TCP/11/16(507) – 17/01628/FLL – Change of use from office (class 4) to barbers (class 1) (in retrospect), Suite 1, The Bungalow, Aberfeldy Business Park, Dunkeld Road, Aberfeldy

# **INDEX**

- (a) Papers submitted by the Applicant (Pages 151-188)
- (b) Decision Notice (Pages 163-164)
   Report of Handling (Pages 165-171)
   Reference Documents (Pages 183-187)
- (c) Representations (Pages 191-198)



TCP/11/16(507) – 17/01628/FLL – Change of use from office (class 4) to barbers (class 1) (in retrospect), Suite 1, The Bungalow, Aberfeldy Business Park, Dunkeld Road, Aberfeldy

# PAPERS SUBMITTED BY THE APPLICANT



Pullar House 35 Kinnoull Street Perth PH1 5GD Tel: 01738 475300 Fax: 01738 475310 Email: onlineapps@pkc.gov.uk

Applications cannot be validated until all the necessary documentation has been submitted and the required fee has been paid.

Thank you for completing this application form:

ONLINE REFERENCE

100078443-001

The online reference is the unique reference for your online form only. The Planning Authority will allocate an Application Number when your form is validated. Please quote this reference if you need to contact the planning Authority about this application.

| Applicant or Agent Details   |  |                       |                      |  |  |
|--|--|-----------------------|----------------------|--|--|
| Are you an applicant or an agent? * (An agent is an architect, consultant or someone else acting on behalf of the applicant in connection with this application) |  |                       |                      |  |  |
| Agent Details  |  |                       |                      |  |  |
| Please enter Agent details   | S  |                       |                      |  |  |
| Company/Organisation:  | MBM Planning & Development                           |                       |                      |  |  |
| Ref. Number:   | You must enter a Building Name or Number, or both: * |                       |                      |  |  |
| First Name: *  | Mark   | Building Name:        | Algo Business Centre |  |  |
| Last Name: *   | Myles  | Building Number:      |                      |  |  |
| Telephone Number: *  | 01738 450506   | Address 1 (Street): * | Glenearn Road        |  |  |
| Extension Number:  |  | Address 2:            |                      |  |  |
| Mobile Number:   |  | Town/City: *          | Perth                |  |  |
| Fax Number:  |  | Country: *            | Scotland             |  |  |
|  |  | Postcode: *           | PH2 0NJ              |  |  |
| Email Address: *   | mm@mbmplanning.co.uk                                 |                       |                      |  |  |
| Is the applicant an individual or an organisation/corporate entity? *  |  |                       |                      |  |  |
| Individual   Organisation/Corporate entity   |  |                       |                      |  |  |

| Applicant Details  |  |                          |                                    |  |
|--|--|--------------------------|------------------------------------|--|
| Please enter Applicant deta                                | ails                                     |                          |                                    |  |
| Title:   | Miss                                     | You must enter a Bu      | uilding Name or Number, or both: * |  |
| Other Title:   |  | Building Name:           | Suite 1                            |  |
| First Name: *  | Н  | Building Number:         |                                    |  |
| Last Name: *   | McAllister                               | Address 1<br>(Street): * | The Bungalow                       |  |
| Company/Organisation                                       | Grizzly Beards Barber Shop               | Address 2:               | Aberfeldy Business Park            |  |
| Telephone Number: *  |  | Town/City: *             | Aberfeldy                          |  |
| Extension Number:  |  | Country: *               | Scotland                           |  |
| Mobile Number:   |  | Postcode: *              | PH15 2AQ                           |  |
| Fax Number:  |  |                          |                                    |  |
| Email Address: *   |  |                          |                                    |  |
| Site Address D   | Details                                  |                          |                                    |  |
| Planning Authority:  | Perth and Kinross Council                |                          |                                    |  |
| Full postal address of the s                               | site (including postcode where available | ):                       |                                    |  |
| Address 1:   | The Bungalow                             |                          |                                    |  |
| Address 2:   | Aberfeldy Business Park                  |                          |                                    |  |
| Address 3:   | Dunkeld Road                             |                          |                                    |  |
| Address 4:   |  |                          |                                    |  |
| Address 5:   |  |                          |                                    |  |
| Town/City/Settlement:                                      | Aberfeldy                                |                          |                                    |  |
| Post Code:   | PH15 2AQ                                 |                          |                                    |  |
| Please identify/describe the location of the site or sites |  |                          |                                    |  |
|  |  |                          |                                    |  |
|  |  |                          |                                    |  |
| No who is a 74   |  |                          | 286037                             |  |

