of Review is approved subject to the alternative condition put forward in our supporting statement.

PERTH AND KINROSS COUNCIL

Highland Safaris c/o MBM Planning & Development FAO Mark Myles Algo Business Centre Glenearn Road Perth PH2 0N.I

Pullar House 35 Kinnoull Street PERTH PH1 5GD

Date 9th August 2013

TOWN AND COUNTRY PLANNING (SCOTLAND) ACT

Application Number: 13/01092/FLL

I am directed by the Planning Authority under the Town and Country Planning (Scotland) Acts currently in force, to refuse your application registered on 11th June 2013 for permission for Modification of condition no. 5 (occupancy) on planning permission 08/01449/FUL Highland Adventure Safaris Dull Aberfeldy PH15 2JQ for the reasons undernoted.

Development Quality Manager

Reasons for Refusal

1. The proposed modified condition does not comply with the appropriate tests defined by the courts which are incorporated into Scottish Government Circular 4/1998. The modified condition is therefore ultra varies and if applied would not retain sufficient control. Removal of the existing occupancy condition and substitution with the modified condition would result in application 08/01449/FUL being contrary to the development plans and would result in the Council having no control over the occupancy of the units.

Justification

The proposal is not in accordance with the Development Plan and there are no material reasons which justify departing from the Development Plan

Notes

The applicant is reminded of the conditions and notes set out in planning approval 08/01449/FLL which remain in force and form an important part of this planning consent.

The plans relating to this decision are listed below and are displayed on Perth and Kinross Council's website at www.pkc.gov.uk "Online Planning Applications" page

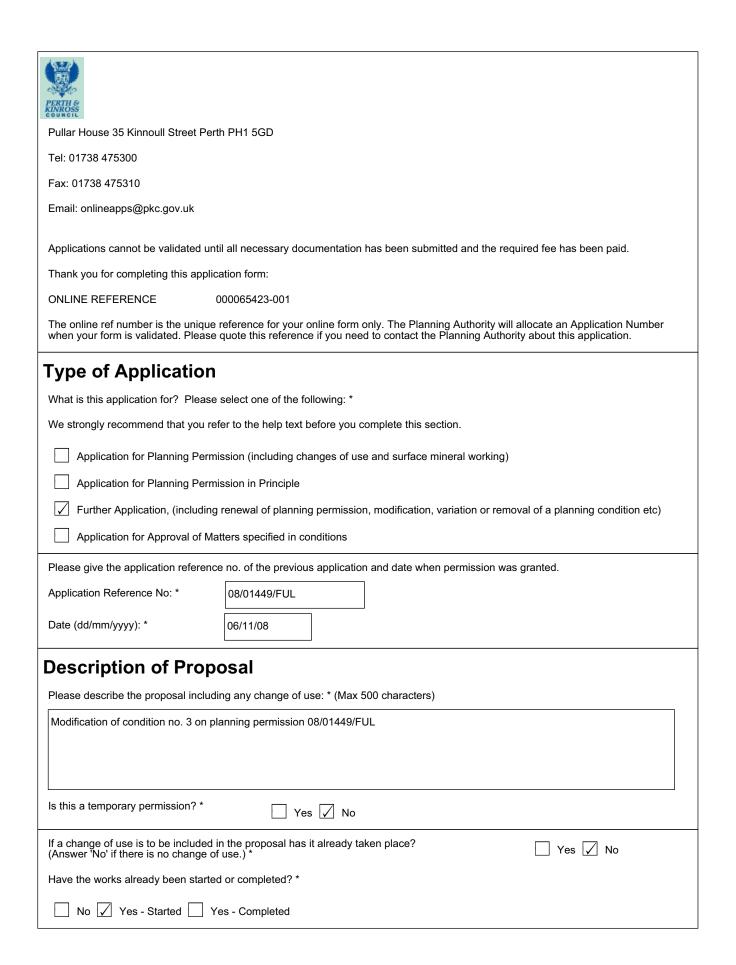
Plan Reference

13/01092/1

13/01092/2

13/01092/3

13/01092/4



Please state date of comple	tion, or if not completed, the start date	(dd/mm/yyyy): *	01/07/09
Please explain why work ha (Max 500 characters)	s taken place in advance of making thi	s application: *	
Planning permission 08/014 permission to modify condit	149/FUL has been implemented as con ion no. 3 only.	firmed by PKC in their letter of	f 24/08/09. This application seeks
Applicant or Ag			
Are you an applicant, or an a on behalf of the applicant in	agent? * (An agent is an architect, conscionnection with this application)	sultant or someone else acting	Applicant Agent
Agent Details			
Please enter Agent details			
Company/Organisation:	MBM Planning & Development	You must enter a Building both:*	Name or Number, or
Ref. Number:		Building Name:	Algo Business Centre
First Name: *	Mark	Building Number:	
Last Name: *	Myles	Address 1 (Street): *	Glenearn Road
Telephone Number: *	01738 450506	Address 2:	
Extension Number:		Town/City: *	Perth
Mobile Number:		Country: *	UK
Fax Number:	01738 450507	Postcode: *	PH2 0NJ
Email Address: *	mm@mbmplanning.co.uk		
Is the applicant an individua	I or an organisation/corporate entity? *		
Individual V Organi	isation/Corporate entity		

