

## TCP/11/16(349)

Planning Application 14/01748/FLL – Change of use and alterations to health centre (class 11) to form dwellinghouse, former leisure centre, Pitheavlis, Perth

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TCP/11/16(349)

Planning Application 14/01748/FLL – Change of use and alterations to health centre (class 11) to form dwellinghouse, former leisure centre, Pitheavlis, Perth

# PAPERS SUBMITTED BY THE APPLICANT

## **NOTICE OF REVIEW**

UNDER SECTION 43A(8) OF THE TOWN AND COUNTRY PLANNING (SCOTLAND) ACT 1997 (AS AMENDED)IN RESPECT OF DECISIONS ON LOCAL DEVELOPMENTS

THE TOWN AND COUNTRY PLANNING (SCHEMES OF DELEGATION AND LOCAL REVIEW PROCEDURE) (SCOTLAND) REGULATIONS 2013

THE TOWN AND COUNTRY PLANNING (APPEALS) (SCOTLAND) REGULATIONS 2008

MPORTANT: Please read and follow the guidance notes provided when completing this form. Failure to supply all the relevant information could invalidate your notice of review.

**Use BLOCK CAPITALS if completing in manuscript** 

Wall - 1502

Applicant(s)		Agent (if an	y)
Name SONDER	PKFK LTO	Name	NEIL ROTHNIE ARCHITECTS
Address C/o Alm	WT.	Address	116 ROSEMOUNT PLACE ABERDEEN
Postcode		Postcode	AS28 ZYW
Contact Telephone 1 Contact Telephone 2 Fax No		Contact Te Contact Te Fax No	elephone 1 OIZZL 6ZL7ZL
E-mail*		Mark this b	pox to confirm all contact should be serepresentative:
* Do you agree to corresp	ondence regarding your re	view being se	ent by e-mail?
Planning authority		PERT	H & KINROSS COUNCIL
Planning authority's applic	ation reference number	14 01	748 FU
Site address	FORMER LEISURE PITHEAVLIS		
Description of proposed development	(CLASS 11) PO FORM	AND AI WOULD N	TRESTIONS TO HEALTH CENTRE NGHOUSE.
Date of application Z2	NO OCT ZOIL	ate of decisio	n (if any) I BYL DEC ZOLL
Note. This notice must be	served on the planning au	thority within	three months of the date of the decision

notice or from the date of expiry of the period allowed for determining the application.

1.	Application for planning permission (including householder application)
2.	Application for planning permission in principle
3.	Further application (including development that has not yet commenced and where a time limit has been imposed; renewal of planning permission; and/or modification, variation or removal of a planning condition)
4.	Application for approval of matters specified in conditions
Rea	sons for seeking review
1.	Refusal of application by appointed officer
2.	Failure by appointed officer to determine the application within the period allowed for determination of the application
3.	Conditions imposed on consent by appointed officer
Ray	riew procedure
I/G A	new procedure
time to d sucl	Local Review Body will decide on the procedure to be used to determine your review and may at any e during the review process require that further information or representations be made to enable them letermine the review. Further information may be required by one or a combination of procedures, h as: written submissions; the holding of one or more hearing sessions and/or inspecting the land ch is the subject of the review case.
han	ase indicate what procedure (or combination of procedures) you think is most appropriate for the dling of your review. You may tick more than one box if you wish the review to be conducted by a abination of procedures.
1.	Further written submissions
2.	One or more hearing sessions
3.	Site inspection
4	Assessment of review documents only, with no further procedure
belo	bu have marked box 1 or 2, please explain here which of the matters (as set out in your statement bw) you believe ought to be subject of that procedure, and why you consider further submissions or a ring are necessary:
Site	e inspection
In th	ne event that the Local Review Body decides to inspect the review site, in your opinion:
1.	Yes No Can the site be viewed entirely from public land?
2	Is it possible for the site to be accessed safely, and without barriers to entry?
	here are reasons why you think the Local Review Body would be unable to undertake an

IF THE LOCAL REVIEW BODY REQUIRED ACCESS TO THE INTERIOR OF THE EXISTING BUNDING IT WOULD BE NECESSARY TO ARRANGE THIS; WITH OTHERS

#### Statement

You must state, in full, why you are seeking a review on your application. Your statement must set out all matters you consider require to be taken into account in determining your review. <u>Note</u>: you may not have a further opportunity to add to your statement of review at a later date. It is therefore essential that you submit with your notice of review, all necessary information and evidence that you rely on and wish the Local Review Body to consider as part of your review.

If the Local Review Body issues a notice requesting further information from any other person or body, you will have a period of 14 days in which to comment on any additional matter which has been raised by that person or body.

State here the reasons for your notice of review and all matters you wish to raise. If necessary, this can be continued or provided in full in a separate document. You may also submit additional documentation with this form.

REFER TO SUFFORTING STATEMENT
Have you raised any matters which were not before the appointed officer at the time the determination on your application was made?  If yes, you should explain in the box below, why you are raising new material, why it was not raised with the appointed officer before your application was determined and why you consider it should now be considered in your review.

#### List of documents and evidence

Please provide a list of all supporting documents, materials and evidence which you wish to submit with your notice of review and intend to rely on in support of your review.

ORKHAR PLANNING APPLICATION
RETURAL OF PLANNING
SUPPRINCE STARMENT

<u>Note.</u> The planning authority will make a copy of the notice of review, the review documents and any notice of the procedure of the review available for inspection at an office of the planning authority until such time as the review is determined. It may also be available on the planning authority website.

#### Checklist

Please mark the appropriate boxes to confirm you have provided all supporting documents and evidence relevant to your review:

Full completion of all parts of this form

Statement of your reasons for requiring a review

All documents, materials and evidence which you intend to rely on (e.g. plans and drawings or other documents) which are now the subject of this review.

Note. Where the review relates to a further application e.g. renewal of planning permission or modification, variation or removal of a planning condition or where it relates to an application for approval of matters specified in conditions, it is advisable to provide the application reference number, approved plans and decision notice from that earlier consent.

#### Declaration

I the applicant/agent [delete as appropriate] hereby serve notice on the planning authority to review the application as set out on this form and in the supporting documents.

Signed Date 12345.

## neil rothnie architects



3036/-

# PROPOSED CHANGE OF USE AND ALTERATIONS TO HEALTH CENTRE TO FORM A DWELLINGHOUSE; LOCAL REVIEW BODY SUPPORTING STATEMENT

The site or building was a sports and health centre ancillary to the large office (Aviva) as a perk or service to the employees of Aviva.

This facility was sold to the applicant 5 years ago. As far as we understand this facility was no longer required or used by Aviva. It is important to recognise that this **was** ancillary to the Employment/Business use of the immediate area and also that the facility could not be used nor viably converted for office or workshop types of use. It is and was possible to use parts of the building for storage use and consent for this use was granted in June 2013. This use was implemented for some 3 months.

From the time this site or building was purchased it has been continuously marketed for lease as a leisure/ health centre, for storage and as a children's nursery. During these 5 years only the large sports hall part of the building has been used for storage.

The reasons for refusal states that the proposals are contrary to TAYplan policy 3 Managing TAYplan's Assets. This states identifying and safeguarding at least 5 years supply of employment land within principal settlements to support the growth of the economy and a diverse range of industrial requirements. We do not consider the second bullet point has relevance to this refusal as it is specific to class 4 use which is for research and development of products and processes or light industrial. The experience of our client would confirm that this site is not required for this purpose as it has had minimal interest and that this site or building could not be put to any employment use without significant alterations or demolition. Combined with this is the fact that other areas in Perth which are zoned for employment use (proposed) have had minimal take up which would suggest that the aspirations of the policy are overstated and/or there is sufficient land allocated for period well in excess of 5 years. This would suggest that the removal or loss of a relatively small site would be considered as insignificant. It is worthy of note that other former employment uses have recently been developed for residential use at Pitheavlis at the former Distillers HQ at the entrance to this particular site. There are also further examples of employment land which has been available for a considerable time and offices that remain un-let e.g at Broxden. The very fact that this site has been available and marketed for some 5 years alone would suggest that it has now failed the test set by the policy and that a viable alternative use could or should be found.

