

TCP/11/16(328)

Planning Application 14/01288/FLL - Demolition of garage and erection of wine cellar/garage/gym and car port, Glenardle House, Bridge Of Cally, Blairgowrie, PH10 7JG

INDEX

- (a) Papers submitted by the Applicant (Pages 163-182)
- (b) Decision Notice (Pages 185-186)
 Report of Handling (Pages 187-192)
 Reference Documents (Pages 175-177)



TCP/11/16(328)

Planning Application 14/01288/FLL - Demolition of garage and erection of wine cellar/garage/gym and car port, Glenardle House, Bridge Of Cally, Blairgowrie, PH10 7JG

PAPERS SUBMITTED BY THE APPLICANT

PERTH & JINROSS			
Pullar House 35 Kinnoull S	treet Perth PH1 5GD		
Tel: 01738 475300			
Fax: 01738 475310			
Email: onlineapps@pkc.go	v.uk		
Applications cannot be valid	dated until all necessary documentation	n has been submitted and the r	equired fee has been paid.
Thank you for completing the	his application form:		
ONLINE REFERENCE	000104843-001		
The online ref number is the when your form is validated	e unique reference for your online form d. Please quote this reference if you nee	only. The Planning Authority wed to contact the Planning Auth	vill allocate an Application Number nority about this application.
Applicant or Ac Are you an applicant, or an on behalf of the applicant in	agent? * (An agent is an architect, con:	sultant or someone else acting	Applicant Agent
Are you an applicant, or an on behalf of the applicant in Agent Details		sultant or someone else acting	☐ Applicant ✓ Agent
Are you an applicant, or an on behalf of the applicant in Agent Details Please enter Agent details	agent? * (An agent is an architect, con:	sultant or someone else acting You must enter a Building both:*	Applicant [✓] Agent
Are you an applicant, or an	agent? * (An agent is an architect, consideration)	You must enter a Building	Applicant [✓] Agent
Are you an applicant, or an on behalf of the applicant in Agent Details Please enter Agent details Company/Organisation:	agent? * (An agent is an architect, consideration)	You must enter a Building both:*	Name or Number, or
Are you an applicant, or an on behalf of the applicant in Agent Details Please enter Agent details Company/Organisation: Ref. Number: First Name: *	agent? * (An agent is an architect, constitution of connection with this application) MBM Planning & Development	You must enter a Building both:* Building Name:	Name or Number, or
Are you an applicant, or an on behalf of the applicant in Agent Details Please enter Agent details Company/Organisation: Ref. Number: First Name: *	agent? * (An agent is an architect, construction with this application) MBM Planning & Development Mark	You must enter a Building both:* Building Name: Building Number:	Name or Number, or Algo Business Centre
Are you an applicant, or an on behalf of the applicant in Agent Details Please enter Agent details Company/Organisation: Ref. Number: First Name: * Last Name: *	agent? * (An agent is an architect, constitution of connection with this application) MBM Planning & Development Mark Myles	You must enter a Building both:* Building Name: Building Number: Address 1 (Street): *	Name or Number, or Algo Business Centre
Are you an applicant, or an on behalf of the applicant in Agent Details Please enter Agent details Company/Organisation: Ref. Number: First Name: * Last Name: * Felephone Number: * Extension Number:	agent? * (An agent is an architect, constitution of connection with this application) MBM Planning & Development Mark Myles	You must enter a Building both:* Building Name: Building Number: Address 1 (Street): * Address 2:	Name or Number, or Algo Business Centre Glenearn Road
Are you an applicant, or an on behalf of the applicant in Agent Details Please enter Agent details Company/Organisation: Ref. Number:	agent? * (An agent is an architect, constitution of connection with this application) MBM Planning & Development Mark Myles	You must enter a Building both:* Building Name: Building Number: Address 1 (Street): * Address 2: Town/City: *	Name or Number, or Algo Business Centre Glenearn Road Perth