Applicant C			
Please enter Applica	ant details		
Title:		You must enter a Bui	ilding Name or Number, or
Other Title:		Building Name:	Dull
First Name:		Building Number:	
Last Name:		Address 1 (Street): *	Aberfeldy
Company/Organisa	ion: * Highland Safaris	Address 2:	
Telephone Number:		Town/City: *	Perthshire
Extension Number:		Country: *	Scotland
Mobile Number:		Postcode: *	PH15 2JQ
Fax Number:			
Email Address:			
Site Addres	ss Details		
Planning Authority:	Perth and Kinross Council		
Full postal address	of the site (including postcode where ava	ilable):	
Address 1:	Highland Adventure Safaris	Address 5:	
Address 2:	Dull	Town/City/Settlemer	nt: Aberfeldy
Address 3:		Post Code:	PH15 2JQ
Address 4:			
Please identify/desc	cribe the location of the site or sites.		
	748978	Easting	281218
Northing	140370		

Pre-Application	Discussion De	tails			
In what format was the feedba	ıck given? *				
Meeting Teleph	none Letter 🗸	Email			
agreement [note 1] is currently	y in place or if you are currer	ntly disc	the name of the officer who provicussing a processing agreement wapplication more efficiently.) * (M	ith the planning	g authority, please
Pre-application corresponden	ce has taken place with Joh	n Willia	mson		
Title:	Mr		Other title:		
First Name:	John		Last Name:	Williamson	
Correspondence Reference Number:			Date (dd/mm/yyyy):	03/06/13	
			les involved in determining a plant the delivery of various stages of the		n, identifying what
Site Area					
Please state the site area:		1.20			
Please state the measuremen	t type used:	✓ He	ectares (ha) Square Metres	(sq.m)	
Existing Use					
Please describe the current or	most recent use: (Max 500	charact	ers)		
Consent has been implemented	ed for erection of 11 holiday	cottage	es and associated works		
Access and Park	 king				
Are you proposing a new or all	tered vehicle access to or fro	om a pu	ıblic road? *		✓ Yes No
			any existing, altered or new acced d note if there will be any impact		ighting the changes
Are you proposing any change	es to public paths, public righ	hts of wa	ay or affecting any public rights of	access? *	Yes 🗸 No
If Yes please show on your dra arrangements for continuing of		ffected a	areas highlighting the changes yo	u propose to m	ake, including
How many vehicle parking spa site? *	aces (garaging and open par	rking) cı	urrently exist on the application	36	
How many vehicle parking spatotal of existing and any new s			o you propose on the site (i.e. the ees)? *	54	
Please show on your drawings types of vehicles (e.g. parking			ed parking spaces and identify if t vehicles, cycle spaces).	these are for th	e use of particular
Water Supply an	d Drainage Arra	ange	ements		
Will your proposal require new	or altered water supply or o	drainage	e arrangements? *		✓ Yes No

Are you proposing to connect to the public drainage network (eg. to an existing sewer)? *
Yes – connecting to public drainage network
✓ No – proposing to make private drainage arrangements
Not Applicable – only arrangements for water supply required
What private arrangements are you proposing? *
New/Altered septic tank.
Treatment/Additional treatment (relates to package sewage treatment plants, or passive sewage treatment such as a reed bed).
Other private drainage arrangement (such as chemical toilets or composting toilets).
What private arrangements are you proposing for the New/Altered septic tank? *
☑ Discharge to land via soakaway.
Discharge to watercourse(s) (including partial soakaway).
Discharge to coastal waters.
Please explain your private drainage arrangements briefly here and show more details on your plans and supporting information: * (Max 500 characters)
Already approved under application 08/01449/FUL
Do your proposals make provision for sustainable drainage of surface water? (e.g. SUDS arrangements) * Yes No
Note: -
Please include details of SUDS arrangements on your plans
Selecting 'No' to the above question means that you could be in breach of Environmental legislation.
Are you proposing to connect to the public water supply network? *
✓ Yes
No, using a private water supply
No connection required
If No, using a private water supply, please show on plans the supply and all works needed to provide it (on or off site).
Assessment of Flood Risk
Is the site within an area of known risk of flooding? *
If the site is within an area of known risk of flooding you may need to submit a Flood Risk Assessment before your application can be determined. You may wish to contact your Planning Authority or SEPA for advice on what information may be required.
Do you think your proposal may increase the flood risk elsewhere? *
Trees
Are there any trees on or adjacent to the application site? *
If Yes, please mark on your drawings any trees, known protected trees and their canopy spread close to the proposal site and indicate if any are to be cut back or felled.