| Description of Proposal  |
|--|
| Description of Proposal  |
| Please provide a description of your proposal to which your review relates. The description should be the same as given in the application form, or as amended with the agreement of the planning authority: * (Max 500 characters)  |
| Change of use from office (class 4) to barbers (class 1) (in retrospect)   |
| Type of Application  |
| What type of application did you submit to the planning authority? *   |
| Application for planning permission (including householder application but excluding application to work minerals).  Application for planning permission in principle.  Further application.  Application for approval of matters specified in conditions.   |
| What does your review relate to? *   |
| Refusal Notice.  Grant of permission with Conditions imposed.  No decision reached within the prescribed period (two months after validation date or any agreed extension) – deemed refusal.   |
| Statement of reasons for seeking review  You must state in full, why you are a seeking a review of the planning outherity's decision (or failure to make a decision). Your statement   |
| You must state in full, why you are a seeking a review of the planning authority's decision (or failure to make a decision). Your statement must set out all matters you consider require to be taken into account in determining your review. If necessary this can be provided as a separate document in the 'Supporting Documents' section: * (Max 500 characters)          |
| Note: you are unlikely to have a further opportunity to add to your statement of appeal at a later date, so it is essential that you produce all of the information you want the decision-maker to take into account.  |
| You should not however raise any new matter which was not before the planning authority at the time it decided your application (or at the time expiry of the period of determination), unless you can demonstrate that the new matter could not have been raised before that time or that it not being raised before that time is a consequence of exceptional circumstances. |
| Please see attached Notice of Review statement   |
| Have you raised any matters which were not before the appointed officer at the time the  Determination on your application was made? *   |
| If yes, you should explain in the box below, why you are raising the new matter, why it was not raised with the appointed officer before your application was determined and why you consider it should be considered in your review: * (Max 500 characters)   |
|  |

| Please provide a list of all supporting documents, materials and evidence which you wish to submit with your notice of review and intend to rely on in support of your review. You can attach these documents electronically later in the process: * (Max 500 characters)  |                            |                |         |  |  |
|--|----------------------------|----------------|---------|--|--|
| Planning application forms, drawings, decision notice, Report of Handling and Notice of Review Statement   |                            |                |         |  |  |
| Application Details  |                            |                |         |  |  |
| Please provide details of the application and decision.  |                            |                |         |  |  |
| What is the application reference number? *  | 17/01628/FLL               |                |         |  |  |
| What date was the application submitted to the planning authority? *   | 22/09/2017                 |                |         |  |  |
| What date was the decision issued by the planning authority? *   | 19/10/2017                 |                |         |  |  |
| Review Procedure   |                            |                |         |  |  |
| The Local Review Body will decide on the procedure to be used to determine your review an process require that further information or representations be made to enable them to determ required by one or a combination of procedures, such as: written submissions; the holding of inspecting the land which is the subject of the review case.   | nine the review. Further   | information m  | ,       |  |  |
| Can this review continue to a conclusion, in your opinion, based on a review of the relevant i parties only, without any further procedures? For example, written submission, hearing sess $X$ Yes $X$ No  |                            | yourself and o | other   |  |  |
| In the event that the Local Review Body appointed to consider your application decides to in-  | spect the site, in your op | inion:         |         |  |  |
| an the site be clearly seen from a road or public land? *  |                            |                |         |  |  |
| Is it possible for the site to be accessed safely and without barriers to entry? *   |                            |                |         |  |  |
| Checklist – Application for Notice of Review   |                            |                |         |  |  |
| Please complete the following checklist to make sure you have provided all the necessary in to submit all this information may result in your appeal being deemed invalid.   | formation in support of    | your appeal. I | Failure |  |  |
| Have you provided the name and address of the applicant?. *  | 🛛 Yes 🗌 N                  |                |         |  |  |
| Have you provided the date and reference number of the application which is the subject of this Yes No review? *   |                            |                |         |  |  |
| If you are the agent, acting on behalf of the applicant, have you provided details of your name and address and indicated whether any notice or correspondence required in connection with the review should be sent to you or the applicant? *  |                            |                |         |  |  |
| Have you provided a statement setting out your reasons for requiring a review and by what Yes No Procedure (or combination of procedures) you wish the review to be conducted? *   |                            |                |         |  |  |
| Note: You must state, in full, why you are seeking a review on your application. Your statement must set out all matters you consider require to be taken into account in determining your review. You may not have a further opportunity to add to your statement of review at a later date. It is therefore essential that you submit with your notice of review, all necessary information and evidence that you rely on and wish the Local Review Body to consider as part of your review. |                            |                |         |  |  |
| Please attach a copy of all documents, material and evidence which you intend to rely on  (e.g. plans and Drawings) which are now the subject of this review *   |                            |                |         |  |  |
| Note: Where the review relates to a further application e.g. renewal of planning permission or modification, variation or removal of a planning condition or where it relates to an application for approval of matters specified in conditions, it is advisable to provide the application reference number, approved plans and decision notice (if any) from the earlier consent.  |                            |                |         |  |  |