165 Page 1 of 5

Applicant Details					
Please enter Applicant detail	s				
Title: *	Mr	You must enter a Buil both:*	ding Name or Number, or		
Other Title:		Building Name:	Glenardle House		
First Name: *	& Mrs	Building Number:			
Last Name: *	Phipps	Address 1 (Street): *	Bridge of Cally		
Company/Organisation:		Address 2:			
Telephone Number:		Town/City: *	Blairgowrie		
Extension Number:		Country: *	Scotland		
Mobile Number:		Postcode: *	PH10 7JG		
Fax Number:					
Email Address:					
Site Address Details					
Planning Authority:	Perth and Kinross Council				
Full postal address of the site (including postcode where available):					
Address 1:	Glenardle House	Address 5:			
Address 2:	Bridge Of Cally	Town/City/Settlemen	t: Blairgowrie		
Address 3:		Post Code:	PH10 7JG		
Address 4:					
Please identify/describe the location of the site or sites.					
Northing 75140	18	Easting	313841		
Description of the Proposal					
Please provide a description of the proposal to which your review relates. The description should be the same as given in the application form, or as amended with the agreement of the planning authority: * (Max 500 characters)					
Demolition of garage and erection of wine cellar/garage/gym and car port					

166 Page 2 of 5

Type of Application					
What type of application did you submit to the planning authority? *					
Application for planning permission (including householder application but excluding application to work minerals).					
Application for planning permission in principle.					
Further application.					
Application for approval of matters specified in conditions.					
What does your review relate to? *					
Refusal Notice.					
Grant of permission with Conditions imposed.					
No decision reached within the prescribed period (two months after validation date or any agreed extension) – deemed refusal.					
Statement of reasons for seeking review					
You must state in full, why you are seeking a review of the planning authority's decision (or failure to make a decision). Your statement must set out all matters you consider require to be taken into account in determining your review. If necessary this can be provided as a separate document in the 'Supporting Documents' section: * (Max 500 characters)					
Note: you are unlikely to have a further opportunity to add to your statement of appeal at a later date, so it is essential that you produce all of the information you want the decision-maker to take into account.					
You should not however raise any new matter which was not before the planning authority at the time it decided your application (or at the time of expiry of the period of determination), unless you can demonstrate that the new matter could not have been raised before that time or that it not being raised before that time is a consequence of exceptional circumstances.					
Reasons for seeking a review are set out in the attached statement					
Have you raised any matters which were not before the appointed officer at the time the determination on your application was made? *					
Please provide a list of all supporting documents, materials and evidence which you wish to submit with your notice of review and intend to rely on in support of your review. You can attach these documents electronically later in the process: * (Max 500 characters)					
Refused plans; decision notice; statement setting out reasons for review and photographs showing relationship of existing garage					
to Glenardle House and the landscape setting					
Application Details					
Please provide details of the application and decision.					
What is the application reference number? * 14/01288/FLL					
What date was the application submitted to the planning authority? * 21/07/14					
What date was the decision issued by the planning authority? * 18/09/14					

167 Page 3 of 5

Review Procedure				
The Local Review Body will decide on the procedure to be used to determine your review and may at any time during the review process require that further information or representations be made to enable them to determine the review. Further information may be required by one or a combination of procedures, such as: written submissions; the holding of one or more hearing sessions and/or inspecting the land which is the subject of the review case.				
Can this review continue to a conclusion, in your opinion, based on a review of the relevant information provided by yourself and other parties only, without any further procedures? For example, written submission, hearing session, site inspection. *				
☐ Yes ✓ No				
Please indicate what procedure (or combination of procedures) you think is most appropriate for the handling of your review. You may select more than one option if you wish the review to be conducted by a combination of procedures.				
Please select a further procedure *				
Inspection of the land subject of the appeal. (Further details below are not required)				
Please explain in detail in your own words why this further procedure is required and the matters set out in your statement of appeal it will deal with? * (Max 500 characters)				
To assess the proposal in the context of its setting and its relationship to Glenardle House				
In the event that the Local Review Body appointed to consider your application decides to inspect the site, in your opinion:				
Can the site be clearly seen from a road or public land? *				
Y Tes NO				
Is it possible for the site to be accessed safely and without barriers to entry? *				
Checklist - Application for Notice of Review				
Please complete the following checklist to make sure you have provided all the necessary information in support of your appeal. Failure to submit all this information may result in your appeal being deemed invalid.				
Have you provided the name and address of the applicant? *				
Have you provided the date and reference number of the application which is the subject of this review? * Yes No				
If you are the agent, acting on behalf of the applicant, have you provided details of your name and address and indicated whether any notice or correspondence required in connection with the review should be sent to you or the applicant? *				
✓ Yes No N/A				
Have you provided a statement setting out your reasons for requiring a review and by what procedure (or combination of procedures) you wish the review to be conducted? *				
Note: You must state, in full, why you are seeking a review on your application. Your statement must set out all matters you consider require to be taken into account in determining your review. You may not have a further opportunity to add to your statement of review at a later date. It is therefore essential that you submit with your notice of review, all necessary information and evidence that you rely on and wish the Local Review Body to consider as part of your review.				
Please attach a copy of all documents, material and evidence which you intend to rely on (e.g. plans and drawings) which are now the subject of this review *				
Note: Where the review relates to a further application e.g. renewal of planning permission or modification, variation or removal of a planning condition or where it relates to an application for approval of matters specified in conditions, it is advisable to provide the application reference number, approved plans and decision notice (if any) from the earlier consent.				

