# PERTH AND KINROSS COUNCIL

# **Scrutiny Committee**

# 18 April 2018

## Summary Report on Care Inspectorate and Education Scotland Inspections

## Report by Executive Director (Education and Children's Services)

# PURPOSE OF REPORT

This report provides an overview of the performance of Education and Children's Services inspected and reported over the past year by the Care Inspectorate and Education Scotland, since the previous report of this type, and sets out the Service's approach to implementing improvement actions arising out of inspection.

#### 1 BACKGROUND

#### 1.1 Care Inspectorate

- 1.1.1 The <u>Care Inspectorate</u> is the unified independent scrutiny improvement body for care and children's services. Since April 2008, regulated care services in Scotland have been inspected using a framework of quality themes and quality statements. Services are measured against the National Care Standards and quality themes:
  - Quality of Care and Support;
  - Quality of Environment or Information;
  - Quality of Staffing; and
  - Quality of Management and Leadership.

Each quality theme is graded on a 6-point scale in which 1 = unsatisfactory, 2= weak, 3 = adequate, 4 = good, 5 = very good and 6 = excellent.

- 1.1.2 The Care Inspectorate conducts unannounced inspections for all regulated services as the main inspection method unless there are practical reasons that this is not appropriate. There are longer intervals between inspections for better performing services and a greater focus on risk-based inspections for poorly performing and high-risk services such as those which provide 24 hour residential care.
- 1.1.3 Following an inspection, the Care Inspectorate may set out a series of:
  - Recommendations: statements that set out actions the care service provider should take to improve or develop the quality of the service.
  - Requirements: statements which set out what is required of the care service provider to comply with relevant legislation.

- 1.1.4 Care service providers must submit an action plan to the Care Inspectorate addressing any requirements and recommendations identified. Progress against the action plan is monitored by the Care Inspectorate through annual return and self-assessment forms submitted by the care service provider and through subsequent inspection.
- 1.1.5 Tables 1a and 1b below set out the frequency of inspection for different service types. The Care Inspectorate may inspect more often than shown on this table. A proportionate approach is taken in relation to the depth of evidence to be sampled and gathered in accordance with the current risk level.

Service Category & Type	Statutory inspection frequency	For services with high or medium RAD <sup>1</sup> or grades of unsatisfactory, weak, adequate
Care homes for children	1 inspection each 12 months	1 inspection each 12 months plus follow- up inspection and/or additional scrutiny or improvement intervention(s) according to risk & intelligence
Housing Support Service combined with Care at Home	1 inspection each 12 months	1 inspection each 12 months plus additional scrutiny or improvement intervention(s) according to risk & intelligence

#### Table 1a: Services Subject to Statutory Minimum Frequency

#### Table 1b: Services Subject to Risk Based Inspection Frequency Guidelines

Service Category & Type	Definition of Better Performing Services	Frequency for Better Performing Services	Frequency for Services not Meeting the Better Performing Definition
Adoption services	Low RAD & Grades 4 or more	1 inspection each 24 months	1 inspection each 12 months
Day care of children (Registered for 0-16 years ie under 3s)	Low RAD & Grades 4 or more	1 inspection each 24 months	1 inspection each 12 months
Day care of children (registered for 3-16 years ie no under 3s)	Low RAD & Grades 4 or more	1 inspection each 36 months	1 inspection each 12 months
Fostering services	Low RAD & Grades 4 or more	1 inspection each 24 months	1 inspection each 12 months
Housing support (not combined with Care at Home)	Low RAD & Grades 4 or more	1 inspection each 24 months	1 inspection each 12 months

**Source:** Care Inspectorate, Scrutiny and Inspection Plan Summary 2016/17, Frequency of inspection rules for regulated care services, Summary Guide 2016/17

#### 1.2 Education Scotland

1.2.1 Each year Education Scotland inspects and reports on the quality of education in pre-school centres, primary schools, secondary schools, special schools, community learning and development services, colleges, and

<sup>&</sup>lt;sup>1</sup> More information on the Risk Assessment Document, the Care Inspectorate's risk assessment tool, can be found in the <u>Care Inspectorate's Risk Assessment publication</u>.

residential educational provision. Education Scotland also inspects the education functions of local authorities and carries out joint inspections of services for children.

