

PERTH & KINROSS COUNCIL

22 JUNE 2022

REVISION OF PERTH AND KINROSS INTEGRATION SCHEME

Report by Chief Operating Officer

(Report No 22/138)

1. PURPOSE

- 1.1 This report presents for approval a revised Integration Scheme for health and social care in Perth and Kinross to allow submission for final approval by Scottish Ministers, as required by the Public Bodies (Joint Working) (Scotland) Act 2014.

2. RECOMMENDATION	
2.1	<p>It is recommended that Council:</p> <ul style="list-style-type: none">(i) note the Consultation Summary attached at Appendix 1 and the follow-up actions that have been addressed.(ii) approve the revised Perth and Kinross Integration Scheme attached as Appendix 2 for submission to Scottish Ministers (subject to approval by Tayside NHS Board).

3. STRUCTURE OF REPORT

- 3.1 This report is structured over the following sections:

- Section 4: Current Position
- Section 5: Consultation
- Section 6: Proposals
- Appendices

4. CURRENT POSITION

- 4.1 Under the Public Bodies (Joint Working) (Scotland) Act 2014, all Councils and Health Boards were required to establish an Integration Scheme to take forward integration of health and social care functions in their areas.
- 4.2 The Integration Scheme is the legal agreement between Perth & Kinross Council and Tayside NHS Board (NHS Tayside) which sets out the arrangements for health and social care integration in Perth and Kinross. The current Scheme was approved by Perth & Kinross Council on 25 March 2015 (report 15/419 refers) and was subsequently submitted to Scottish Government in September 2015. The Scheme was updated in February 2018 to include functions under the Carers (Scotland) Act 2016 as delegated functions.

- 4.3 The 2014 Act required the Council and the Health Board to carry out a review of its Integration Scheme within 5 years of being approved by Scottish Ministers – i.e., by 13 September 2020. This high-level review was carried out by officers of the Council and the Health and Social Care Partnership. This review identified that changes to the Scheme were both necessary and desirable to reflect changing practice as integration has evolved. The findings from this review were reported to Council on 7 October 2020, at which time, the Chief Executive was asked to prepare a revised scheme and to consult as necessary with interested persons or groups (Report No: 20/182 refers).
- 4.4 In common with other Councils and Health Boards, work on the revisions to the Scheme was delayed as a result of the response to the Covid-19 pandemic. A Tayside-wide project group was formed in July 2021 to carry out the revisions to the three Integration Schemes for Perth and Kinross, Dundee, and Angus, with the aim of making them the same where it is appropriate to do so.
- 4.5 The draft document has been developed with input from key staff from NHS Tayside, Perth & Kinross Council, Angus Council and Dundee City Council, and the three Health and Social Care Partnerships. The draft revised Scheme was then consulted on widely, and the feedback is summarised in Appendix 1.
- 4.6 In order to provide an overview of the changes in the revised Scheme, it is helpful to consider what is the same and what is different.

What is the same?

- The functions that are delegated to the Perth and Kinross Integration Joint Board remain unchanged, and the same is true in the other two Tayside Schemes.
- The IJBs continue to be responsible for strategic planning for all delegated community-based health and social care services for adults, services related to unplanned admissions to hospital and a limited number of arrangements in relation to child health.
- Services continue to be managed operationally by NHS Tayside and each Council in Tayside, under the direction of the IJBs.
- The membership of the Integration Joint Board is the same i.e. four elected members from Perth & Kinross Council and four Tayside NHS Board members.
- The commitment of the Council and the NHS to deliver health and social care integration and progress the national health and wellbeing outcomes is restated.

What has changed?

- All the sections have been updated recognising that the IJB has been functioning for 5 years e.g. references to the first three years have been removed.
- There is a refreshed “definitions” section which improves clarity and consistency throughout the document
- The clinical, care and professional governance and risk sections have been updated based on improved integrated arrangements developed over the last 5 years.
- Some paragraphs now better reflect the requirements of the legislation than previously, as our understanding has grown. This improves understanding about who is accountable and responsible in different circumstances.
- Following the Strang enquiry into adult mental health services in Tayside, the operational management arrangements for inpatient adult mental health services have been strengthened. Each IJB has responsibility for strategic planning for inpatient services for mental health, learning disability and drug and alcohol; the Chief Officer for the Perth & Kinross IJB will coordinate strategic planning for these services across the three Tayside IJBs; NHS Tayside have operational responsibility for these services.
- Unnecessary text that restates requirements of the legislation has been removed. Some paragraphs have been moved or rearranged to improve the flow of the document.
- It is a legal and technical document and we have tried to make it simpler and easier to understand, where possible.

4.7 Briefings have been provided to elected members, NHS Board members and IJB members over the period of review.

4.7.1 The draft Scheme attached has been agreed by officers within NHS Tayside and will be submitted with a recommendation for approval to the Tayside NHS Board later in June.

5. CONSULTATION

5.1 In accordance with the 2014 Act, a public consultation exercise and meetings with the Perth and Kinross User Reference Group (13 May 2022) and Strategic Planning Group (17 May 2022) have been used to gather in feedback. All responses were considered by the Tayside Project Group and taken into account, where appropriate, in preparing the final draft Perth and Kinross Integration Scheme. Other comments and feedback have been passed on to relevant parties.

5.2 The principles relating to the consultation and a summary list of the consultees is included in section 10 of the revised Integration Scheme. The consultation exercise sought comments on:

- the respondents understanding of the document and any suggestions to improve its accessibility.