168 Page 4 of 5

Declare - Notice of Review

I/We the applicant/agent certify that this is an application for review on the grounds stated.

Declaration Name: Mark Myles

Declaration Date: 17/11/2014

Submission Date: 17/11/2014

169 Page 5 of 5

1. Introduction

- 1.1 This appeal statement should be read in conjunction with the Notice of Review submitted on 17th November 2014, on behalf of Mr & Mrs Phipps for demolition of garage and erection of wine cellar/garage/gym and car port at Glenardle House, Bridge of Cally, Blairgowrie. The planning application (14/01288/FLL) was refused by PKC on 18th September 2014.
- 1.2 The proposal requires to be considered under the terms of the Perth & Kinross Local Development Plan (Policies RD1, PM1A and PM1B) which was adopted in February 2014.
- 1.3 We contest the council's grounds for refusal of the planning application and the justification given for those reasons within the Report of Handling for the reasons set out in this statement.

2. Response to PKC Reasons for Refusal

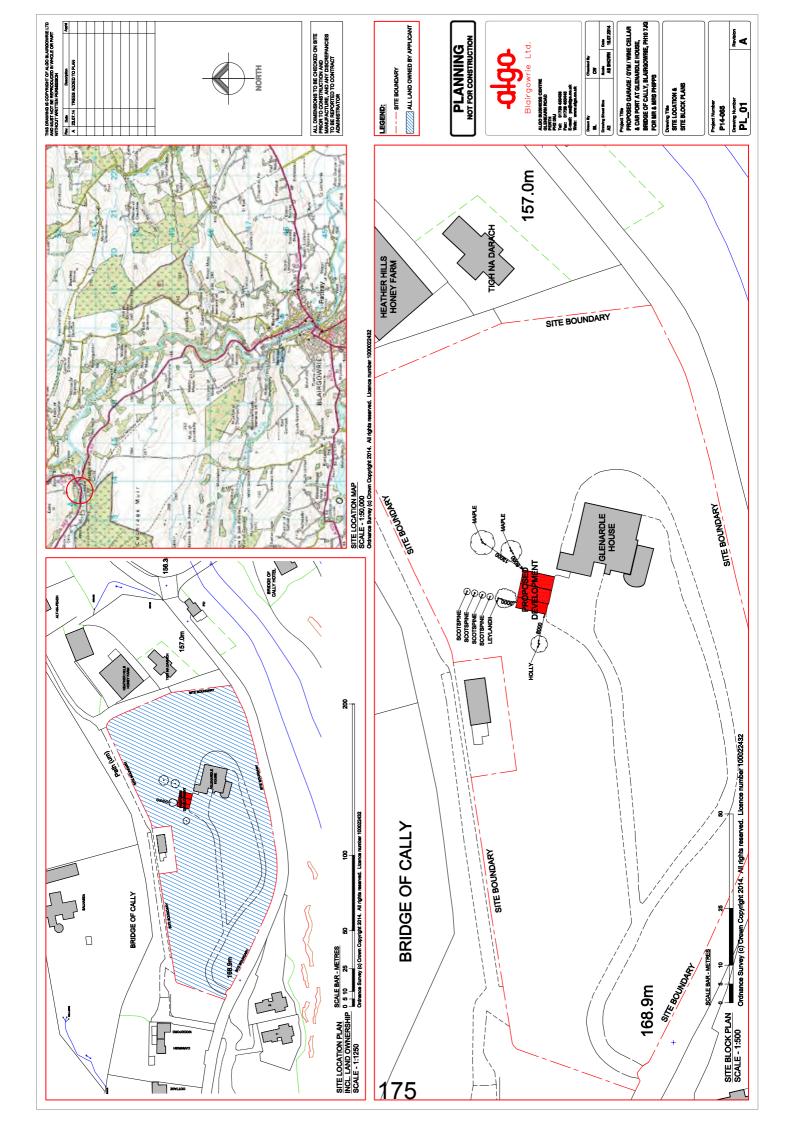
- 2.1 As highlighted above, the planning application was refused on 18th September 2014 for two reasons:
 - As a consequence of its height, design and massing the proposal is incongruous and out of keeping with the host building. It is detrimental to visual amenity and is therefore contrary to Policy RD1 (Residential Areas) of the adopted Perth & Kinross Local Development Plan 2014.
 - The proposal by virtue of its scale and unbalanced design is not in keeping with either the character or appearance of the existing residential property and will result in an incongruous development being introduced into the local area. Accordingly the proposal is contrary to Policy PM1A and PM1B (c) of the Perth & Kinross Local Development Plan 2014.