The second reason for refusal refer to the conflict between the proposed use and the extant or surrounding use referencing policy ED1. ED1A states Areas for employment uses should be retained for such uses. Within these areas any proposed development must be compatible with surrounding uses. In addition... the following criteria will be applied to development proposals in these areas .. (a) Proposals should not detract from the amenity of adjoining .. areas. We would first of all refer to the other specific tests; (b) We would contend that the local road network is already suitable. (c) We would contend again that there is already good walking, cycling and public transport links and (d)-(f) are not relevant to this proposal. We have put forward a very clear reason why this site was never in employment use as it was ancillary to the large office to the west. Since they no longer have a viable use for this facility and that over a period in excess of 5 years no feasible alternative has been found for what is a very specific building that the use of this site is undetermined.

We strongly disagree that the proposed residential use would detract from the surrounding employment use. The proposed use would have no material effect of the amenity of the extant office users and the applicant site is of an area that can more than adequately provide a range of external areas which in turn would provide privacy and more than an acceptable level of amenity appropriate to the proposed residential use.

In addition, as the building has lain vacant for some 5 years it is deteriorating and is reaching a critical point. The plant which maintains the leisure facilities within may no longer be able to function so the current use within the building can no longer be provided. This further contributes to the fact that this building or site is no longer viable as a leisure facility; it is not required for it's original purpose (for the occupants of the Aviva offices) and the condition of the building and plant within can no longer provide this function. It is also worth noting that this building does not have it's own plantroom as it was served from a localised district services allied with the large Aviva office.

Finally, the continued use as a leisure facility is virtually impossible beyond the servicing and fabric of the building. As a leisure facility outwith the local authority umbrella it is subject to full rates which places it at an extreme disadvantage commercially. This would support the reason why no other leisure facility operator has shown no interest in this location.

## PERTH AND KINROSS COUNCIL

Sonder PKFR c/o Neil Rothnie Architects 116 Rosemount Place Aberdeen AB25 2YW

( A . \*

Pullar House 35 Kinnoull Street PERTH PH1 5GD

Date 18th December 2014

### TOWN AND COUNTRY PLANNING (SCOTLAND) ACT

Application Number: 14/01748/FLL

I am directed by the Planning Authority under the Town and Country Planning (Scotland) Acts currently in force, to refuse your application registered on 22nd October 2014 for permission for Change of use and alterations to health centre (class 11) to form dwellinghouse Former Leisure Centre Pitheavlis Perth for the reasons undernoted.



#### Reasons for Refusal

- 1. The proposal is contrary to TAYplan policy 3, Managing TAYplan's assets, which seeks to ensure that employment land is available to support the growth of the economy. The change of use to a dwellinghouse would be inappropriate in this location on land identified for employment generating uses.
- 2. The site is identified as employment land in the adopted Perth and Kinross Local Development Plan 2014. The proposal for change of use to a dwellinghouse is not considered to be an appropriate use of employment land. The proposal is therefore contrary to policy ED1 of the adopted Local Development Plan which seeks to retain identified employment land for employment uses.

#### **Justification**

The proposal is not in accordance with the Development Plan and there are no material reasons which justify departing from the Development Plan

The plans relating to this decision are listed below and are displayed on Perth and Kinross Council's website at <a href="www.pkc.gov.uk">www.pkc.gov.uk</a> "Online Planning Applications" page

#### Plan Reference

14/01748/1

14/01748/2

14/01748/3

14/01748/4

14/01748/5

14/01748/6

14/01748/7

14/01748/8

14/01748/9

14/01748/10

14/01748/11

14/01748/12

neil rothnie architects



Our Ref: 3036/nar/pl/05

2nd October 2014

Perth & Kinross Council Planning & Regeneration Pullar House 35 Kinnoull Street Perth PH1 5GD

Dear Sirs,

## PROPOSED CHANGE OF USE TO DWELLING HOUSE AT PITHEAVLIS HEALTH CLUB, PERTH.

Please find enclosed the following documents and drawings in support of our Planning application to change the use of the former health club to a dwellinghouse

- Form Application for Planning Permission duly completed and signed
- Land Ownership Certificate duly completed and signed
- 4no. copies of drawings 3036/01-11
- Lodgement fee £382

Should you have any queries or require any further information please do not hesitate to contact the writer.

Yours faithfully



Neil Rothnie
Neil Rothnie Architects Ltd

Enc/

Cc client

NEIL ROTHNIE ARCHITECTS LTD . 116 ROSEMOUNT PLACE . ABERDEEN . AB25 2YW T 01224 624724 . F 01224 649394 . E-mail Address to be confirmed

# **APPLICATION FOR PLANNING PERMISSION**

Town and Country Planning (Scotland) Act 1997
The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013

Please refer to the accompanying Guidance Notes when completing this application PLEASE NOTE IT IS FASTER AND SIMPLER TO SUBMIT PLANNING APPLICATIONS ELECTRONICALLY VIA <a href="https://eplanning.scotland.gov.uk">https://eplanning.scotland.gov.uk</a>

1. Applicant's Detail	S	2. Agent's Details	(if any)
Title Forename Surname	S OF ELLENS	Ref No. Forename	NEIL KOTHNIE ARCHIE 116 ROSEMOUNT PLACE
Address Line 2 Town/City	APCH (S)	Address Line 2 Town/City	ABELDEEN
Postcode Telephone Mobile Fax Email		Telephone Mobile Fax	ABZS ZYW  OIZZU GZYZZY  Meilrothnie. 60. UK
3. Postal Address or	Location of Proposed De		
PERTH PHZ OTG	S HEAUTH CW		e(s) in your accompanying
4. Type of Application			
What is the application for Planning Permission Planning Permission in Pr Further Application*	r? Please select one of the for	ollowing:	
	f Matters Specified in Conditi	ons*	
Application for Mineral Wo	•		
NB. A 'further application'		at has not yet commence ation, variation or remov	ed and where a time limit has been val of a planning condition.
*Please provide a referenc	ce number of the previous ap	plication and date when	permission was granted:
Reference No:	00837 FLL	Date: 95	13.

**Please note that if you are applying for planning permission for mineral works your planning authority may have a separate form or require additional information.
5. Description of the Proposal
Please describe the proposal including any change of use:
CHANGE OF USE OF HEAUTH CENTRE (LLASS 11) TO DWELLINGHOUSE (SINGLE) AT FORMER LIESURE COUNTE
DWELLINGTOUSE (SINGLE) AT FORMER CLESURE CONTRE
PITHEAVLIS PRETH
Is this a temporary permission?
If yes, please state how long permission is required for and why:
Have the works already been started or completed?  Yes  No  V
If yes, please state date of completion, or if not completed, the start date:
Date started: Date completed:
If yes, please explain why work has already taken place in advance of making this application
6. Pre-Application Discussion
Have you received any advice from the planning authority in relation to this proposal? Yes ☐ No ☐
If yes, please provide details about the advice below:
In what format was the advice given?  Meeting  Telephone call  Letter  Email
Have you agreed or are you discussing a Processing Agreement with the planning authority? Yes ☐ No ☐
Please provide a description of the advice you were given and who you received the advice from:
Name: Date: Ref No.:
7. Site Area
Please state the site area in either hectares or square metres:
Hectares (ha): Square Metre (sq.m.)

8. Existing Use	
Please describe the current or most recent use:	
HRALTH CANTRE (CLASS 11)	
HEALTH CENTRE (CLASS 11) USE AS STOKE (CLASS 6) GRAN	120 IN MAY 7013.
·	
9. Access and Parking	
Are you proposing a new altered vehicle access to or from a pu	blic road? Yes ☐ No ☑
f yes, please show in your drawings the position of any existin you propose to make. You should also show existing footpaths	ng, altered or new access and explain the cand and note if there will be any impact on these.
Are you proposing any changes to public paths, public rights of affecting any public rights of access?	way or Yes 🗌 No 📝
f yes, please show on your drawings the position of any affec nake, including arrangements for continuing or alternative publi	ted areas and explain the changes you prop c access.
How many vehicle parking spaces (garaging and open parking) xist on the application site?	currently
dow many vehicle parking spaces (garaging and open parking)	da var
propose on the site? (i.e. the total number of existing spaces plunew spaces)  Please show on your drawings the position of existing and proportion.	s any  osed parking spaces and specify if these are
propose on the site? (i.e. the total number of existing spaces plushew spaces)  Please show on your drawings the position of existing and propositionated for particular types of vehicles (e.g. parking for disabled)  O. Water Supply and Drainage Arrangements  Vill your proposals require new or altered water supply	s any  osed parking spaces and specify if these are dipeople, coaches, HGV vehicles, etc.)
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Note:- Please include details of SUDS arrangements on your plans
Are you proposing to connect to the public water supply network? N/A Yes No
If no, using a private water supply, please show on plans the supply and all works needed to provide it (on or off site)
11. Assessment of Flood Risk
Is the site within an area of known risk of flooding?
If the site is within an area of known risk of flooding you may need to submit a Flood Risk Assessment before your application can be determined. You may wish to contact your planning authority or SEPA for advice on what information may be required.
Do you think your proposal may increase the flood risk elsewhere? Yes  No Don't Know
If yes, briefly describe how the risk of flooding might be increased elsewhere.
12. Trees
NONE AFECTED BY APPLICATION.  If yes, please show on drawings any trees (including known protected trees) and their canopy spread as they relate to the proposed site and indicate if any are to be cut back or felled.
13. Waste Storage and Collection
Do the plans incorporate areas to store and aid the collection  Yes  No  of waste? (including recycling)
If yes, please provide details and illustrate on plans.  If no, please provide details as to why no provision for refuse/recycling storage is being made:
14. Residential Units Including Conversion
Does your proposal include new or additional houses and/or flats?  Yes ☑ No □
If yes how many units do you propose in total?
Please provide full details of the number and types of units on the plan. Additional information may be provided in a supporting statement.