- Any specific comments on the following sections:
 - Local operational management arrangements
 - Chief Officer
 - Clinical, Care and Professional Governance
 - Finance
- Any other comments

5.3 The online public consultation took place between 10 May and 27 May 2022. An analysis of the responses is attached at Appendix 1. A similar joint consultation exercise took place in April for the other Tayside Integration schemes.

5.4 Many of the comments did not relate directly to the content of the Integration scheme except in relation to comments on finance. Some comments were more related to considerations for strategic planning opportunities for service improvement, and communication. These comments have been shared with the Health & Social Care Partnership in order that the Strategic Planning Group or relevant Executive Management Teams can consider these comments and suggestions.

6 PROPOSALS

6.1 Feedback received via the consultation process has been incorporated and used to improve the clarity and accessibility of the revised Integration Scheme. These changes include further rewording of sections, improving definitions and adding additional definitions.

6.2 The revised Perth and Kinross Integration Scheme has been agreed by officers of NHS Tayside and will be presented to the Tayside NHS Board for approval later in June.

6.3 The revised Scheme attached at Appendix 2 is presented for consideration and approval by the Council ahead of final submission to Scottish Government by 30 June 2022.

Authors

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Approved

Name	Designation	Date
Thomas Glen	Chief Executive	15 June 2022

1. IMPLICATIONS, ASSESSMENTS, CONSULTATION AND COMMUNICATION

Strategic Implications	Yes / None
Community Plan / Single Outcome Agreement	Yes
Corporate Plan	Yes
Resource Implications	
Financial	No
Workforce	No
Asset Management (land, property, IST)	No
Assessments	
Equality Impact Assessment	No
Strategic Environmental Assessment	No
Sustainability (community, economic, environmental)	No
Legal and Governance	Yes
Risk	No
Consultation	
Internal	Yes
External	Yes
Communication	
Communications Plan	No

1. Strategic Implications

Community Plan/Single Outcome Agreement

1.1 The proposals relate to the delivery of the Perth and Kinross Community Plan/Single Outcome Agreement in terms of the following priorities:

(i) *Supporting people to lead independent, healthy and active lives*

Corporate Plan

1.2 *The proposals relate to the achievement of the Council's Corporate Plan Priorities:*

(i) *Supporting people to lead independent, healthy and active lives*

2. Resource Implications

Financial

2.1 There are no financial implications arising from this report.

Workforce

2.2 There are no workforce implications arising from this report.

Asset Management (land, property, IT)

2.3 Not applicable.

3. Assessments

Equality Impact Assessment

3.1 The proposals in this report have been considered under the Corporate Equalities Impact Assessment process (EqiA) with the following outcome:

3.2 This section should reflect that the proposals have been considered under the Corporate Equalities Impact Assessment process (EqIA) with the following outcome:

(i) Assessed as **not relevant** for the purposes of EqIA

Strategic Environmental Assessment

3.3 The Environmental Assessment (Scotland) Act 2005 places a duty on the Council to identify and assess the environmental consequences of its proposals.

3.4 The proposals have been considered under the Act and no further action is required as they do not qualify as a PPS as defined by the Act and is therefore exempt.

Sustainability

3.5 Not applicable.

Legal and Governance

3.6 There is a requirement under section 44 of the Public Bodies (Joint Working) (Scotland) Act 2014 to carry out a review of the Integration Scheme every five years to determine whether changes to the Scheme are necessary or desirable. If changes are necessary or desirable, then the Council and Health Board may vary the Scheme by preparing a revised Scheme, under section 46 of the 2014 Act.

Risk

3.7 There is a legal requirement to review the Integration Scheme and to submit the same for approval to Scottish Ministers. Failure to do so will give rise to significant reputational risk.

4. Consultation

Internal

- 4.1 The Health & Social Care Partnership Chief Officer, Head of Legal and Governance Services and Head of Finance have been consulted in connection with the proposals and the preparation of this report.

External

- 4.8 A proportionate joint consultation on this Scheme took place prior to the date of approval. The following principles were agreed by the Parties and followed in respect of the consultation process:

- The views of all participants were valued
- It was transparent
- The results of the consultation exercise were published
- The draft scheme was published along with a side by side version including the original scheme, and comments were invited from members of the public
- It was the continuation of an on-going dialogue about integration.

The stakeholders consulted were:

- NHS Tayside Board
- Angus Council
- Dundee City Council
- Perth and Kinross Council
- Angus Integration Joint Board
- Dundee Integration Joint Board
- Perth and Kinross Integration Joint Board
- Health professionals
- Users of health care
- Carers of users of health care
- Commercial providers of health care
- Non-commercial providers of health care
- Social care professionals
- Users of social care
- Carers of users of social care
- Commercial providers of social care
- Non-commercial providers of social care
- Staff of NHS Tayside and Perth & Kinross Council
- Union and staff representatives
- Non-commercial providers of social housing
- Third sector bodies carrying out activities related to health or social care
- General Public including those with protected characteristics

A range of engagement methods were used to consult on the Scheme:

- Online questionnaires for all stakeholders across all partner platforms
- Online content and digital assets across all partners' social media signposting to the Scheme hosted on the Council, NHS Tayside and the HSCP websites
- Briefings with members of NHS Tayside Board, Elected Members of the Council and with the Integration Joint Board members.

5. Communication

- 5.1 The revised Integration Scheme, once approved by Scottish Ministers, will be published on the parties' websites, the HSCP web pages and shared with relevant groups.

2. BACKGROUND PAPERS

No background papers other than those referred to in this report were relied on in preparing the report.

3. APPENDICES

Appendix 1	Summary of Consultation on Integration Scheme
Appendix 2	Perth and Kinross Revised Integration Scheme