## **Declare - Notice of Review**

I/We the applicant/agent certify that this is an application for review on the grounds stated.

Declaration Name: Mr Mark Myles

Declaration Date: 12/12/2017



# **Notice of Review Appeal Statement**

#### 1. Introduction

- 1.1 This appeal statement should be read in conjunction with the Notice of Review Appeal submitted on behalf of Grizzly Beards Barber Shop for the change of use from office (class 4) to barbers (class 1) (in retrospect) at Suite 1 The Bungalow Aberfeldy Business Park, Dunkeld Road, Aberfeldy.
- 1.2 The planning application (17/01628/FLL) (DOC1) was refused by Perth & Kinross Council on 19<sup>th</sup> October 2017 (DOC2).
- 1.3 The proposal requires to be considered under the terms of the key development plan policies and these are set out in appointed officer's Report of Handling (DOC3) namely Policies ED1A and RC4 within the Perth & Kinross Local Development Plan 2014.
- 1.4 We contest the council's 2 reasons for refusal of the planning application and the justification that was given for those reasons within the Report of Handling and request that the LRB allow this appeal subject to conditions.

#### 2. Response to Council's Reasons for Refusal

- 2.1 From the reasons for refusal (DOC2) and the council's Report of Handling (DOC3) it can be seen that the key issue in this case relates to a matter of principle and the acceptability or otherwise of the small-scale change of use within an area designated for employment uses where it is considered by the council that such a retail use should only ever be located within the town centre.
- 2.2 Whilst the site is designated under Policy ED1A in the adopted Local Development Plan this has not prevented other non-Class 4, 5 and 6 uses from being allowed and accepted within the same employment area.
- 2.3 A variety and mix of uses already exist in the business park and the variety of employment that is provided, and that diversification of business is key to the success of business park. This proposal

increases the employment as the unit was a linen store (which provided no employment), and now employs two members of staff which meets the objectives of the council's aspiration to increase employment opportunities particularly within rural areas. Indeed, the Report of Handling recognises that 'the economic impact of the proposal is likely to have some positivity on the local area due to an element of public contact. There will also be some economic gain from the construction/conversion stage of the proposal.'