15. For all types of no	on housing development – ne	w floorspace propo	sed
Does you proposal alter of If yes, please provide det	or create non-residential floorspace ails below:	e?	Yes 🗌 No 🗹
Use type:			
If you are extending a bui	ding, please provide corspace (sq.m):		
Proposed gross floorspac	e (sq.m.):		
Please provide details of i	nternal floorspace(sq.m)		
Net trading space:			
Non-trading space:			
Total net floorspace:			
16. Schedule 3 Develo	nmané		
10. Scriedule 3 Develo	<u>Jilent</u>		
Does the proposal involve (Development Managemer	a class of development listed in S nt Procedure) (Scotland) Regulatio	chedule 3 of the Town a	nd Country Planning
Yes No Don't Know	v 🗹		
If yes, your proposal will ad authority will do this on you planning fees.	ditionally have to be advertised in r behalf but may charge a fee. Ple	a newspaper circulating ase contact your planni	j in your area. Your planning ng authority for advice on
	mployee/Elected Member Inte	rest	
	applicant's spouse or partner, a n		e planning service or an Yes ☑ No ☑
Or, are you / the applicant / service or elected member	the applicant's spouse or partner of the planning authority?	a close relative of a me	mber of staff in the planning Yes
If you have answered yes p	ease provide details:		
DECLARATION			
I, the applicant/agent certify	that this is an application for plant the provided as part of this application the best of my knowledge.	nning permission The a ion. I hereby confirm that	ccompanying plans/drawings at the information given in this
	certify that the attached Land Ow		
l, the applicant/agent hereby tenants	certify that requisite notice has t		d owners and /or agricultural /es
Signature:	Name: NEW	ROTANIE	Date: 2 10/14
Any personal data that you hather requirements of the 1998	ave been asked to provide on this		ocessed in accordance with

# LAND OWNERSHIP CERTIFICATES

Town and Country Planning (Scotland) Act 1997
Regulation 15 of the Town and Country Planning (Development Management Procedure) (Scotland)
Regulations 2013

# CERTIFICATE A, B, C, D OR CERTIFICATE E MUST BE COMPLETED BY ALL APPLICANTS

#### **CERTIFICATE A**

Certificate A is for use where the applicant is the only owner of the land to which the application relates and none of the land is agricultural land.

l h	ereby certify that -	all a collective de	
(1		ation relates at the beginning of the period of	any part of the land to 21 days ending with the
(2)		I to which the application relates constitutes or	forms part of
Sig	ned:	NEW W	SAMPLOS
On	behalf of:	LENTS OF NEIL ROTAM	I'VE ARCHIPLES
Dat C app	ertificate B is for use	CERTIFICATE B  e where the applicant is not the owner or sole or where the land is agricultural land and where have been identified.	owner of the land to which the e all owners/agricultural tenants
l h	ereby certify that -		
(1)		served notice on every person other than of the period of 21 days ending with the date	myself who,
F	owner of any part	of the land to which the application relates. The	nese persons are:
	owner of any part	of the land to which the application relates. The	Date of Service of Notice
	owner of any part	of the land to which the application relates. Th	Date of Service of
(2)	owner of any part  Name	Address  Address  to which the application relates constitute	Date of Service of Notice
(2)	None of the land agricultural land  The land or part of agricultural land ar than myself	Address  Address  to which the application relates constitute  or  the land to which the application relates constitute	Date of Service of Notice  tes or forms part of on every person other of 21 days ending with

	Name	₩IS#NOENSEENERS	Address	Date of Service of Notice
Sigr	ned:			
On l	behalf of:	<del></del>		
Date	e:			
			CERTIFICATE C where the applicant is not the owner or sole owner where the land is agricultural land and where identify ALL or ANY owners/agricultural tenan	it has not been possible to
(1)	myself	plica	been unable to serve notice on <b>ever</b> who, at the beginning of the period of 21 of tion was owner of any part of the land to w	days ending with the
(2)	I have myself date of the acco application relat		been unable to serve notice on any who, at the beginning of the period of 21 canying application, was owner of any part of the	lays ending with the
(3)	None of the la agricultural hold	nd t ing.	o which the application relates constitutes of	or forms part of an
(4)	an agricultural hany person othe	oldir r tha	or  ne land to which the application relates constituting and I have been unable to myself who, at the beginning date of the accompanying application was an application was application which was application was application which whic	e to serve notice on
			or	
(5)	an agricultural following person	holdi s oth		e on each of theinning of the period
***************************************	Name		Address	Date of Service of Notice
/				

Steps taken:							
							/
Signed:							
On behalf of:			-				~~~~
Date:							
	Certificate	e D is for use wh	CERTIFIC		mineral dev	velopment.	
which the	son other the applicat	han myself	ne beginning	was an own	er of anv r	part of the land to s ending with the	to [
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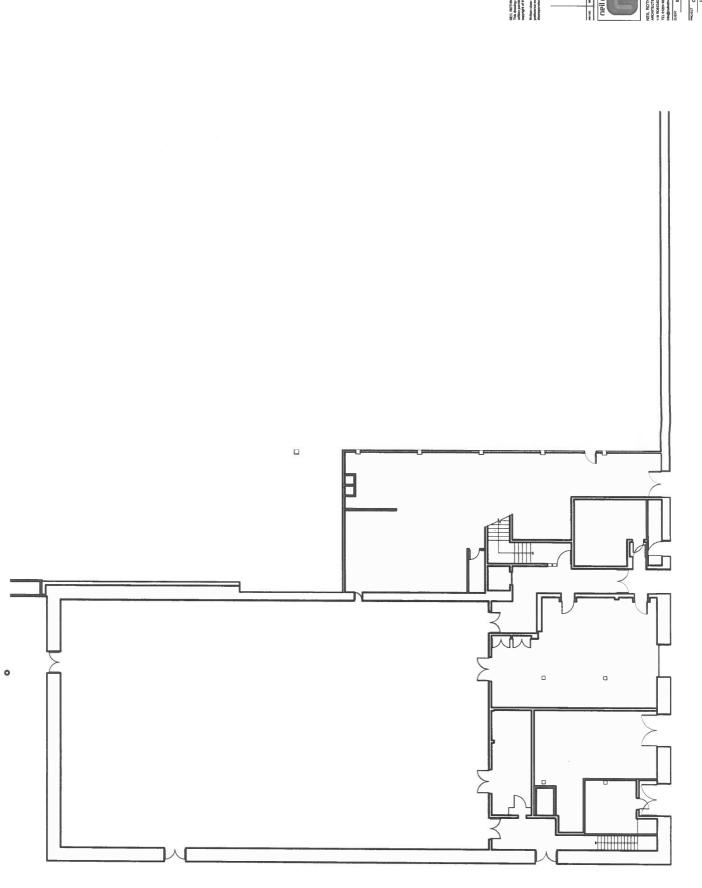
#### **CERTIFICATE E**