All Types of Non Housing Development - Proposed New Floorspace
Does your proposal alter or create non-residential floorspace? *
Schedule 3 Development
Does the proposal involve a form of development listed in Schedule 3 of the Town and Country Planning (Development Management Procedure (Scotland) Regulations 2008 *
If yes, your proposal will additionally have to be advertised in a newspaper circulating in the area of the development. Your planning authority will do this on your behalf but will charge you a fee. Please check the planning authority's website for advice on the additional fee and add this to your planning fee.
If you are unsure whether your proposal involves a form of development listed in Schedule 3, please check the Help Text and Guidance notes before contacting your planning authority.
Planning Service Employee/Elected Member Interest
Is the applicant, or the applicant's spouse/partner, either a member of staff within the planning service or an elected member of the planning authority? *
Certificates and Notices
Certificate and Notice under Regulation 15 8 – Town and Country Planning (General Development Management Procedure) (Scotland) Order 1992 (GDPO 1992) Regulations 2008
One Certificate must be completed and submitted along with this application form. This is most usually Certificate A, Form 1, Certificate B, Certificate C or Certificate E.
Are you/the applicant the sole owner of ALL the land ? *
Is any of the land part of an agricultural holding? *
Certificate Required
The following Land Ownership Certificate is required to complete this section of the proposal:
Certificate A
Land Ownership Certificate
Certificate and Notice under Regulation 15 of the Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2008
Certificate A
I hereby certify that –
(1) - No person other than myself/the applicant was an owner (Any person who, in respect of any part of the land, is the owner or is the lessee under a lease thereof of which not less than 7 years remain unexpired.) of any part of the land to which the application relates at the beginning of the period of 21 days ending with the date of the accompanying application.
(2) - None of the land to which the application relates constitutes or forms part of an agricultural holding.
Signed: Mark Myles
On behalf of: Highland Safaris
Date: 10/06/2013
Please tick here to certify this Certificate. *

Checklist - Application for Planning Permission
Town and County Planning (Scotland) Act 1997
The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2008
Please take a few moments to complete the following checklist in order to ensure that you have provided all the necessary information in support of your application. Failure to submit sufficient information with your application may result in your application being deemed invalid. The planning authority will not start processing your application until it is valid.
a) If this is a further application where there is a variation of conditions attached to a previous consent, have you provided a statement to that effect? *
Yes No Not applicable to this application
b) If this is an application for planning permission, planning permission in principle or a further application and the application is for development belonging to the categories of national or major developments (other than one under Section 42 of the planning Act), have you provided a Pre-Application Consultation Report?*
Yes No V Not applicable to this application
Town and County Planning (Scotland) Act 1997
The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2008
c) If this is an application for planning permission and the application relates to development belonging to the categories of national or major developments and you do not benefit from exemption under Regulation 13 of The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2008, have you provided a Design and Access Statement? *
Yes No V Not applicable to this application
d) If this is an application for planning permission and relates to development belonging to the category of local developments (subject to regulation 13. (2) and (3) of the Development Management Procedure (Scotland) Regulations 2008) have you provided a Design Statement? *
Yes No V Not applicable to this application
e) If your application relates to installation of an antenna to be employed in an electronic communication network, have you provided an ICNIRP Declaration? *
Yes No V Not applicable to this application
f) If this is an application for planning permission, planning permission in principle, an application for approval of matters specified in conditions or an application for mineral development, have you provided any other plans or drawings as necessary:
Site Layout Plan or Block plan.
Elevations.
Floor plans.
Cross sections.
Roof plan.
Master Plan/Framework Plan.
✓ Landscape plan.
Photographs and/or photomontages.
Other.

Provide copies of the following de	ocuments if applicable:	
A copy of an Environmental State	ement. *	☐ Yes ✓ N/A
A Design Statement or Design a	nd Access Statement. *	☐ Yes ☑ N/A
A Flood Risk Assessment. *		☐ Yes ✓ N/A
A Drainage Impact Assessment	(including proposals for Sustainable Drainage Systems). *	☐ Yes ✓ N/A
Drainage/SUDS layout. *		☐ Yes ✓ N/A
A Transport Assessment or Trav	el Plan. *	☐ Yes ✓ N/A
Contaminated Land Assessment	. * 	☐ Yes ✓ N/A
Habitat Survey. *		☐ Yes ✓ N/A
A Processing Agreement *		☐ Yes ✓ N/A
Other Statements (please specif	y). (Max 500 characters)	
Supporting statement relating to	the application to modify condition no. 3 on planning perm	nission 08/01449/FUL
Declare - For Appl	ication to Planning Authority	
	this is an application to the planning authority as described ormation are provided as a part of this application.	d in this form. The accompanying
Declaration Name:	Mark Myles	
Declaration Date:	10/06/2013	
Submission Date:	10/06/2013	
Payment Details		
Cheque: Highland Adventure Sat	faris Ltd, 015423	
		Created: 10/06/2013 09:23

Statement in Support of Planning Application by Highland Adventure Safaris to

Modify Condition Number 3 on Planning Permission 08/01449/FUL

Background

Planning consent was originally granted on 30th April 2007 for 11 holiday lodges to be erected at Highland Adventure Safaris, Dull (ref 07/00120/FUL).

The planning consent was then renewed on 6th November 2008 under ref 08/01449/FUL with some additional changes to the design and layout.

All of the pre-commencement conditions were discharged and the planning permission was implemented following the start of work on the access to the site as confirmed by Perth & Kinross Council in their correspondence to the applicant dated 24th August 2009.

Proposed Modification to Occupancy Condition

Condition no 3 on planning permission 08/01449/FUL states that 'the approved houses shall be used solely for holiday accommodation and shall not be occupied as the sole or main residence of any occupant to the satisfaction of the council as planning authority.'

The reason for the condition states 'to prevent permanent residential use of the site in view of its location within a rural area and approved layout.'

As the council will appreciate, securing development finance to assist with the construction of any tourist related development has become extremely difficult in recent years and the ongoing economic climate has meant that the applicants are unable to borrow sufficient funds from the banks to continue with the development.

Furthermore it is evident that mortgage lenders are reluctant to lend to prospective purchasers of the cottages due to the non standard nature of condition no 3.

The current condition also means that VAT must be charged when any of the properties are sold. This further exaggerates the negative nature of the current planning condition.