# **Pre-School Centres/Schools**

- 1.2.2 From August 2016 new approaches to inspection have been introduced in a phased manner. The new inspection models are:
  - Full inspection model
  - Short inspection model
  - Localised thematic model
  - Neighbourhood model
- 1.2.3 For school inspections, the following HGIOS4 Quality Indicators (QI) are evaluated on a six point scale:

#### **Full inspection Model**

- 1.3 Leadership of Change
- 2.3 Learning, Teaching and Assessment
- 3.2 Raising Attainment and Achievement
- 3.1 Ensuring Wellbeing, Equality and Inclusion

## Short inspection Model

- 1.1 Self-evaluation for self-improvement
- 3.2 Raising Attainment and Achievement
- 1.2.4 A further QI will be negotiated with the school which will enable school staff and inspectors to focus on a particularly challenging issue or new initiative, with the aim of bringing about improvement through professional dialogue. This QI will not be evaluated on the six-point scale. In addition, inspections will incorporate themes from other QIs and these themes will be reviewed regularly to ensure they remain relevant.
- 1.2.5 A short letter is provided to report the inspection, highlighting strengths and aspects for development, and includes a table indicating the QI evaluations against the six-point scale. The inspection evidence gathered during the inspection is published online as a document called the Summarised Inspection Findings (SIF).

# 1.3 Joint Inspections

1.3.1 From August 2013, the Care Inspectorate and Education Scotland began a programme of joint inspections of nursery classes and pre-school centres. The outcomes from these inspections are reported publicly in one report produced jointly by both scrutiny bodies. In each report there will still be separate evaluations of both the Quality Indicators considered by Education Scotland and the Care Standards considered by the Care Inspectorate. One joint inspection (Fossoway Pre-School Group) has been published since the previous version of this report.

# 2 SERVICES PROVIDING DAY CARE FOR CHILDREN

- 2.1 This section presents an overview of the performance of services providing day care for children inspected over the past year (2017/18) where Perth and Kinross Council is the registered provider, and for services registered as partner providers<sup>2</sup>. The Care Inspectorate Inspection Reports are only required to be reported to the Executive Sub-Committee of Lifelong Learning Committee by exception where any grading has been awarded an evaluation of unsatisfactory, weak or excellent.
- 2.2 All the 21 Inspections of services providing day care for children in 2017/18 were unannounced.
- 2.3 To date in 2017/18, 94% of grades awarded were good or better the same as in 2016/17. The proportion of excellent and very good grades awarded is 67% in 2017/18, which is a slight decrease of 2% from 2016/17. Appendix A provides further details.
- 2.4 We continue to monitor, support and challenge all centres through a planned programme of improvement visits. Furthermore we are undertaking joint training and development work with colleagues in the Care Inspectorate to ensure we develop consistent approaches to our respective scrutiny roles where this is possible.
- 2.5 Appendix B shows performance from 1 April 2013 to 6 March 2018 by Quality Theme for all inspected services providing day care.

# 3 SUPPORT AND RESIDENTIAL CARE SERVICES

# 3.1 The Cottages

- 3.1.1 The Care Inspectorate undertook an unannounced and low-intensity inspection of The Cottages in December 2016. The Cottages is a care home service that provides emergency or respite residential care and support for children and young people.
- 3.1.2 The findings of this inspection and an update on progress made towards implementing the areas for improvement were reported to the Executive Sub-Committee of Lifelong Learning Committee on 17 August 2017 (<u>Report No: 17/259</u> refers). The Cottages was first inspected in July 2008. The grading history for the 4 latest inspections are shown in Appendix C1. This will be last reported inspection of this kind as the transformation project to remodel residential care is developing an integrated community based service for children and young people 'on the edge of care'. (<u>Report No: 17/262</u> refers)

<sup>&</sup>lt;sup>2</sup> At the time of writing, information available for services inspected and published between 1 April 2017and 6 March 2018.

## 3.2 Wellbank House

- 3.2.1 The Care Inspectorate carried out an unannounced inspection of Wellbank House in May 2017. Wellbank House provides a short-term period of proactive residential work supporting a move to independence for up to 10 homeless young people between the ages of 16 and 24. Staff also provide support to young people in satellite flats based in the community.
- 3.2.2 The findings of this inspection were reported to the Executive Sub-Committee of Lifelong Learning Committee on 17 August 2017 (<u>Report No: 17/259</u> refers). Wellbank was first inspected in December 2008. The grading history for the 4 latest inspections are shown in Appendix C2.

# 3.3 Fostering Service

- 3.3.1 The Care Inspectorate carried out an announced (short notice) inspection of the Council's Fostering Services in October 2017. This level of inspection is carried out when the Care Inspectorate, on the basis of the previous inspection, is satisfied that services are working hard to provide consistently high standards of care.
- 3.3.2 The findings of this inspection and an update on progress made towards implementing the areas for improvement were reported to the Executive Sub-Committee of Lifelong Learning Committee on 29 January 2018 (<u>Report No: 18/19</u> refers). Fostering Services were first inspected in September 2008. The grading history of the 4 latest inspections are shown in Appendix C3.