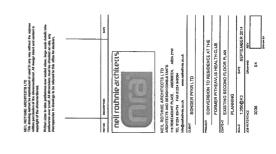
Certificate E is required where the applicant is the sole owner of all the land and the land to which the application relates is agricultural land and there are or are not agricultural tenants. I hereby certify that -(1) No person other than myself was the owner of any part of the land to which the application relates at the beginning of the period 21 days ending with the date of the application. The land to which the application relates constitutes or forms part of an agricultural holding and there are no agricultural tenants. (1) No person other than myself was the owner of any part of the land to which the application relates at the beginning of the period 21 days ending with the date of the application. (2) The land to which the application relates constitutes or forms part of an agricultural holding and there are agricultural tenants. These people are: Date of Service of Name **Address Notice** taken reasonable steps, as listed below, to ascertain the (3) I have names and addresses of the other agricultural tenants and have been unable to do so. Steps taken: Signed: On behalf of: Date:

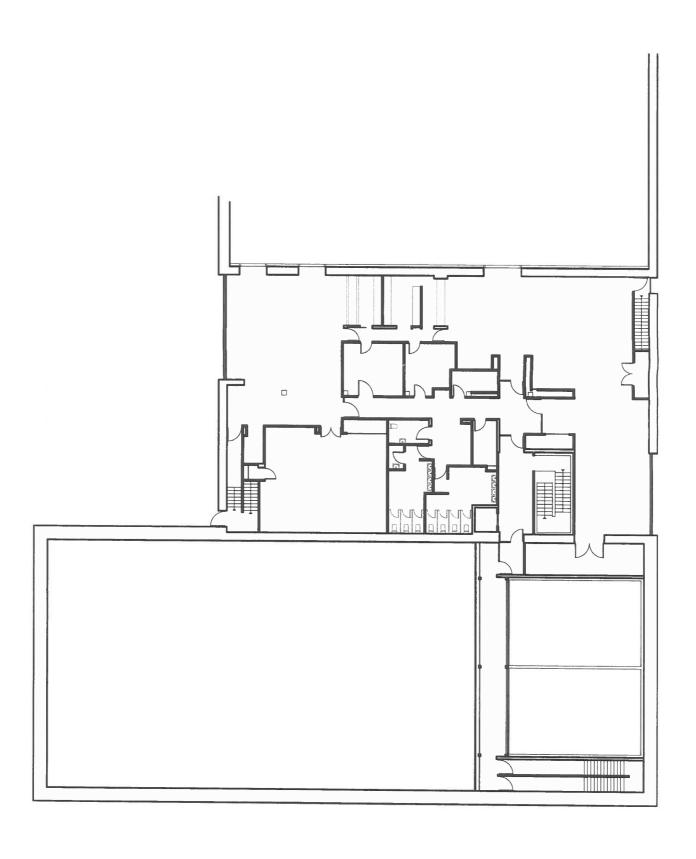
Any personal data that you have been asked to provide on this form will be held and processed in accordance with the requirements of the 1998 Data Protection Act