This planning application therefore proposes to amend the condition and replace it with the following suggested wording;

'Prior to the occupation of any property, the applicant shall submit full details of the management/title deeds which links every holiday cottage to the wider Drumdewan site. These details shall be submitted and agreed in writing with the planning authority prior to the occupation of any of the new properties. Every property on the application site shall enter into this management agreement and be subject to these title deeds. This agreement between the applicant (or successor) and each property owner shall be maintained in perpetuity.

The location and layout of the cottages is such that the proposed change to the condition will not bring about a change in the occupancy of the properties i.e. they will still continue to appeal solely to second home owners and for use as holiday lets. The proposed change to the condition will however make a huge difference to the applicants in terms of being able to gain access to funding and make the development more economically viable.

The change to the condition that is being requested is also entirely consistent with the approach that has been promoted and accepted by the council at a number of other nearby developments.

Applications at Taymouth Marina (11/02113/FLL) and at Mains of Taymouth (12/00352/FLL) were approved by the Development Management Committee in April and May 2012 respectively. Both approvals removed the standard occupancy condition and it was replaced with a condition which linked each unit to the management and letting arrangements for the respective developments.

More recently an application was approved by the Development Management Committee in December 2012 ref 12/01736/FLL to modify the occupancy condition on the Tigh na Loan (Shoreside) development at Fearnan.

This current application therefore requests that the current condition no 3 be modified to that as outlined above and which has been accepted by the council at other similar developments in the Loch Tay area. The proposed modification to the condition will therefore still ensure that;

- The properties are let only through a single management company;
- The owners of each cottage pay an equitable share of the cost of maintaining the common land i.e. access tracks, landscaping, and boundaries.
- Proprietors should maintain their property in a good state of repair;
- No external alterations or changes to external finishes would be permitted;
- No trees, shrubs or landscaping around each cottage could be lopped, felled or altered without permission.

Summary

The modification of condition no 3 on planning permission 08/01449/FUL is requested as it is having a serious impact on the viability of the project due to the inability of the applicants to obtain development finance and the fact that prospective purchasers are unable to obtain suitable mortgage lending for the cottages.

The planning permission for the development has been implemented and the proposed modification to the condition would unlock the current financial constraints to the development and thus allow the applicants to progress with the completion of the development and/or allow a partnership arrangement with a management company to be formed.





Rushyglen Limited
58 Castle Sfreet, Edinburgh EH2 3LU TEL 0131 225 4235 FAX 0131 220 0499
www.rushyglen.co.uk







TCP/11/16(274)

Planning Application 13/01092/FLL – Modification of condition no. 5 (occupancy) on planning permission 08/01449/FUL, Highland Adventure Safaris, Dull, Aberfeldy, PH15 2JQ

PLANNING DECISION NOTICE (included in applicant's submission, see pages 85-86)

REPORT OF HANDLING

REFERENCE DOCUMENTS (included in applicant's submission, see pages 99-102)

REPORT OF HANDLING

DELEGATED REPORT

Ref No	13/01092/FLL
Ward No	N4- Highland

PROPOSAL: Modification of condition no. 5 (occupancy) on planning

permission 08/01449/FUL

LOCATION: Highland Adventure Safaris Dull Aberfeldy PH15 2JQ

APPLICANT: Highland Safaris

RECOMMENDATION: REFUSE THE APPLICATION

SITE INSPECTION: 25 July 2013

OFFICERS REPORT:

Full planning consent is sought for the modification of condition 5 of consent 08/01449/FUL. The 2008 consent relates to the erection of 11 holiday cottages and condition restricts the occupancy to holiday accommodation and is worded as follows:

"The approved houses shall be used solely for holiday accommodation and shall not be occupied as the sole or main residence of any occupant to the satisfaction of the Council as Planning Authority". Similar to other holiday development in the local area the applicant seeks to replace this condition with the following:

"Prior to the occupation of any property, the applicant shall submit full details of the management/title deeds which links every estate property to the wider Drumdewan/Highland Safaris site. These details shall be submitted and agreed in writing with the Planning Authority prior to the occupation of any of the new properties. Every property on the application site shall enter into this management agreement and be subject to these title deeds. This agreement between the Applicant (or successor) and each property owner shall be maintained in perpetuity."

The applicant has outlined in the submission that the condition 5 severely restricts the ability of the development to move forward. It states that mortgage lenders are reluctant to lend to prospective purchasers with this condition attached and that securing development finance to assist with the construction of the new development has become extremely difficult in the current economic climate and banks are reluctant to lend when this type of occupancy condition is in place. The justification is similar to that provided for recent applications at Croft Na Caber/Taymouth Marina (11/02113/FLL), Mains of Taymouth (12/00352/FLL) and Shoreside, Fearnan (12/01736/FLL). The first two were recommended for refusal at officer level but approved at Development Management Committee. The Shoreside application was recommended for approval given the previous decisions made by the Committee. A similar justification was made at Taymouth Castle (11/00533/FLM) which was recommended for approval by officers and approved by Committee. It should be noted, however, that the evidence suggests that this revised condition is not actually

successful in controlling the occupancy of the units. It removes the ability of the Council to maintain control over occupancy of the units and passes this to the site operator. Having investigated sites where this condition has been applied it is evident that it fails to control the occupancy of the units, furthermore the Council has no ability to enforce given the wording of the condition.