# 3.4 Adoption Service

- 3.4.1 The Care Inspectorate carried out an announced (short notice) inspection of the Adoption Service in October 2017. This level of inspection is carried out when the Care Inspectorate, on the basis of the previous inspection, is satisfied that services are working hard to provide consistently high standards of care.
- 3.4.2 The Adoption Service provides a service for children and young people, aged from birth to 18 years, and their families who are assessed as in need of this service. The service aims to recruit and support adoptive parents to provide families for those children who cannot live with their birth parents or extended family members and whose needs have been assessed.
- 3.4.3 The findings of this inspection and an update on progress made towards implementing the areas for improvement were reported to the Executive Sub-Committee of Lifelong Learning Committee on 29 January 2018 (<u>Report No: 18/19</u> refers). Adoption Services were first inspected in September 2008. The grading history of the 4 latest inspections are shown in Appendix C4.

# 4 PRE-SCHOOL CENTRES AND SCHOOLS

- 1.1 This section presents an overview of the performance of Perth and Kinross Council's pre-school centres, including partner providers, and schools inspected by Education Scotland and reported to the Executive Sub Committee of Lifelong Learning Committee up to 6 March 2018.
- 1.2 During academic session 2016/17, 4 pre-school centres (including partner providers) and 5 primary schools were inspected. Of the 14 primary school quality indicators inspected, 4 have received '**Good**' evaluations and 10 were deemed '**Very Good**'.
- 1.3 During academic session 2017/18 two primary schools and one pre-school centre<sup>3</sup> have been inspected. Of the 6 primary school quality indicators inspected, 4 have received 'Very Good' evaluations and two were deemed 'Excellent'. To date no secondary schools have been inspected and reported in the academic year 2017/18. A combined summary of achievement (2016/17 to date) is shown in Appendix D.
- 1.4 Performance against comparator Local Authorities is shown in Appendix E. A full picture of inspection results from August 2016 will be built up over time as the new inspection regime is implemented.
- 1.5 A public meeting is held after the publication of the initial inspection letter. Parents, the local elected members and members of the Lifelong Learning Committee are invited to the meeting providing them with the opportunity to discuss the findings of the report and to be consulted on the areas for improvement to be taken forward. Where further inspection activity is carried out, Education Scotland will report publicly to parents and stakeholders.
- 1.6 Areas for improvement identified during an inspection are addressed through a school action plan. Progress against the plan is monitored and a report prepared for parents/carers (and is also shared with the Area Lead Officer) within one year of the report being published.
- 1.7 Inspection reports are scrutinised by members of the Executive Sub-Committee of the Lifelong Learning Committee. Where a school has not been evaluated as good or better, members may choose to further scrutinise the progress made.
- 1.8 In addition to Education Scotland inspections, support for improvement is provided to pre-school centres and schools through the School Improvement Framework. A range of school specific information is submitted by all schools to Education Services in relation to performance management, planning for improvement and self-evaluation leading to improvements. Education Services staff use this information to work with headteachers to determine the nature and frequency of support/challenge visits that will be appropriate for each school over the course of any session.

<sup>&</sup>lt;sup>3</sup> Excluding the independent sector.

- 1.9 School visits form the core of the school improvement framework and take the form of one or more of the following over a planned four year programme:
  - School improvement visit;
  - Learning and achievement visit;
  - An extended learning and achievement visit.

During such visits the School Improvement Plan, the Standards and Quality Report and the Self-Evaluation Pro-forma are scrutinised and challenged to ensure appropriate account has been taken of any identified improvement actions and that work in these areas is having a positive impact on the quality of educational provision provided by the school.

- 1.10 Schools are also required to have robust processes of self-evaluation embedded in their quality assurance approaches. They are required to submit an annual summary of this work which is also subject to scrutiny by Education Services.
- 1.11 Continuing engagement activities undertaken by Perth and Kinross Council are reported to parents and stakeholders. This includes the publication of reports to parents on Extended Learning and Achievement Visits and follow-up reports on the school's website and on each school's page on <u>www.pkc.gov.uk.</u>

#### 5 CONCLUSION AND RECOMMENDATION

- 5.1 The reports by the Care Inspectorate and Education Scotland provide further information on the standards and quality in our services and set out a clear agenda for continuous improvement.
- 5.2 It is recommended that the Scrutiny Committee scrutinises and comments as appropriate on the contents of the report.