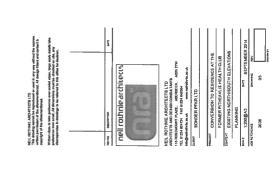
LOCATION PLAN 1:1250

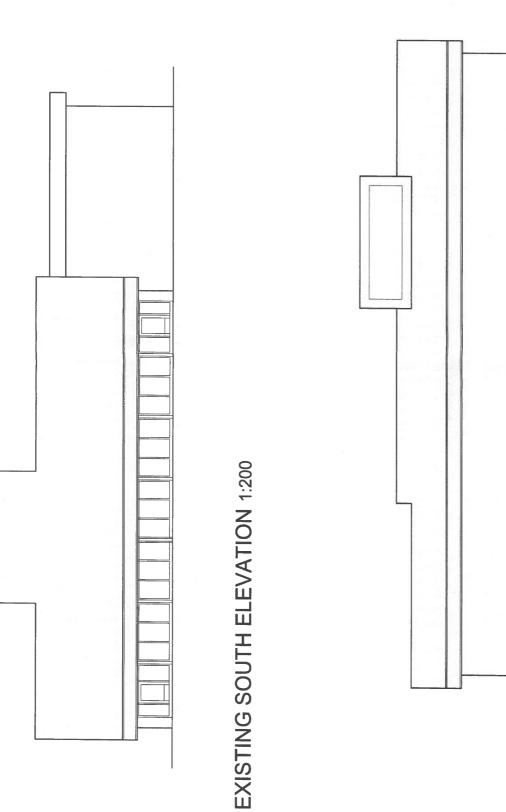
DATE SEPTEMBER 2014

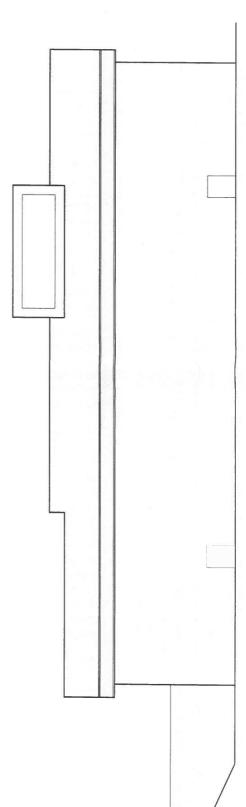




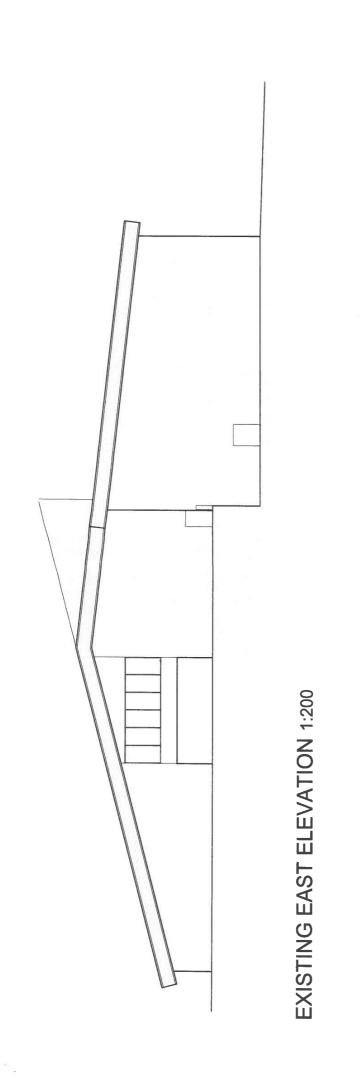


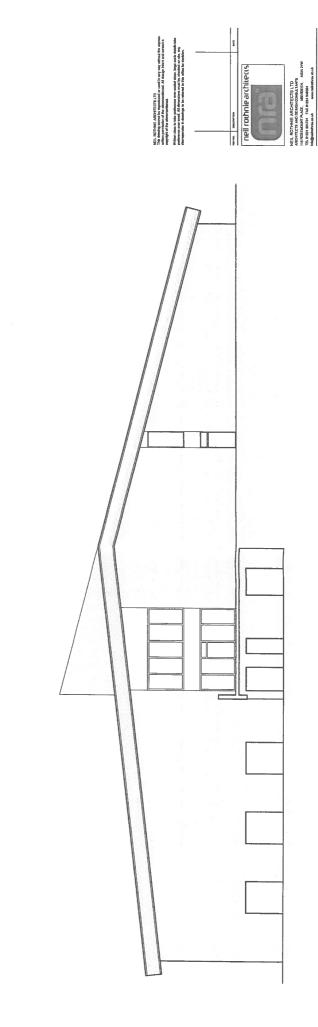




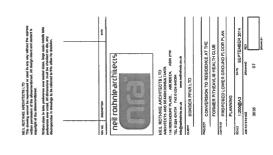


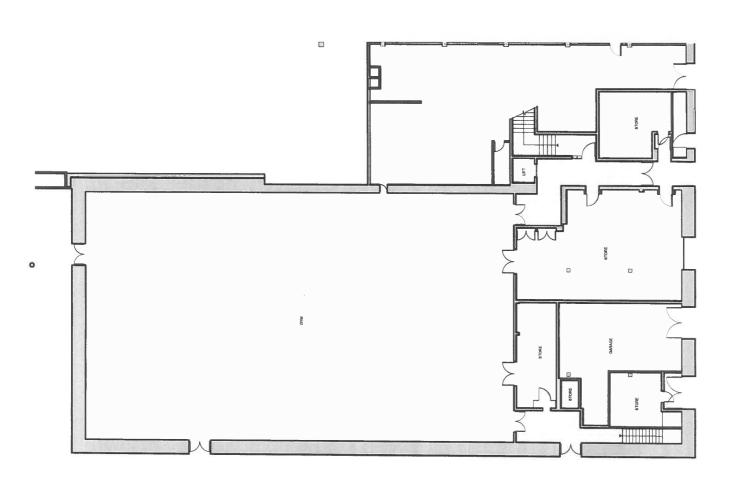
EXISTING NORTH ELEVATION 1:200

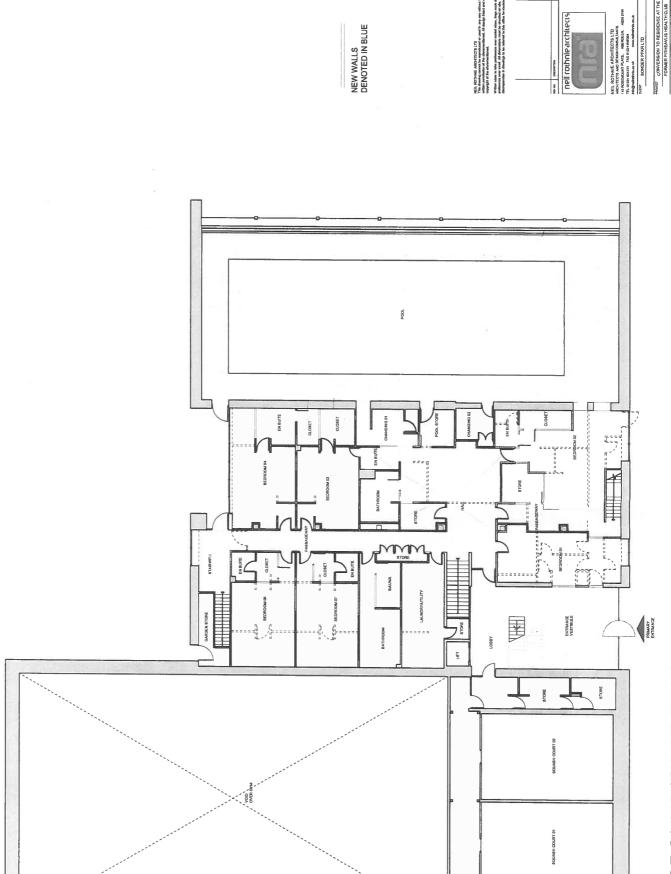




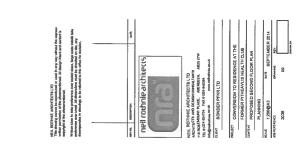
EXISTING WEST ELEVATION 1:200



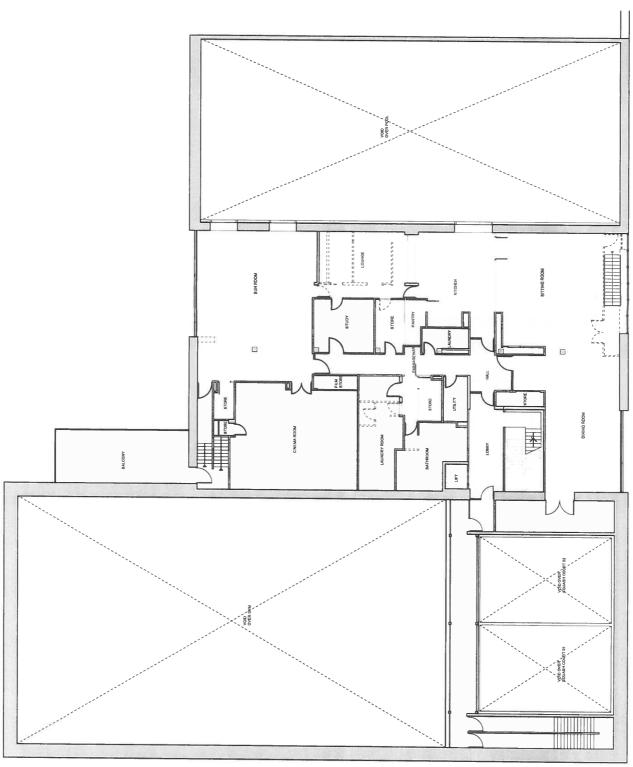


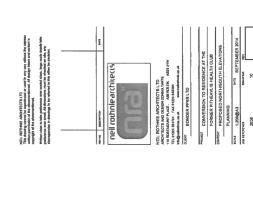


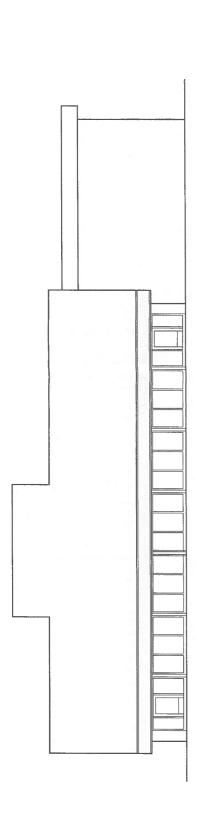
UPPER GROUND/FIRST FLOOR 1:200



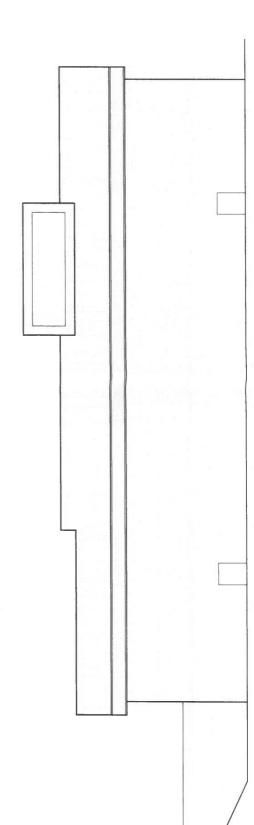




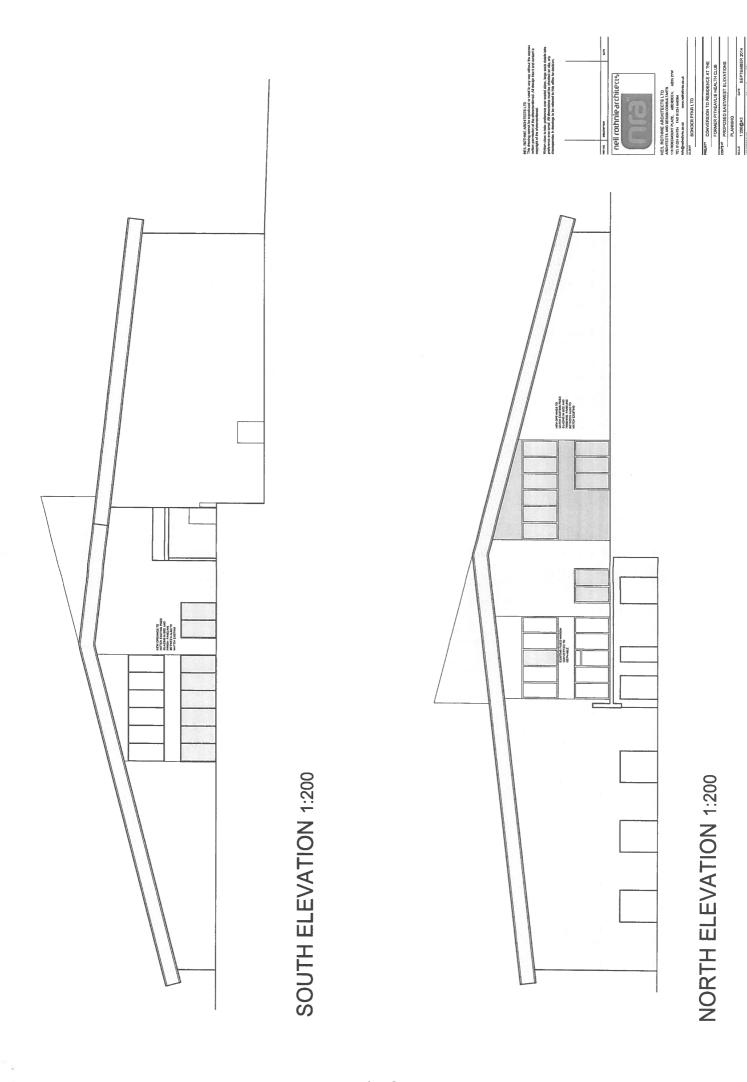




SOUTH ELEVATION 1:200



NORTH ELEVATION 1:200







Our Ref: 3036/nr/pl/01

17th December 2014

Perth & Kinross Council Planning & Regeneration Pullar House 35 Kinnoull Street Perth PH1 5GD

Dear Sirs,

# PROPOSED CHANGE OF USE AT PITHEAVLIS HEALTH CLUB, PERTH. FOR SONDER PKFR LTD. REF: 14/01748/FLL

We refer to the Comments to the Development Quality Manager on the above Planning application by Katie Briggs dated 20/11/14 and would comment as follows;

- This property has lain vacant for 5 years
- In that period numerous attempts to lease this property as a leisure facility have proven to be unsuccessful
- The use, gained by a previous planning approval for industrial (storage), was only implemented for 3 months
- In the past 5 years no one has been employed on these premises

In conclusion, we would assert that we have demonstrated that this site or land has no value as employment land and that it would be unreasonable that it is retained as such.