Principle

The determining issues in this case are whether: - the development without compliance with the existing condition and modification to that specified by the agent would be consistent with the relevant provisions of the adopted Local Plans; or if an exception to these provisions is justified by other material considerations.

Concerns have previously been expressed at officer level regarding the use of the alternative condition and these are outlined in detail within the report for applications 12/00352/FLL (Mains of Taymouth) and 11/02113/FLL (Taymouth Marina). These applications were both approved at the Development Management Committee which allowed for the removal of the standard occupancy condition and it being replaced with a condition which linked each unit to the management and letting arrangements for the respective development. Despite this approval by the Committee I retain concerns over the ability of the condition to actually control the occupancy of the units.

In this case the need to retain the units for the use of holiday occupation remains:

- a) to ensure it will comply with the tourism policy in the local plan, effectively ensuring there is a wide range of properties available to encourage visitors to the area.
- b) the development was assessed on the basis that the properties are not permanent households which would not put pressure upon local services.
- c) the layout has been assessed as acceptable for holiday occupation thus allowing for a reduction in private amenity space and parking standards

If there is no firm control over the occupancy which ensures the retention of the units to holiday occupation the application would be contrary to the Tay Plan and Local Plan.

Although the wording contained within Section 41(1) (a) of the Act appears to give absolute discretion to the Local Planning Authority to impose any condition as they think fit a substantial amount of case law has evolved where the power has not been interpreted as unlimited by the Courts. Limits have been set and there are now several possible grounds on which a condition may be challenged as being invalid in law.

Planning Circular 4/1998 specifies the six tests which a condition should adhere to if it is going to be imposed on a consent. It should be necessary, relevant to planning, relevant to the development to be permitted, enforceable, precise and reasonable in all other respects.

Proposed conditions relationship to the six tests:

The proposed planning condition is being used to seek agreement via another means (namely title deeds which is the private regulation of land). Paragraph 11 of circular 4/1998 advises that that it is ultra vires to impose a planning condition requiring an applicant to enter an agreement. The most appropriate method to restrict the land without the holiday occupation condition would be to bind the land through Section 75 of the Planning Act.

The enforceability or control over the occupation of the properties would appear to be transferred and regulated solely by title deeds, thus the Planning Authority's control and regulation will be limited once the title deeds have been submitted to and agreed by the Planning Authority. Once control is enshrined in the title deeds it would be the benefited proprietor (the developer) who would have enforcement rights and in this case, controlling the occupation to holiday occupation would not be in their interest, regardless of whether they have indicated to the Council that they intend to operate the site as holiday accommodation. Furthermore, the burden imposed on the title deed could be discharged or the burden varied by applying to the Lands Tribunual for Scotland and the Panning Authority would appear to have little or no control over this matter. This issue is evident having investigated the success of the condition on developments where it has been applied where it is clearly evident that properties are being sold without evidence of an indication that the occupancy is restricted to holiday accommodation only.

The wording of the condition does not provide sufficient control and it is not precise. It does not ensure that the properties will only be used for holiday occupation; therefore, it would appear that the properties could be used as a sole or main residence on a continual basis.

Note should be made to the circumstances relating to the use of an occupancy condition on the developments in the same locality at Mains of Taymouth and Taymouth Castle. In the case of the former, the occupancy condition was eventually removed after protracted discussions with the applicants when the application was considered by this Committee, with an officer recommendation of refusal. The decision of Committee was to substitute the condition with one similar to that currently proposed by the applicant.

In the case of Taymouth Castle, there was an earlier consent which included units in the grounds of the Castle that were not tied by an occupancy condition or indeed to the Estate through management or title deeds. Notwithstanding this position, it was considered that a compelling case had been made as part of the overall, ongoing development project and in particular, the full restoration and bringing back in to viable use this important Category A listed building and its designed landscape in addition to all of the economic development benefits.

In the case of a development at Shoreside, Fearnan an officer recommendation of approval was made to modify the occupancy condition. However, in the light of further consideration of how best this issue can be addressed and also with an indication how the revised condition is working in practice it is felt that this application cannot be approved.

Approval of this application will only serve to exacerbate a situation where the units which had initially been approved as holiday accommodation would have the ability to be occupied as permanent residence and then potentially have a subsequent impact on local services. Whilst it is noted that it is the intention of the developer to

operate the site as holiday accommodation, the fact remains that the Council would retain no control over this if the occupancy condition was modified.

The proposal is to amend the occupancy condition relating to this development and it has been clearly demonstrated above that I consider the condition proposed by the applicant to be unenforceable. Furthermore it is evident from other sites where the occupancy condition has been modified that it is failing to restrict the occupancy of the units to holiday accommodation only. Consequently, in practise, modifying the condition would be similar to having no occupancy condition at all on the consent. This course of action I consider would set a very dangerous precedent for all other holiday premises within the boundaries of Perth & Kinross Council and brings us into the realms of requiring developer contributions and different standards for the units and I therefore consider it important to refuse this application to stop the spread of this modified condition any further within the Perth and Kinross Council area.

Two letters of representation have been received which reiterate objections to the original 2008 consent. The 2008 consent remains valid and this application relates solely to a modification of condition. The comments raised within the letters of representation have therefore already been addressed within the Delegated Report for the 2008 consent and do not require to be re-considered.