- 2.2 The reasons for refusal state that the proportions, design and massing of the proposed building are not considered compatible with the existing house and that it would introduce an incongruous development into the area.
- 2.3 In support of this appeal we would highlight that at no time did the appointed officer contact the applicants or their agents and no opportunity was given to discuss the proposals or the planning departments concerns.
- 2.4 We also include a series of photographs showing the existing modern double garage (and the proposed site) and the relationship of the site with the existing property and also how it fits into the surrounding area. We believe that these help to show that the reasons for refusal by the appointed officer are not justified as they do not take full account of the location of the proposal being on the site of the existing double garage outbuilding, that is set back on the main driveway approach to Glenardle House, all of which is set within a large plot that has an extensive mature landscape setting.
- 2.5 When taking into account the footprint of the existing garage and the new accommodation required, it was considered that it would be better to have the accommodation in one building with less environmental impact and thus avoid the need for separate buildings or a larger footprint being spread over a larger part of the site. This option also means that there would be no impact on adjacent mature trees or their root systems thus preserving the mature landscaped character of the garden areas immediately adjacent to the house.
- 2.6 The rising ground levels to the north of the existing double garage (and the proposed site) as well as the location of the tall scots pine trees and maple trees within this area restricts the developable footprint in this area adjacent to the driveway/parking area to the side of the house.