- 2.4 The business park already has within it a gym which was given consent for change of use to Class 11 in January 2016. In the same building is the ABC nursery, which is a class 10 use that was given consent in 2013. It had been deemed acceptable as part of the policy to provide employment for 6 members of staff and provide accommodation for about a dozen children. The same building also has a laundry in it. This is a new business providing services to the hotel and hospitality trade. Elsewhere the economic area also has a mechanics workshop and a coffee roaster and sales office.
- 2.5 The key point is that all the above businesses are thriving and are providing employment. None of them are traditional 'business, industry or storage and distribution' (Class 4, 5 or 6) uses which is effectively the reason why this particular application was refused permission.
- 2.6 The area is being retained for employment generating uses and new businesses are created and the business park allows them to thrive. This is one of those new businesses which has nowhere else to operate in Aberfeldy.
- 2.7 The unit was previously unlet for a period of 7 months from December 2016 without success until the current applicants decided to lease the unit.
- 2.8 The application attracted no letters of objection from anyone.
- 2.9 The responses received from consultees also raised no objections. The Transportation department had no objections, the Developer contributions officer had no comments and Environmental Health had no objections subject to a standard noise control condition.
- 2.10 The unit that is subject to this appeal is extremely small-scale amounting to only 14 sqm. The overall loss of 'business space' is therefore totally negligible and will have no impact on the council's overall business land supply or on the Aberfeldy Business Park whatsoever.

- 2.11 The applicant chose to locate here as the unit was the perfect size and was available at the right time for the business to open. Any of the more traditional town centre units that do become available are always much larger in size and too big and too expensive for this type of small scale business.
- 2.12 Although the barbers are not ancillary to any adjoining business use, it does provide an ancillary service type use for local businesses/traders and also provides employment. Policy ED1A states that 'retail uses in employment areas will not generally be acceptable', but this clearly doesn't actually prevent exceptions from being allowed. The Report of Handling has misquoted this part of the policy by leaving out this important wording which is crucial to the interpretation of enabling some flexibility. It has also been confirmed in the Report of Handling that the barbers shop doesn't detract from the amenity, especially residential areas and the local road network is suitable for the traffic generated by the use which accords with the requirements of Policy ED1A.
- 2.13 The council have already previously shown flexibility and allowed other non-Class 4, 5 and 6 uses as exceptions within the same business park. In addition, it is recognised that retail uses are also now prevalent even in other more traditional industrial estates e.g. Inveralmond Industrial Estate where the council has clearly accepted that exceptions can be allowed to support and complement existing businesses.
- 2.14 Due to the limited size and location of the unit within an economic area where there are already a mix of other types of use, this is considered to be an example of where an exception could also be allowed for this particular use.
- 2.15 Although the barbers shop is a retail use, any approval could be conditioned so as to restrict the use of the unit to a barbers shop only and this would therefore prevent any further change to mainstream retail and therefore would not set a precedent for any further proposals as has been claimed by the council in their Report of Handling.
- 2.16 We would therefore respectfully request that this Notice of Review is supported on the basis of the exceptional circumstances of the limited size and location of the unit and also the needs and requirements of this particular business, subject to any conditions that may be considered necessary by the Local Review Body which could include restricting the change of use to barbers shop only.

## PERTH AND KINROSS COUNCIL

Grizzly Beards Barber Shop c/o Fearn Macpherson Chartered Architects Rob Macpherson Unit 4 Dunkeld Road Aberfeldy PH15 2AQ Pullar House 35 Kinnoull Street PERTH PH1 5GD

Date 19th October 2017

#### TOWN AND COUNTRY PLANNING (SCOTLAND) ACT

Application Number: 17/01628/FLL

I am directed by the Planning Authority under the Town and Country Planning (Scotland) Acts currently in force, to refuse your application registered on 22nd September 2017 for permission for **Change of use from office (class 4) to barbers (class 1) (in retrospect)** Suite 1 The Bungalow Aberfeldy Business Park Dunkeld Road Aberfeldy for the reasons undernoted.

Interim Head of Planning

#### **Reasons for Refusal**

- 1. The proposal is contrary to Policy ED1A of the Perth and Kinross Local Development Plan 2014 as the proposed retail use does not comply with the uses identified for this site. The proposal would also set a precedent for future retail development within the Aberfeldy Business Park.
- 2. The proposal is contrary to Policy RC4 of the Perth and Kinross Local Development Plan 2014 as the proposed use does not comply with the sequential approach which seeks to direct retail uses towards town centres first.