NATIONAL GUIDANCE

Scottish Planning Policy 2010

This SPP is a statement of Scottish Government policy on land use planning and contains:

- the Scottish Government's view of the purpose of planning,
- the core principles for the operation of the system and the objectives for key parts of the system,
- statutory guidance on sustainable development and planning under Section 3E of the Planning etc. (Scotland) Act 2006,
- concise subject planning policies, including the implications for development planning and development management, and
- the Scottish Government's expectations of the intended outcomes of the planning system.

The paragraphs relevant this proposal are as follows:

- Paragraphs 45 51 Economic Development
- Paragraphs 92 97 Rural Development

Development Plan

The Development Plan for the area consist of the Approved Tayplan: Strategic Development Plan 2012-2032 and the Adopted Highland Area Local Plan 2000

Tayplan: Strategic Development Plan 2012-2032

Under the Tayplan the principal relevant policy is:-

Policy 2: Shaping Better Quality Places

The supporting text relative to this policy states 'Quality of place within TAYplan is central to the vision and objectives of this Plan. This directly contributes to a better quality of life for the TAYplan region's people and to improving its economic competitiveness as a place'.

Part F of Policy 2 seeks to 'ensure that the arrangement, layout, design, density and mix of development and its connections are the result of understanding, incorporating and enhancing present natural and historic assets, the multiple roles of infrastructure and networks and local design context, and meet the requirements of Scottish Government's Designing Places and Designing Streets and provide additional green infrastructure where necessary'.

Highland Area Local Plan 2000

Policy 1 Highland Sustainable Development Sustainable Development

The Council seeks to ensure that development is carried out in a manner in keeping with the goal of sustainable development.

Policy 30 Highland Tourism and Recreation

New tourist related development will be supported where it can be demonstrated that it:-

- (a) Meets a new market or extends the season.
- (b) Will not adversely affect landscape or nature conservation interests.
- (c) Will only generate traffic appropriate to its location.
- (d) Offers the potential to generate additional employment opportunities.
- (e) Makes good use of the public transport network, particularly rail. Encouragement will be given to development which improves the quality of existing tourist facilities providing it is consistent with other Local Plan policies.

Policy 32 Highland Chalets and Timeshare Development

The Council will give favourable consideration to new chalet and timeshare developments which either:-

- (a) Involve the development of an existing hotel, guest house, chalet park, caravan park or timeshare development where the development does not constitute either over-development of the site or its setting, or
- (b) Replace static caravans with chalets, or
- (c) Fulfill a demand for this type of tourist accommodation by virtue of its quality and the new recreational facilities associated with the development or its location in relation to existing tourist facilities and where all the following criteria are met:-
- (i) The development is not detrimental to the visual amenity and quality of the landscape and/or built environment and is compatible with adjoining or neighbouring land uses.
- (ii) The development is contained within a suitable landscape framework.
- (iii) The development contains a high standard of planting and landscaping.
- (iv) The development can be serviced and safely accessed.
- (v) The development does not conflict with any other policy or proposal contained in the Local Plan.

Note: The Council may require a Section 75 Agreement to ensure that: the landscaping is provided and maintained; the chalets are not used as permanent residences; and the developer enters the Scottish Tourist Board's quality assurance scheme. High standards of siting, design and finish will be required for all chalet and timeshare development (see also Policies 3,4,5 & 48).

Perth and Kinross Proposed Local Development Plan 2012

On the 30 January 2012 the Proposed Plan was published. The Council's current adopted Local Plans will eventually be replaced by the Local Development Plan. The Council's Development Plan Scheme sets out the timescale and stages leading to adoption. The Proposed Local Development Plan underwent a period of representation ending in April 2012 and is currently the subject of an examination, but it not expected that the Council will be in a position to adopt the Local Development Plan before December 2014. The Proposed Local Development Plan 2012 is a material consideration in the determination of this application, reflecting a more up to date view of the Council than those contained in the relevant adopted Local Plan.

Policy ED4: Caravans, Chalets and Timeshare Developments

The Council will give favourable consideration to new chalet and timeshare/fractional ownership developments where it is clear these cannot be used as permanent residences. Development of these sites are also subject to certain criteria. In the event of land ceasing to be used as holiday accommodation there will no presumption in favour of permanent residential development.

OTHER POLICIES

None

SITE HISTORY

02/01399/FUL Alterations and extension to farm shop on 18 September 2002 Application Permitted

99/00216/FUL Erection of a new farm shop at 15 April 1999 Application Permitted

04/01830/FUL Change of use from farmshop to reception/cafe/retail/panning centre 9 February 2005 Application Permitted

07/00120/FUL Erection of 11 lodges 30 April 2007 Application Permitted

07/01083/ADV Erection of signboards (in retrospect) 26 June 2007 Application Refused

08/01449/FUL Erection of 11 holiday cottages 6 November 2008 Application Permitted

09/00100/ADV Erection of freestanding signboards 5 March 2009 Application Permitted

10/00330/FLL Change of use of agricultural land to cycling skills area and track 9 August 2010 Application Permitted

12/02152/FLL Formation of a wildlife trail and erection of associated structure 18 February 2013 Application Permitted

CONSULTATIONS/COMMENTS

Scottish Water No objection

TARGET DATE: 11 August 2013

REPRESENTATIONS RECEIVED: Yes

Number Received: Two

Summary of issues raised by objectors:

Issues raised regarding the principle of the development of 11 holiday lodges on this site which were addressed as part of the consideration of the 2008 application.