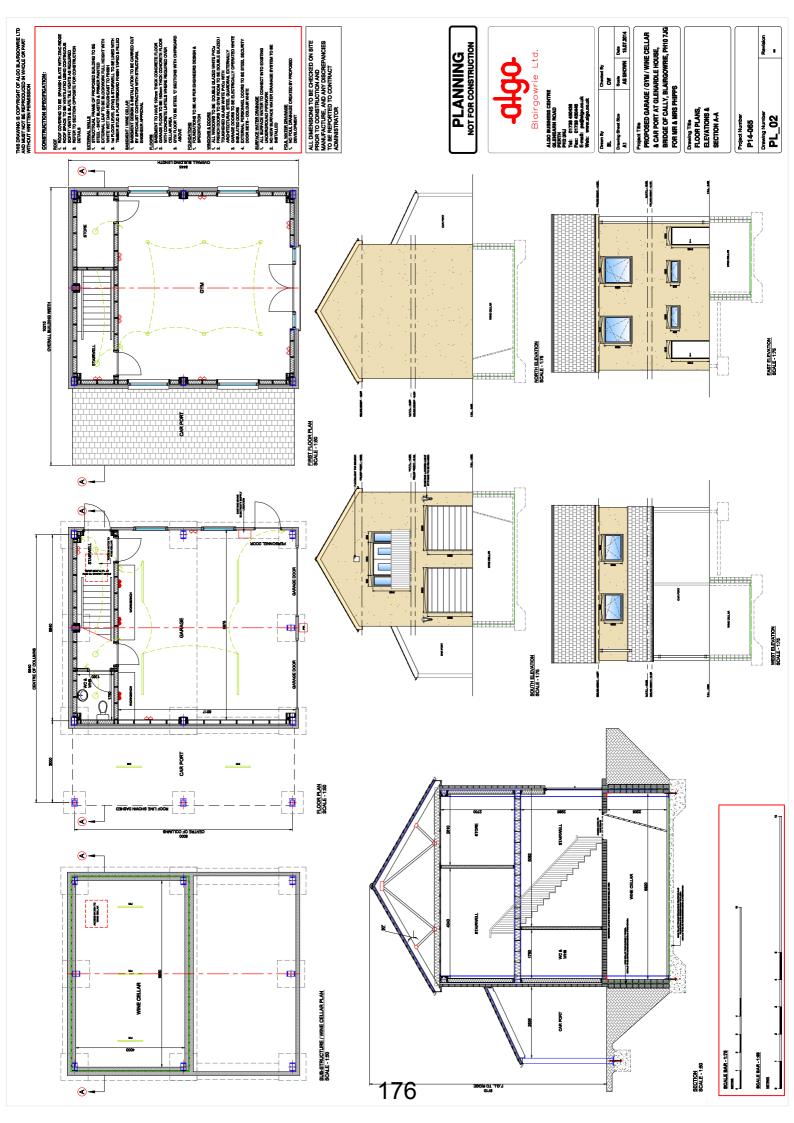
- 2.7 Glenardle House is a substantial two storey property. The proposed plans, photographs and a site inspection help show that the proposed new outbuilding would be read as being a much lower 2 storey building compared to the main house, due to the substantial massing and overall height and scale of the Glenardle House. The ridge level of the proposed new building will be much lower than the existing house and the white wet dash render and Spanish slate finishes tie in with the existing house (white painted brick walls and slate roof).
- 2.8 Given that Glenardle House and the proposed building are located centrally within the plot and the fact that when they are viewed from any angle or on the driveway approach itself, they are seen in the context of a mature landscape setting, then the appointed officers concerns about the development being detrimental to visual amenity is considered to be unfounded. The proposal benefits from being set within an existing mature landscape setting and is considered to be compatible with the amenity and character of the area and also the adjacent house which will continue to be the dominant feature of the site and the wider surroundings.
- 2.9 The house sits on a substantial plot and there is sufficient garden ground to accommodate an outbuilding of this size on this site. The appointed officer accepts that the proposed development would not be seen from any immediate public viewpoints and will have no impact on the amenity of any neighbouring properties due to the extensive plot size. As for the character of the surrounding built environment we would highlight that Glenardle House is not listed and is not located within a Conservation Area.
- 2.10 As for the concerns relating to proportion and massing, we disagree with the appointed officer's opinion given that the proposal effectively results in an increase on the height of the existing double garage by approximately 2.7metres i.e. the difference of adding the upper floor level in the new building compared to the existing double garage. The proposed plans are therefore considered to be proportionate and compatible to the overall scale and massing of Glenardle House.
- 2.11 There were no objections from any member of the public or any consultee to this proposal. The appointed officer confirms that no neighbouring properties would be adversely affected by the proposals given their relative positions and distance from the development.
- 2.12 The above grounds of appeal together with the photographs show that for whatever reason the council adopted an overly strict approach when assessing the merits of this particular application.
- 2.13 We therefore ask that the LRB take all of the above into account and if necessary visit the property and surrounding area to consider how the proposed development fits with the existing house and also into the context of the surrounding area.