#### **Justification**

The proposal is not in accordance with the Development Plan and there are no material reasons which justify departing from the Development Plan

#### Notes

The plans relating to this decision are listed below and are displayed on Perth and Kinross Council's website at <a href="https://www.pkc.gov.uk">www.pkc.gov.uk</a> "Online Planning Applications" page

Plan Reference

17/01628/1

17/01628/2

17/01628/3

17/01628/4

17/01628/5

# REPORT OF HANDLING

#### **DELEGATED REPORT**

| Ref No                 | 17/01628/FLL |      |
|------------------------|--------------|------|
| Ward No                | P4- Highland |      |
| Due Determination Date | 21.11.2017   |      |
| Case Officer           | Sean Panton  |      |
| Report Issued by       |              | Date |
| Countersigned by       |              | Date |

**PROPOSAL:** Change of use from office (class 4) to barbers (class 1) (in

retrospect).

**LOCATION:** Suite 1, The Bungalow, Aberfeldy Business Park, Dunkeld

Road, Aberfeldy, PH15 2AQ.

#### SUMMARY:

This report recommends **refusal** of the application as the development is considered to be contrary to the relevant provisions of the Development Plan and there are no material considerations apparent which justify setting aside the Development Plan.

DATE OF SITE VISIT: 11th October 2017

#### SITE PHOTOGRAPHS





#### **BACKGROUND AND DESCRIPTION OF PROPOSAL**

The application site is a Suite 1, The Bungalow, Aberfeldy Business Park. The site forms part of an existing Employment Area as set within the Perth & Kinross Local Development Plan 2014. The application seeks detailed

permission to change the use of the building from an office (Class 4) to barbers (Class 1). The application has been submitted in retrospect.

Externally, there are only minimal changes proposed. This includes the addition of double doors on the south elevation. Internally, there will be minimal changes to the original layout of the building.

#### SITE HISTORY

None.

#### PRE-APPLICATION CONSULTATION

No pre-application consultation undertaken.

#### NATIONAL POLICY AND GUIDANCE

The Scottish Government expresses its planning policies through The National Planning Framework, the Scottish Planning Policy (SPP), Planning Advice Notes (PAN), Creating Places, Designing Streets, National Roads Development Guide and a series of Circulars.

#### **DEVELOPMENT PLAN**

The Development Plan for the area comprises the TAYplan Strategic Development Plan 2016-2036 and the Perth and Kinross Local Development Plan 2014.

# TAYplan Strategic Development Plan 2016 – 2036 - Approved October 2017

Whilst there are no specific policies or strategies directly relevant to this proposal the overall vision of TAYplan should be noted. The vision states "By 2036 the TAYplan area will be sustainable, more attractive, competitive and vibrant without creating an unacceptable burden on our planet. The quality of life will make it a place of first choice where more people choose to live, work, study and visit, and where businesses choose to invest and create jobs."

# Perth and Kinross Local Development Plan 2014 – Adopted February 2014

The Local Development Plan is the most recent statement of Council policy and is augmented by Supplementary Guidance.

The principal policies are, in summary:

Policy PM1A - Placemaking

Development must contribute positively to the quality of the surrounding built and natural environment, respecting the character and amenity of the place.

All development should be planned and designed with reference to climate change mitigation and adaption.

#### Policy PM1B - Placemaking

All proposals should meet all eight of the placemaking criteria.

Policy TA1B - Transport Standards and Accessibility Requirements
Development proposals that involve significant travel generation should be
well served by all modes of transport (in particular walking, cycling and public
transport), provide safe access and appropriate car parking. Supplementary
Guidance will set out when a travel plan and transport assessment is required.

#### Policy ED1A - Employment and Mixed Use Areas

Areas identified for employment uses should be retained for such uses and any proposed development must be compatible with surrounding land uses and all six of the policy criteria, in particular retailing is not generally acceptable unless ancillary to the main use.