The issues raised include:

Access
Impact on landscape/environment
Residential Amenity
Density
Visual amenity

This application solely relates to a modification of condition and there is no requirement to re-assess the principle of development on the site which has been considered acceptable by the extant 2008 consent.

Response to issues raised by objectors: See officer's report

Additional Statements Received: Not required

Environment Statement Not required

Screening Opinion Not required

Environmental Impact Assessment Not required

Appropriate Assessment Not required

Design Statement or Design and Access Statement Not required

Report on Impact or Potential Impact eg Flood Risk Assessment Not required

Legal Agreement Required: Not required

Summary of terms Not required

Direction by Scottish Ministers Not required

Reason for Refusal:-

The proposed modified condition does not comply with the appropriate tests defined by the courts which are incorporated into Scottish Government Circular 4/1998. The modified condition is therefore ultra varies and if applied would not retain sufficient control. Removal of the existing occupancy condition and substitution with the modified condition would result in application 08/01449/FUL being contrary to the development plans and would result in the Council having no control over the occupancy of the units.

Reasons:-

1 To ensure the suitable occupancy of the properties

Justification

1 The proposal is contrary to the Development Plan and there are no material considerations to justify a departure there from.

Notes

1 None



TCP/11/16(274)

Planning Application 13/01092/FLL – Modification of condition no. 5 (occupancy) on planning permission 08/01449/FUL, Highland Adventure Safaris, Dull, Aberfeldy, PH15 2JQ

REPRESENTATIONS

- Objection from Mr J Wilson, dated 27 June 2013
- Objection from Mr N Hope, dated 1 July 2013
- Representation from Mr N Hope, dated 10 September 2013
- Agent's response to representation, dated 30 September 2013

Page 1 of 1

Linda Al-Ibrahimi

From: Jim Wilson

Sent: 27 June 2013 22:26

To: Development Management - Generic Email Account

Subject: Planning App Ref No. 13/01092/FLL

I refer to your notification dated 18/06/13 re the above application and would refer you to my letter of 08/01/07 in which I put forward my objections/comments to the original application. These objections/comments still stand in respect of the latest application, in particular with regard to access to the development which will be by way of a single track road which is busy enough now but will not cope with the increased traffic that the development will bring.

James M. Wilson

SCANNED





Glenconner, Drumdewan, Dull by Aberfeldy, Perthshire PH15 2 JQ

Development Quality Manager Perth & Kinross Council Pullar House 35 Kinnoull Street Perth PH1 5GD

Your Ref: 13/01092/FLL

1 July 2013

0.2 JUL 2013

₹2 JUL 2013

Dear Sir/Madam.

I enclose a copy of our letter, 25 January 2007, objecting to the erection of 11 lodges by Highland Adventure Safaris, Dull, Aberfeldy, and Ian Sleith's (Head of Development Standards) acknowledgement, 5 February 2007, of our letter regarding the above planning application.

Needless to say, our objection to this planning application (planning consent was granted, however, by PKC on 30 April 2007) listing our reasons in our enclosed 2007 letter still stands. We are, therefore, opposed also to this Highland Adventure Safaris proposal in your recent notice, 18 June 2013, reference number above, to modify Condition Number 3 on Planning Permission 08/01449 FUL.

Yours faithfully,

Nicholas M Hope

Earland 4 A 4 Pages



Development Standards Head of Service Ian Sleith

Pullar House 35 Kinnoull Street, PERTH Tel 01738 475300 Fax 01738 475310

Contact

John Williamson

Direct Dial 01738 475360 Email JohnWilliamson@pkc.gov.uk

Ref No

07/00120/FUL

Date

5 February 2007

Dr Nicholas Martin Hope And Mrs Susanne Nock Hop Glenconner Drumdewan Dull By Aberfeldy Pertshire PH15 2JQ

Dear Sir/Madam,

The Town and Country Planning (Scotland) Act 1997

RE: Erection of 11 lodges Highland Adventure Safaris Dull Aberfeldy for Highland Adventure Safaris

I acknowledge receipt of your letter regarding the above planning application.

Your letter will be taken into consideration while the application is being determined, whether by Planning Officers acting under delegated powers or by the Council's Development Control Committee.

You are advised that any representations which you make will be made available for viewing or copy on request by the public. Representations will also appear in full (including all address details and signature) on the Council Public Access internet site at www.Perthshire.com.

I shall write to inform you of the Council's decision on the application in due course.

11.3

Yours faithfully

Ian Sleith

Head of Development Standards

Environment Service Helpline Tel 01738 476476 Planning Tel 01738 475300 Fax 01738 475310 Roads & Transport Tel 01738 476500 Fax 01738 476510

Glenconner, Drumdewan, Dull by Aberfeldy, Perthshire PH15 2JQ

The Environment Service, Perth & Kinross Council, Pullar House, 35 Kinnoull Street, Perth PHI 5GD

25 January 2007,

Dear Sir/Madam.

I am enclosing our objections to the proposed development plan sent in to you on 17 January 2007 by Mr and Mrs Donald Riddell, the owners of Highland Adventure Safaris, for some 11 new 'environmentally sustainable cottages' clustered around the existing Highland Adventure Safari Lodge from which they run their business. We have also lodged our objections with the Chairman (Dr David Wright) and the Secretary (Mr Thomas Pringle) of Dull & Weem Community Council which met to discuss this proposal on 4 January 2007 (an enclosed copy handed in to us by Mr Riddell beforehand). There is to be a further meeting on 15 February 2007.