Yours faithfully



Neil Rothnie
Neil Rothnie Architects Ltd

Cc client



## TCP/11/16(349)

Planning Application 14/01748/FLL – Change of use and alterations to health centre (class 11) to form dwellinghouse, former leisure centre, Pitheavlis, Perth

**PLANNING DECISION NOTICE** (included in applicant's submission, see page 117-118)

### REPORT OF HANDLING

**REFERENCE DOCUMENT** (included in applicant's submission, see pages 131-140)

#### REPORT OF HANDLING

#### **DELEGATED REPORT**

Ref No	14/01748/FLL	
Ward No	N10- Perth City South	
Due Determination Date	21.12.2014	
Case Officer	Persephone Beer	
Report Issued by		Date
Countersigned by		Date

**PROPOSAL:** Change of use and alterations to health centre (class 11) to

form dwellinghouse

**LOCATION:** Former Leisure Centre Pitheavlis Perth

#### **SUMMARY:**

This report recommends **refusal** of the application as the development is considered to be contrary to the relevant provisions of the Development Plan and there are no material considerations apparent which justify setting aside the Development Plan.

DATE OF SITE VISIT: 17 November 2014

#### SITE PHOTOGRAPHS



#### BACKGROUND AND DESCRIPTION OF PROPOSAL

The application is for change of use of health centre (class 11) and alterations to form a dwellighouse at former Pitheavlis Leisure Centre, Pitheavlis, Perth. Within the last two years there have been a number of applications related to the change of use of the building. The most recent approval was for change of use to storage ref. 13/00837/FLL. Prior to that planning permission was approved for change of use to nursery and storage ref 12/02105/FLL.

#### SITE HISTORY

12/00225/FLL Formation of additional car parking and formation of astroturf pitches 11 April 2012 Application Permitted

12/01131/FLL Alterations and change of use of former games halls to storage area and installation of new gas container boiler 23 August 2012 Application Permitted

12/02105/FLL Change of use from health centre to children's nursery and storage 25 January 2013 Application Permitted

13/00837/FLL Change of use of health centre (class 11) to storage (class 6) 25 June 2013 Application Permitted

#### PRE-APPLICATION CONSULTATION

Pre application Reference: None recorded in relation to this application.

#### NATIONAL POLICY AND GUIDANCE

The Scottish Government expresses its planning policies through The National Planning Framework, the Scottish Planning Policy (SPP), Planning Advice Notes (PAN), Creating Places, Designing Streets, National Roads Development Guide and a series of Circulars.

#### **DEVELOPMENT PLAN**

The Development Plan for the area comprises the TAYplan Strategic Development Plan 2012-2032 and the Perth and Kinross Local Development Plan 2014.

#### TAYplan Strategic Development Plan 2012 – 2032 - Approved June 2012

The Tay Plan vision states that "By 2032 the TAYplan region will be sustainable, more attractive, competitive and vibrant without creating an unacceptable burden on our planet. The quality of life will make it a place of first choice, where more people choose to live, work and visit and where businesses choose to invest and create jobs."

The following TAYplan policy; Policy 3: Managing TAYplan's Assets is relevant to this application. This seeks to identify and safeguard at least 5 years supply of employment land within principal settlements to support the growth of the economy and a diverse range of industrial requirements. The supporting text for this policy states that employment land can be affected through redevelopment for alternative uses or by alternative uses nearby. This could hinder or even prevent the start-up of businesses in the future and/or limit business operations.

# Perth and Kinross Local Development Plan 2014 – Adopted February 2014

The Local Development Plan was adopted by Perth and Kinross Council on 3 February 2014. It is the most recent statement of Council policy and is augmented by Supplementary Guidance.

The principal policies are, in summary:

#### Policy PM1A - Placemaking

Development must contribute positively to the quality of the surrounding built and natural environment, respecting the character and amenity of the place. All development should be planned and designed with reference to climate change mitigation and adaption.

#### Policy PM1B - Placemaking

All proposals should meet all eight of the placemaking criteria.

#### Policy PM3 - Infrastructure Contributions

Where new developments (either alone or cumulatively) exacerbate a current or generate a need for additional infrastructure provision or community facilities, planning permission will only be granted where contributions which are reasonably related to the scale and nature of the proposed development are secured.

#### Policy ED1A - Employment and Mixed Use Areas

Areas identified for employment uses should be retained for such uses and any proposed development must be compatible with surrounding land uses and all six of the policy criteria, in particular retailing is not generally acceptable unless ancillary to the main use.

#### **OTHER POLICIES**

None.

#### **CONSULTATION RESPONSES**

#### Internal comments

#### **Environmental Health**

No objection subject to condition with regard to potential contamination.

#### **Forward Planning**

Policy objection as the proposal does not accord with the Perth and Kinross LDP or TAYplan.

#### **Education And Children's Services**

This development falls within the Craigie Primary School catchment area.

Based on current information this school will reach the 80% capacity threshold. Request that the Finalised Primary Education and New Housing Contributions Policy be applied to this application.

#### **Contributions Officer**

Developer contribution required with regard to primary education provision. Total: £6,395

This proposal is for a change of use of an existing building. It will not result in the creation of 5+ dwellings and as such the Transport Infrastructure Supplementary Guidance will not apply.

#### **Transport Planning**

No objections.

#### REPRESENTATIONS

There have not been any representations received in relation to this application.

#### ADDITIONAL STATEMENTS RECEIVED:

Environment Statement	Not Required
Screening Opinion	Not Required
Environmental Impact Assessment	Not Required
Appropriate Assessment	Not Required

Design Statement or Design and	Not submitted
Access Statement	
Report on Impact or Potential Impact	Not Required
eg Flood Risk Assessment	

#### **APPRAISAL**

Sections 25 and 37 (2) of the Town and Country Planning (Scotland) Act 1997 require that planning decisions be made in accordance with the development plan unless material considerations indicate otherwise. The Development Plan for the area comprises the approved TAYplan 2012 and the adopted Perth and Kinross Local Development Plan 2014.

The determining issues in this case are whether; the proposal complies with development plan policy; or if there are any other material considerations which justify a departure from policy.

#### **Policy Appraisal**

The site is within an area designated in the adopted Local Development Plan 2014 as employment land. The applicant wishes to alter an existing leisure centre to form a large detached domestic property. The existing sports hall, squash courts and swimming pool will be retained and the area between the sports halls and swimming pool would be converted into residential accommodation.

Policy ED1A states that "areas identified for employment use should be retained for such use". This policy aims to ensure that these areas are retained so that existing business can grow and economic opportunities can be realised.

Policy 3: Managing TAYplan's Assets is also relevant. This requires Local Development Plans to identify and safeguard at least 5 years supply of employment land within principal settlements to support the growth of the economy and a diverse range of industrial requirements. The supporting text for this policy states that where employment land is redeveloped for alternative uses this could hinder or limit future business operations.

There is a history of various permissions being granted on this site for different employment supporting uses. Whilst this planning application proposal could bring back to use the former health centre no evidence is submitted alongside the current application to explain why a future employment use cannot be secured.

With this strong policy background in favour of retaining employment land for employment uses this change of use would result in the loss of valuable employment land to residential, and therefore does not comply with the relevant Development Plan policies.

#### **Design and Layout**

The proposal is to change the use of the previous Pitheavlis Leisure Centre into a dwellinghouse. The Leisure Centre is currently disused but previously included gym, squash courts and swimming pool. The residential use relates to the three levels of the building.

The existing layout comprises the gym on the lower ground floor, pool, squash courts and changing rooms on the upper ground/first floor and changing rooms on the second floor.

The proposals show the gym remaining on the lower ground floor along with a garage and various store rooms. The rooms on the upper ground/first floor will be converted/reconfigured to form 6/7 bedrooms with associated laundry, utility room and sauna. The pool and squash courts are to be retained. The second floor will be converted to sun room, study, lounge, kitchen, sitting room, dining room and cinema room.