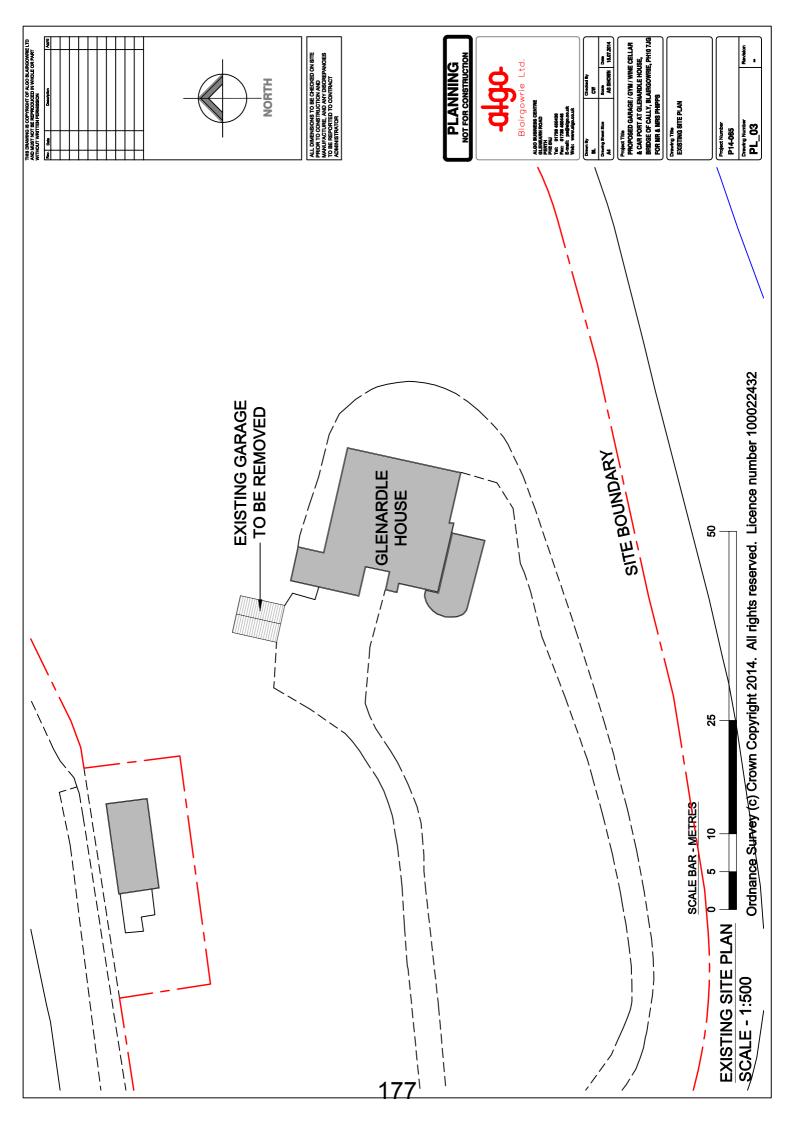
MBM Planning & Development

3 Conclusion

- 3.1 The reasons for refusal are not considered to be valid as the proposed development is considered acceptable in terms of scale, massing, proportions and its overall relationship with the existing house is such that there would be no adverse impact or detriment to amenity or character of the area.
- 3.2 No objections were received from any neighbouring property to the application and there would be no loss of amenity or privacy to any neighbouring property.
- 3.3 We would therefore respectfully request that this Notice of Review is determined as being in accordance with Policy RD1 and PM1A/PM1B (c) of the Local Development Plan and that the appointed officers decision is overturned subject to any conditions that may be considered necessary by the Local Review Body.





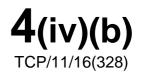












TCP/11/16(328)

Planning Application 14/01288/FLL - Demolition of garage and erection of wine cellar/garage/gym and car port, Glenardle House, Bridge Of Cally, Blairgowrie, PH10 7JG

PLANNING DECISION NOTICE

REPORT OF HANDLING

REFERENCE DOCUMENT (included in applicant's submission, see pages 175-177)

PERTH AND KINROSS COUNCIL

Mr And Mrs Phipps c/o Algo Design And Build F.A.O Brad Lowe Algo Business Centre 24 Glenearn Road Perth PH2 0NJ Pullar House 35 Kinnoull Street PERTH PH1 5GD

Date 18th September 2014

TOWN AND COUNTRY PLANNING (SCOTLAND) ACT

Application Number: 14/01288/FLL

I am directed by the Planning Authority under the Town and Country Planning (Scotland) Acts currently in force, to refuse your application registered on 21st July 2014 for permission for **Demolition of garage and erection of wine cellar/garage/gym and car port Glenardle House Bridge Of Cally Blairgowrie PH10 7JG** for the reasons undernoted.

Development Quality Manager

Reasons for Refusal

- 1. As a consequence of its height, design and massing the proposal is incongruous and out of keeping with the host building. It is detrimental to visual amenity and is therefore contrary to Policy RD1 (Residential Areas) of the Adopted Perth and Kinross Local Development Plan 2014.
- 2. The proposal, by virtue of its scale and unbalanced design, is not in keeping with either the character or appearance of the existing residential property and will result in an incongruous development being introduced into the local area. Accordingly, the proposal is contrary to Policy PM1A and PM1B (c) of the Perth and Kinross Local Development Plan 2014.