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# 1. IMPLICATIONS, ASSESSMENTS, CONSULTATION AND COMMUNICATION

Strategic Implications	Yes / None
Community Plan / Single Outcome Agreement	Yes
Corporate Plan	Yes
Resource Implications	
Financial	None
Workforce	None
Asset Management (land, property, IST)	None
Assessments	
Equality Impact Assessment	None
Strategic Environmental Assessment	None
Sustainability (community, economic, environmental)	None
Legal and Governance	None
Risk	None
Consultation	
Internal	Yes
External	None
Communication	
Communications Plan	None

#### 1. Strategic Implications

#### Community Plan / Single Outcome Agreement

- 1.1 The Perth and Kinross Community Plan 2013-2023 / Single Outcome Agreement set out five strategic objectives:
  - (i) Giving every child the best start in life
  - (ii) Developing educated, responsible and informed citizens
  - (iii) Promoting a prosperous, inclusive and sustainable economy
  - (iv) Supporting people to lead independent, healthy and active lives
  - (v) Creating a safe and sustainable place for future generations

This report relates to Objective No (i) Giving every child the best start in life and (ii) Developing educated, responsible and informed citizens.

#### Corporate Plan

- 1.2 The Perth and Kinross Community Plan 2013-2023 and Perth and Kinross Council Corporate Plan 2013/2018 set out five strategic objectives:
  - (i) Giving every child the best start in life;
  - (ii) Developing educated, responsible and informed citizens;
  - (iii) Promoting a prosperous, inclusive and sustainable economy;
  - (iv) Supporting people to lead independent, healthy and active lives; and

(v) Creating a safe and sustainable place for future generations.

This report relates to Objective No (i) Giving every child the best start in life and (ii) Developing educated, responsible and informed citizens.

1.3 The report also links to the Education & Children's Services Policy Framework in respect of the following key policy area: Change and Improvement

## 2. **Resource Implications**

<u>Financial</u>

2.1 N/A

Workforce

2.2 N/A

Asset Management (land, property, IT)

- 2.3 N/A
- 3. Assessments

Equality Impact Assessment

3.1 Assessed as **not relevant** for the purposes of EqIA

#### Strategic Environmental Assessment

3.2 Assessed as **not relevant** for the purposes of SEA

#### <u>Sustainability</u>

3.3 N/A

Legal and Governance

3.4 N/A

<u>Risk</u>

3.5 N/A

## 4. Consultation

Internal

4.1 Relevant Heads of Service and Service Managers within Education and Children's Services have been consulted in the preparation of this report.

<u>External</u>

4.2 N/A

#### 5. Communication

5.1 In the case of an initial Education Scotland inspection of a school, a public meeting is held after the publication of the inspection report with invitations going to parents, the local elected members and members of the Lifelong Learning Committee. These meetings give parents, carers and other members of the community the opportunity to discuss the findings of the inspection and to be consulted on the areas for improvement to be taken forward.

Where further inspection activity is carried out Education Scotland will report publicly to parents and stakeholders. Other continuing engagement activities undertaken by Perth and Kinross Council will also be reported to parents and stakeholders. This includes the publication of reports to parents on Extended Learning and Achievement Visits and follow-up reports on the school's website and on each school's page on <u>www.pkc.gov.uk</u>

# 2. BACKGROUND PAPERS

The following background papers, as defined by Section 50D of the Local Government (Scotland) Act 1973 (and not containing confidential or exempt information) were relied on to a material extent in preparing the above report:

- Education Scotland Inspection reports, published by <u>Education</u> <u>Scotland</u>.
- Care Inspectorate Inspection reports, published by the <u>Care</u> <u>Inspectorate</u>.
- Standards and Quality in Schools, Learning Communities and Pre-School Centres/Day Care of Children, Executive Sub-Committee of Lifelong Learning Committee, 29 January 2018 (<u>Report No: 18/20</u>) and 17 August 2017 (<u>Report No: 17/258</u>).
- Care Inspectorate Inspections of Support and Residential Care Services for Children and Young People, Executive Sub-Committee of Lifelong Learning Committee, 29 January 2018 (<u>Report No: 18/19</u>) and 17 August 2017 (<u>Report No: 17/259</u>).

## 3. APPENDICES

**Appendix A:** Summary of performance, services providing day care of children

**Appendix B:** Grading History, services providing day care of children inspected and published by the Care Inspectorate, 1 April 2013 – 6 March 2018.

Appendix C1: Grading History The Cottages

Appendix C2: Grading History Wellbank House

**Appendix C3:** Grading History Fostering Services

Appendix C4: Grading History Adoption Services

**Appendix D**: Cumulative Overview of Education Scotland Inspections (Pre-School Centres and Schools) in 2016/17 and 2017/18 by Performance Indicator.

**Appendix E:** Primary School Cumulative Inspection Performance relative to Comparator Authorities, by Quality Indicator, Academic Year 2016/17 and 2017/18.