The red line site boundary identifies a site of 1.3 ha which would effectively become residential curtilage. The plans show proposed tennis courts in an area that at the time of my site visit was partly used for lorry parking

Whilst it may be physically possible to convert the building into residential accommodation I do not consider that this site is appropriate for residential use on what is primarily an employment site. Whilst the proposal could bring back to use the former health centre no evidence has been submitted alongside the current application to explain why a future employment use cannot be secured.

#### Landscape

No landscaping plans are included with the proposals. There are some existing trees on the site that are marked on the plans plus some shrub planting around the perimeter of the site/building. The application site boundary includes a substantial amount of potential garden ground which includes the former bowling greens and site of former tennis courts. The proposals include formation of tennis courts but do not show any other proposals for use of this extensive curtilage.

#### **Residential Amenity**

There are no residential uses in close proximity to this. The neighbouring uses are car parking and office uses associated with Aviva's large Perth office complex.

The Council's Environmental Health Officer has no objection but notes that the application site is located around 115 metres north of the A9 Perth City Bypass. There is therefore the potential for road traffic noise to affect future residents of this site. However, any occupier of the premises would be fully aware of this.

#### Contaminated Land (assessment date – 11/11/2014)

The Council's Environmental Health Officer (EHO) has inspected the site with regard to potential for contamination. Given the previous development at the site there is the potential for areas of made ground which may contain contaminants. There is currently a bowling green within the site boundary, under which there may be fill material. The EHO has requested that a watching brief is required during development and request that a condition regarding this be applied to any approval.

#### **Visual Amenity**

There are limited changes to the external appearance of the building. The main change is in the addition of windows to the front and rear elevations. These will provide additional light to the central section of the building which is the main area proposed for conversion to residential use. There is currently a coloured motif on the front elevation relating to the building's use as a leisure centre. The inclusion of additional windows would affect this motif so I have assumed that this will be removed as part of the alteration.

The site boundary is extensive and incorporates the former bowling green and a large area of hardstanding that currently contains some storage containers and lorry parking. The site plan shows this area to be proposed as a tennis court which may well have been its former use.

I do not consider that visual amenity will be adversely affected by the proposed development.

#### **Roads and Access**

The site is accessed off the main drive into Aviva's premises. The Council's Transport Planners do not have any objections to the proposal.

#### **Drainage and Flooding**

There are no issues with drainage or flooding matters with regard to this application.

#### **Developer Contributions**

The proposal is subject to consideration for developer contributions in relation to primary education and transport infrastructure in terms of policy PM3 of the adopted Local Development Plan.

#### **Primary Education**

The Council Developer Contributions Supplementary Guidance requires a financial contribution towards increased primary school capacity in areas where a primary school capacity constraint has been identified. A capacity constraint is defined as where a primary school is operating, or likely to be operating following completion of the proposed development and extant planning permissions, at or above 80% of total capacity.

This proposal is within the catchment of Craigie Primary School.

A contribution towards education provision of £6,395 would be required.

#### **Transport Infrastructure**

With reference to the above planning application the Council Transport Infrastructure Development Contributions Supplementary Guidance requires a financial contribution towards the cost of delivering the transport infrastructure improvements which are required for the release of all development sites in and around Perth.

This proposal is for a change of use of an existing building. It will not result in the creation of 5+ dwellings and as such the Transport Infrastructure Supplementary Guidance will not apply. No contribution is therefore required in relation to transport infrastructure.

#### **Economic Impact**

The change of use of the property to a dwellinghouse could have an adverse economic impact. The site is allocated as employment land and has potential to contribute to the economy in terms of the provision of employment generating uses. The change of use will remove 1.3ha of land from the employment land supply.

#### Conclusion

In conclusion, the application must be determined in accordance with the adopted Development Plan unless material considerations indicate otherwise. In this respect, the proposal is not considered to comply with the approved TAYplan 2012 and the adopted Local Development Plan 2014. I have taken account of material considerations and find none that would justify overriding the adopted Development Plan. On that basis the application is recommended for refusal.

#### APPLICATION PROCESSING TIME

The recommendation for this application has been made within the statutory determination period.

#### **LEGAL AGREEMENTS**

None required.

#### **DIRECTION BY SCOTTISH MINISTERS**

None applicable to this proposal.

#### RECOMMENDATION

Refuse the application

#### **Conditions and Reasons for Recommendation**

- The proposal is contrary to TAYplan policy 3, Managing TAYplan's assets, which seeks to ensure that employment land is available to support the growth of the economy. The change of use to a dwellinghouse would be inappropriate in this location on land identified for employment generating uses. Such a use could hinder business operations on this site in the future.
- The site is identified as employment land in the adopted Perth and Kinross Local Development Plan 2014. The proposal for change of use to a dwellinghouse is not considered to be an appropriate use of employment land. The proposal is therefore contrary to policy ED1 of the adopted Local Development Plan which seeks to retain identified employment land for employment uses.

#### Justification

The proposal is not in accordance with the Development Plan and there are no material reasons which justify departing from the Development Plan

#### **Informatives**

None.

#### **Procedural Notes**

Not Applicable.

#### PLANS AND DOCUMENTS RELATING TO THIS DECISION

14/01748/1

14/01748/2

14/01748/3

14/01748/4

14/01748/5

14/01748/6

14/01748/7

14/01748/8

14/01748/9

14/01748/10

14/01748/11

14/01748/12

**Date of Report** 17.12.2014



## TCP/11/16(349)

Planning Application 14/01748/FLL – Change of use and alterations to health centre (class 11) to form dwellinghouse, former leisure centre, Pitheavlis, Perth

## **REPRESENTATIONS**

- Representation from Development Negotiations Officer, dated 30 October 2014
- Representation from Education and Children's Services, dated 4 November 2014
- Representation from Regulatory Service Manager, dated 14 November 2014
- Representation from Transport Planning, dated 11 December 2014
- Representation from Planning & Regeneration, dated 16 December 2014

#### INTERNAL CONSULTATION ON PLANNING APPLICATION

PERTH & KINROSS COUNCIL

To:

Development Management

From: Euan McLaughlin
Date: 30 October 2014
Planning Reference: 14/01748/FLL

Planning Reference: 14/01748/FLL

Description of Proposal: Change of use and alterations to health centre (class 11) to dwellinghouse Former Leisure Centre Pitheavlis

Perth for Sonder PKFR

NB: Should the planning application be successful and such permission not be implemented within the time scale allowed and the applicant subsequently requests to renew the original permission a reassessment may be carried out in relation to the Council's policies and mitigation rates pertaining at the time.

THE FOLLOWING REPORT, SHOULD THE APPLICATION BE SUCCESSFUL IN GAINING PLANNING APPROVAL, <u>MAY</u> FORM THE BASIS OF A SECTION 75 PLANNING AGREEMENT WHICH MUST BE AGREED AND SIGNED PRIOR TO THE COUNCIL ISSUING A PLANNING CONSENT NOTICE.

#### **Primary Education**

With reference to the above planning application the Council Developer Contributions Supplementary Guidance requires a financial contribution towards increased primary school capacity in areas where a primary school capacity constraint has been identified. A capacity constraint is defined as where a primary school is operating, or likely to be operating following completion of the proposed development and extant planning permissions, at or above 80% of total capacity.

This proposal is within the catchment of Craigie Primary School.

#### **Transport Infrastructure**

With reference to the above planning application the Council Transport Infrastructure Development Contributions Supplementary Guidance requires a financial contribution towards the cost of delivering the transport infrastructure improvements which are required for the release of all development sites in and around Perth.

This proposal is for a change of use of an existing building. It will not result in the creation of 5+ dwellings and as such the Transport Infrastructure Supplementary Guidance will not apply.

#### Summarised as follows

Education: £6,395 (1 x £6,395)

Total: £6,395

#### **Phasing**

It is advised that payment of the contribution should be made up front of release of planning permission. The additional costs to the applicants and time for processing legal agreements for single dwelling applications is not considered to be cost effective to either the Council or applicant.

The contribution may be secured by way of a Section 75 Agreement. Please be aware the applicant is liable for the Council's legal expense in addition to their own legal agreement option and the process may take months to complete.

If a Section 75 Agreement is entered into the full contribution should be received 10 days prior to occupation of the dwelling.