Justification

The proposal is not in accordance with the Development Plan and there are no material reasons which justify departing from the Development Plan

The plans relating to this decision are listed below and are displayed on Perth and Kinross Council's website at www.pkc.gov.uk "Online Planning Applications" page

Plan Reference

14/01288/1

14/01288/2

14/01288/3

REPORT OF HANDLING

DELEGATED REPORT

Ref No	14/01288/FLL		
Ward No	N3- Blairgowrie And Glens		
Due Determination Date	20.09.2014		
Case Officer	Gillian Peebles		
Report Issued by		Date	
Countersigned by		Date	

PROPOSAL: Demolition of garage and erection of wine

cellar/garage/gym and car port

LOCATION: Glenardle House Bridge Of Cally Blairgowrie PH10 7JG

SUMMARY:

This report recommends **refusal** of the application as the development is considered to be contrary to the relevant provisions of the Development Plan and there are no material considerations apparent which justify setting aside the Development Plan.

DATE OF SITE VISIT: 30 July 2014

SITE PHOTOGRAPHS





BACKGROUND AND DESCRIPTION OF PROPOSAL

The application site refers to a detached dwellinghouse known as Glenardle House, Bridge of Cally. The property is set within extensive grounds accessed off the A93. Within the site, to the north west of the dwellinghouse, is a detached double garage. Planning consent is sought to demolish the garage and replace it with a 2 storey double garage with wine cellar and gym.

SITE HISTORY

01/00093/FUL Two new windows and extended ground floor and window

to existing annex to main house (Application Permitted)

PRE-APPLICATION CONSULTATION

No pre application enquiry has been received in relation to this proposal.

NATIONAL POLICY AND GUIDANCE

The Scottish Government expresses its planning policies through The National Planning Framework, the Scottish Planning Policy (SPP), Planning Advice Notes (PAN), Creating Places, Designing Streets, and a series of Circulars.

DEVELOPMENT PLAN

The Development Plan for the area comprises the TAYplan Strategic Development Plan 2012-2032 and the Perth and Kinross Local Development Plan 2014.

TAYplan Strategic Development Plan 2012 – 2032 - Approved June 2012

Whilst there are no specific policies or strategies directly relevant to this proposal the overall vision of the Tay Plan should be noted. The vision states "By 2032 the TAYplan region will be sustainable, more attractive, competitive and vibrant without creating an unacceptable burden on our planet. The quality of life will make it a place of first choice, where more people choose to live, work and visit and where businesses choose to invest and create jobs."

Perth and Kinross Local Development Plan 2014 – Adopted February 2014

The Local Development Plan was adopted by Perth and Kinross Council on 3 February 2014. It is the most recent statement of Council policy and is augmented by Supplementary Guidance.

The principal policies are, in summary:

Policy RD1 - Residential Areas

In identified areas, residential amenity will be protected and, where possible, improved. Small areas of private open space to be retained changes of use away from ancillary uses such as local shops will be resisted unless supported by market evidence that the existing use is non-viable. Proposals will be encouraged where they satisfy the criteria set out and are compatible with the amenity and character of an area.

Policy PM1A - Placemaking

Development must contribute positively to the quality of the surrounding built and natural environment, respecting the character and amenity of the place. All development should be planned and designed with reference to climate change mitigation and adaption.

Policy PM1B - Placemaking

All proposals should meet all eight of the placemaking criteria.

OTHER POLICIES

None

CONSULTATION RESPONSES

None required.

REPRESENTATIONS

None at time of report.

ADDITIONAL STATEMENTS RECEIVED:

Environment Statement	Not Required
Screening Opinion	Not Required
Environmental Impact Assessment	Not Required
Appropriate Assessment	Not Required
Design Statement or Design and	Not Required
Access Statement	
Report on Impact or Potential Impact	Not Required
eg Flood Risk Assessment	

APPRAISAL

Sections 25 and 37 (2) of the Town and Country Planning (Scotland) Act 1997 require that planning decisions be made in accordance with the development plan unless material considerations indicate otherwise. The Development Plan for the area comprises the approved TAYplan 2012 and the adopted Perth and Kinross Local Development Plan 2014.