We live like our neighbours, Mr & Mrs J.Wilson of A'Chomraich, in Glenconner, one of two houses belonging to Dull residential village situated on its easternmost perimeter next to the proposed HAS development dated 17 January 2007 (we are not mentioned as neighbours in this formal application to you).

Our objections are based on the following three issues:

- 1) Environment. That this housing cluster will require a modern suburban infrastructure which is unsuited to a natural open landscape of adjacent farmland and rocky hillside terrain,
- Heritage. That this development will damage irreversibly the Appin of Dull, which is unspoilt countryside of historic interest and natural beauty and designated as Green Belt,
- 3) Residential Village Community. That this housing infrastructrure built for corporate business and holiday-lets as a commercial development boosting tourism, however well-intentioned, will add significant pressure with its mobile population on Dull as an old and intact residential village community and Dull's single-track access road.

Enclosed: Copy of HAS Supporting Statement, December 2006 handed to Dr and Mrs Hope, and map of our house site.

Yours sincerely,	
/	
Dr.Nicholas Marti	n Hope and Mrs Susanne Kock Hope

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Highland Adventure Safaris, Dull, Perthshire, Project December 2006

Nicholas and Susanne Hope. We live in the residential bungalow situated on the eastern perimeter of Dull residential village next to the lodge and restaurant, parking, and service area of HAS.

We object to this proposal as such for the following reasons:

- Proposal a significant extension to the housing stock of Dull residential village (c.24 houses). These cottages, some two-storey, with three- or two bedrooms, as holiday lets promoting 'green tourism', represent an increase by about 50%. In addition, each cottage will contain 4-6 persons with bike shelters and parking for two or more cars. These cottages will house a mobile population in contrast to Dull as a residential village. And who will they accommodate in terms of 'green tourism'? Please look at page 3 under 'Growth in the Community. The second paragraph says: 'The new development will match these credentials (HAS's Green Tourism Business Scheme Gold Award), and will be a "culture fit" for progressive companies, providing accommodation for local and national companies such as Clydesdale Bank, Xpro North Sea Ltd and Morgan Stanley, who currently use HAS for teambuilding and management development programmes' Is this the clientele?
- ♥ Housing clusters. However green, this housing will require a modern suburban infrastructure of power supply, mains water, proper sewerage, waste disposal, and an asphalt road cul-de-sac network including carparking with adequate lighting. This will change the old rural landscape which is the Appin of Dull, and once in place, cannot be reversed.
- ▼ Access. The proposed housing cluster will add significantly to the current High Land Safari Lodge restaurant and business, car-parking and service area. This will also mean considerable pressure as traffic on the single-track access road, maintained by the council, to Dull village, and will inevitably increase private, bus, and commercial traffic around Dull residential village and this still unspoilt rural area.
- ▼ Screening. We see screening visual impact as far more difficult in contrast to a similar housing cluster at Kenmore. There, a new housing cluster is encircled by old buildings, a courtyard, and caravan-site screened by old mature deciduous trees. We have here, in contrast, an open landscape of adjacent farmland and rocky hillside terrain. Since Lurgan Farm Shop was taken over by HAS some three years ago, the

screening of the car-parking and service area, and waste-disposal has remained minimal. It is, therefore, difficult to see how screening can be done effectively now, or in the future.

▼ Expansion is expansion, and HAS business wishes to expand. This proposed suburban housing infrastructure may be only the first phase of a business expansion, or the conversion of these holiday cottages into private ownership. This has the capacity to deface irreversibly this Green Belt area of Upper Tayside.

We are, therefore, opposed to this proposal as containing the radical implications we have mentioned for the old residential village of Dull, and the beautiful, natural and historic landscape of the Appin of Dull, which many visitors come to see and enjoy.

Glenconner, Drumdewan, Dull by Aberfeldy PH15 2JQ 4.i.2007

CHX Planning Local Review Body - Generic Email Account

From: Nicholas Hope

Sent: 10 September 2013 17:41

To: CHX Planning Local Review Body - Generic Email Account **Subject:** Re: TCP/11/16(274) - Highland Adventure Safaris, Dull

Dear Gillian Taylor,

Thankyou for this copy by email. I write to inform you that my objection to the erection of 11 lodges by Highland Adventure Safaris, Dull, Aberfeldy, and Modification of condition no.5 on planning permission 08/01499/FUL outlined again in my letter of 1 July 2013 (Your Ref: 13/01092/FLL) including a copy of our original letter (25 January 2007) still stands. Acknowlegement letter 2 July 2013 from Nick Brian, Development Quality Manager.

With best wishes, Yours sincerely, Nicholas M Hope

CHX Planning Local Review Body - Generic Email Account

From: Mark Myles [mm@mbmplanning.co.uk]

Sent: 30 September 2013 08:56

To: CHX Planning Local Review Body - Generic Email Account

Cc: Donald Riddell

Subject: Re: TCP/11/16(274) - Highland Adventure Safaris, Dull

Dear Audrey

Thank you for your letter enclosing a copy of the further representation received from Mr Hope.

As the representation from Mr Hope raises nothing new and also raises no valid points in relation to the Notice of Review we have no further comment to make.

I trust this is helpful and look forward to receiving confirmation of the date of the LRB meeting from you in due course.

Kind regards

Mark Myles MBM Planning & Development