#### **Payment**

Before remitting funds the applicant should satisfy themselves that the payment of the Development Contributions is the only outstanding matter relating to the issuing of the Planning Decision Notice.

#### **Methods of Payment**

On no account should cash be remitted.

#### Scheduled within a legal agreement

This will normally take the course of a Section 75 Agreement where either there is a requirement for Affordable Housing on site which will necessitate a Section 75 Agreement being put in place and into which a Development Contribution payment schedule can be incorporated, and/or the amount of Development Contribution is such that an upfront payment may be considered prohibitive. The signed Agreement must be in place prior to the issuing of the Planning Decision Notice.

**NB:** The applicant is cautioned that the costs of preparing a Section 75 agreement from the applicant's own Legal Agents may in some instances be in excess of the total amount of contributions required. As well as their own legal agents fees, Applicants will be liable for payment of the Council's legal fees and outlays in connection with the preparation of the Section 75 Agreement. The applicant is therefore encouraged to contact their own Legal Agent who will liaise with the Council's Legal Service to advise on this issue.

#### Other methods of payment

Providing that there is no requirement to enter into a Section 75 Legal Agreement, eg: for the provision of Affordable Housing on or off site and or other Planning matters, as advised by the Planning Service the developer/applicant may opt to contribute the full amount prior to the release of the Planning Decision Notice.

#### Remittance by Cheque

The Planning Officer will be informed that payment has been made when a cheque is received. However this will require a period of 14 days from date of receipt before the Planning Officer will be informed that the Planning Decision Notice may be issued.

Cheques should be addressed to 'Perth and Kinross Council' and forwarded with a covering letter to the following:

Perth and Kinross Council Pullar House 35 Kinnoull Street Perth PH15GD

#### **Bank Transfers**

All Bank Transfers should use the following account details;

**Sort Code:** 834700

Account Number: 11571138

**Education Contributions** 

For Education contributions please quote the following ledger code:

1-30-0060-0001-859136

#### **Direct Debit**

The Council operate an electronic direct debit system whereby payments may be made over the phone.

To make such a payment please call 01738 475300 in the first instance. When calling please remember to have to hand:

- a) Your card details.
- b) Whether it is a Debit or Credit card.
- c) The full amount due.
- d) The planning application to which the payment relates.
- e) If you are the applicant or paying on behalf of the applicant.
- f) Your e-mail address so that a receipt may be issued directly.

#### Indexation

All contributions agreed through a Section 75 Legal Agreement will be linked to the RICS Building Cost Information Service building Index.

#### **Accounting Procedures**

Contributions from individual sites will be accountable through separate accounts and a public record will be kept to identify how each contribution is spent. Contributions will be recorded by the applicant's name, the site address and planning application reference number to ensure the individual commuted sums can be accounted for.

#### **Contacts**

The main point of contact for enquiries relating to the interpretation of developer contributions will be the Development Negotiations Officer:

Euan McLaughlin Tel: 01738 475381

Email: emclaughlin@pkc.gov.uk

If your query specifically relates to the provision of affordable housing please contact the Council's Affordable Housing Enabler:

Stuart McLaren Tel: 01738 476405

Email: sjmclaren@pkc.gov.uk

# Memorandum

To Nick Brian From Maureen Watt

Development Quality Manager Assistant Asse

Assistant Asset Management Officer

Your ref 14/01748/FLL Our ref

Date 04 November 2014 Tel No (4) 76308

**Education & Children's Services** 

Pullar House, 35 Kinnoull Street, Perth PH1 5GD

#### Planning Application Ref No 14/01748/FLL

This development falls within the Craigie Primary School catchment area.

Based on current information this school will reach the 80% capacity threshold.

Approved capacity 217

Highest projected 7 year roll 174

Potential additional children from this and

previously

approved/yet to be determined applications 36.72

Possible roll 210.72

Potential % capacity 97.1%

Therefore I request that the Finalised Primary Education and New Housing Contributions Policy be applied to this application.

Please do not hesitate to contact me should you require any further information.

## Memorandum

To Development Quality Manager From Regulatory Services Manager

Your ref 14/01748/FLL Our ref NK

Date 14 November 2014 Tel No (01738) 476 444

The Environment Service

Pullar House, 35 Kinnoull Street, Perth PH1 5GD

# Consultation on an application for Planning Permission PK14/01748/FLL RE: Change of use and alterations to health centre (class 11) to form dwellinghouse Former Leisure Centre Pitheavlis Perth for Sonder PKFR

I refer to your letter dated 28 October 2014 in connection with the above application and have the following comments to make

Environmental Health (assessment date 14 November 2014)

#### Recommendation

I have no objection in principle to the application.

#### Comments

The applicant wishes to alter an existing leisure centre to form a large detached domestic property.

The existing sports hall, squash courts and swimming pool will be retained with the structure between the halls and swimming pool utilised in the formation of the proposed domestic property.

The plot is located 115 metres North of the A9 Perth City Bypass.

There is the potential for noise issues from road traffic to affect future residents of this site. However, I would advise that future residents could not fail to be aware of road traffic noise, particularly during the night-time period or when outdoors before occupation of the properties is undertaken.

I therefore have no objection in principle to the application.

#### Contaminated Land (assessment date – 11/11/2014)

#### Recommendation

An inspection of the proposed development site did not raise any real concerns, although given the previous development at the site there is the potential for areas of made ground which may contain contaminants. There is currently a bowling green within the site boundary, under which there may be fill material. A watching brief during redevelopment is required therefore I recommend the following condition be applied to the application.

#### Condition

The Council shall be immediately notified in writing if any ground contamination is found during construction of the development, and thereafter a scheme to deal with the contamination shall be submitted to, and agreed in writing by, the Council as Planning Authority. The scheme shall include a full timetable for the reclamation measures proposed. Verification shall be provided by the applicant or his agent, on completion, that reclamation has been undertaken in accordance with, and to the standard specified in, the agreed reclamation scheme.

NK.

## **Comments to the Development Quality Manager on a Planning Application**

Planning	14/01748/FLL	Comments	Tony Maric
Application ref.	14,01740,122	provided by	Transport Planning Officer
	DI .		
Service/Section	Transport Planning	Contact	75329
	Officer	Details	amaric@pkc.gov.uk
Description of	Change of use and alterat	tions to health	centre (class 11) to form
Proposal	dwellinghouse		
Address of site	Former Leisure Centre		
Address of site	Pitheavlis		
	Perth		
Comments on the		rs are concerned	I have no objections to the proposed
proposal	development		
Recommended			
planning			
condition(s)			
condition(s)			
Recommended			
informative(s) for			
	,		
applicant			
Date comments	11 December 2014		
returned			
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## **Comments to the Development Quality Manager on a Planning Application**

Planning Application ref.	14/01748/FLL	Comments provided by	Katie Briggs
Service/Section	Planning and Regeneration	Contact Details	475390
Description of Proposal	Change of use and alterations to health centre (class 11) to form dwelling house		
Address of site	Former Leisure Centre, P	itheavlis, Perth	1
Comments on the proposal	1. TAYplan Strategic De	velopment Pla	ın 2012
	The following policy is re	levant	
	Policy 3: Managing TAYplan's Assets  "• identifying and safeguarding at least 5 years supply of employment land within principal settlements to support the growth of the economy and a diverse range of industrial requirements;"		
	particularly in rural areas alternative uses or by alt	, can be affect ernative uses r	s "Similarly employment land, ed through redevelopment for nearby. This could hinder or even e future and/or limit business
	2. Perth and Kinross Co	uncil Local Dev	velopment Plan 2014
	Development Plan as em existing leisure centre to existing sports hall, square	ployment land form a large d sh courts and s ie halls and sw	in area designated in the Local . The applicant wishes to alter an etached domestic property. The wimming pool will be retained with imming pool utilised in the formation
		his policy aims	d for employment use should be to ensure areas that existing business an be realised.
	as employment land, loca	al shops and co	nanges away from ancillary uses such ommunity facilities will be resisted ridence the existing use is no longer

	3. Overview
	The proposed change of use will result in the loss of valuable employment land to residential, and therefore does not comply with the relevant Development Plan policies.
	There is a history of various permissions being granted on this site for different employment supporting uses. Whilst this planning application proposal could bring back to use the former health centre no evidence is submitted alongside the current application to explain why a future employment use cannot be secured. This is therefore a policy objection to the planning application as it does not accord with the Perth and Kinross LDP or TAYplan.
Recommended planning condition(s)	
Recommended informative(s) for applicant	
Date comments returned	16/12/14