The determining issues in this case are whether; the proposal complies with development plan policy; or if there are any other material considerations which justify a departure from policy.

Policy Appraisal

The site is located within the settlement boundary of Bridge of Cally where Policies RD1: Residential Areas and PM1A and PM1B (sub category c) Placemaking are directly applicable. Policy RD1 states that residential amenity will be protected and, where possible, improved. Proposals will be encouraged where they satisfy the criteria set out and are compatible with the amenity and character of an area. Policy PM1A of the Local Development Plan seeks to ensure that all developments contribute positively to the quality of the surrounding built and natural environment, respecting the character and amenity of the place. Policy PM1B (c) seeks to ensure the design and density should complement its surroundings in terms of appearance, height, scale, massing, materials, finishes and colours.

The proposal is not considered to comply with these policies for the reasons stated elsewhere in the report.

Design and Layout

The proposed building is 2 storeys in height with a wine cellar proposed below ground level. At ground level the building will provide a double garage and at first floor level a gym is proposed. A lean to car port is also proposed on the west elevation. The overall width of the building is some 10.2 metres to a length of 8.4 metres. Finishing materials comprise of a Spanish slate roof with a white wet dash roughcast to the walls.

Although the principle of erecting a replacement garage would be acceptable, the main issues of concern with this application are with the scale and design. The proposal as put forward would not harmonise with, or be sympathetic to, the character of the existing dwelling by virtue of its height, massing, roof design and proportions. The proposal does not respect the form of the existing dwellinghouse and does not respect details such as the roof design and height of the existing dwelling. The proposed buildings span width and depth is not by any means complemented by its excessive height and as such will act as an alien feature. Furthermore, whilst the ground floor fenestration details on the east elevation are symmetrical more consideration needs to be taken in respect of the upper floor windows.

Whilst the proposed extension would not be seen from any immediate public viewpoints, I consider the bulk and massing of the extension to detract from both the appearance of the existing house and character of the immediate locality.

Residential Amenity

The proposal will have no impact on the residential amenity of neighbouring properties due to the extensive plot size.

Visual Amenity

I am of the opinion that the development as submitted will create an unacceptable visual impact on the character and appearance of the existing house and surrounding area.

Landscape

The proposal is set within existing garden ground and would have no adverse impact on the wider landscape.

Roads and Access

I do not have any concerns with roads or access matters.

Drainage and Flooding

The site is not within an area at risk of flooding. There are no concerns with drainage as part of this proposal.

Developer Contributions

The Developer Contributions Guidance is not applicable to this application and therefore no contributions are required in this instance.

Economic Impact

The economic impact of the proposal is likely to be minimal and limited to the construction phase of the development.

Conclusion

In conclusion, the application must be determined in accordance with the adopted Development Plan unless material considerations indicate otherwise. In this respect, it is clear that the proposal does not comply with the adopted Local Development Plan 2014. I have taken account of material considerations and find none that would justify overriding the adopted Development Plan. On that basis the application is recommend for refusal.

APPLICATION PROCESSING TIME

The recommendation for this application has been made within the statutory determination period.

LEGAL AGREEMENTS

None required.

DIRECTION BY SCOTTISH MINISTERS

None applicable to this proposal.

RECOMMENDATION

Refuse the application

Conditions and Reasons for Recommendation

- 1. As a consequence of its height, design and massing the proposal is incongruous and out of keeping with the host building. It is detrimental to visual amenity and is therefore contrary to Policy RD1 (Residential Areas) of the Adopted Perth and Kinross Local Development Plan 2014.
- 2. The proposal, by virtue of its scale and unbalanced design, is not in keeping with either the character or appearance of the existing residential property and will result in an incongruous development being introduced into the local area. Accordingly, the proposal is contrary to Policy PM1A and PM1B (c) of the Perth and Kinross Local Development Plan 2014.

Justification

The proposal is not in accordance with the Development Plan and there are no material reasons which justify departing from the Development Plan

Procedural Notes

Not Applicable.

PLANS AND DOCUMENTS RELATING TO THIS DECISION

14/01288/1 14/01288/2

Date of Report 17.09.2014