#### Policy EP8 - Noise Pollution

There is a presumption against the siting of proposals which will generate high levels of noise in the locality of noise sensitive uses, and the location of noise sensitive uses near to sources of noise generation.

#### Policy RC4 – Retail and Commercial Leisure Proposals

The location for retail and commercial leisure facilities should follow a sequential approach in which locations for such development are considered in a defined order.

#### Policy RD1 - Residential Areas

In identified areas, residential amenity will be protected and, where possible, improved. Small areas of private and public open space will be retained where they are of recreational or amenity value. Changes of use away from ancillary uses such as local shops will be resisted unless supported by market evidence that the existing use is non-viable. Proposals will be encouraged where they satisfy the criteria set out and are compatible with the amenity and character of an area.

#### OTHER POLICIES

#### Development Contributions and Affordable Housing Guide 2016

This document sets out the Council's Policy for securing contributions from developers of new developments towards the cost of meeting appropriate infrastructure improvements necessary as a consequence of development.

#### **CONSULTATION RESPONSES**

#### **Environmental Health:**

No objection to the proposed development subject to a condition being added to the consent in relation to plant equipment.

Transport Planning:

No objection to the proposed development.

Contributions Officer:

No comment to make on the application.

#### **REPRESENTATIONS**

No letters of representations were received regarding this proposal.

#### ADDITIONAL INFORMATION RECEIVED:

| Environmental Impact Assessment      | Not Required |
|--------------------------------------|--------------|
| (EIA)                                |              |
| Screening Opinion                    | Not Required |
| EIA Report                           | Not Required |
| Appropriate Assessment               | Not Required |
| Design Statement or Design and       | Not Required |
| Access Statement                     |              |
| Report on Impact or Potential Impact | Not Required |
| eg Flood Risk Assessment             |              |

#### APPRAISAL

Sections 25 and 37 (2) of the Town and Country Planning (Scotland) Act 1997 require that planning decisions be made in accordance with the development plan unless material considerations indicate otherwise. The Development Plan for the area comprises the approved TAYplan 2016 and the adopted Perth and Kinross Local Development Plan 2014.

The determining issues in this case are whether; the proposal complies with development plan policy; or if there are any other material considerations which justify a departure from policy.

#### **Policy Appraisal**

The site is within an area identified as an Employment and Mixed Use Area within the adopted Local Development Plan; therefore Policy ED1A - Employment and Mixed Use Areas is directly applicable. This is in addition to the Placemaking Policies PM1A and PM1B which apply to ensure that development must contribute positively to the quality of the surrounding built and natural environment, respecting the character and amenity of the place. Policies EP8 - Noise Pollution and TA1B - Transport Standards and Accessibility Requirements will also be applied to ensure that the proposal is consistent with the relevant provisions of the identified Local Development Plan.

Policy ED1A states that "areas identified for employment use should be retained for such use". This policy aims to ensure areas that existing business can grow and economic opportunities can be realised. Parts (a) and (b) of policy ED1A states that appropriate development will not detract from the amenity of adjoining, especially residential, areas and that the local road network needs to be suitable for the traffic generated by the proposed use. The policy makes it clear that retail uses will not be permitted within zoned employment areas unless ancillary to an acceptable use. In this instance the proposal is not ancillary to any use. Whilst it is recognised that the scale of the retail proposed is small at 14m<sup>2</sup> of net trading space, it is considered in the view of the Strategy and Policy Team that this proposal will impact on local availability of serviced land and buildings for business, industry or storage and distribution uses as it sets a precedent in Aberfeldy Business Park for future development. Furthermore, Policy RC4 – Retail and Commercial Leisure Proposals requires that retail proposals should follow a sequential approach starting with town centres. Overall, the use is considered to be contrary to Policy ED1A and Policy RC4.

#### **Design and Layout**

The proposal is to change the use of the building from an Office (Class 4) to barbers (Class 1) and it is indicated that the intended operator is Grizzly Beards. Externally, there are only minimal changes proposed. This includes the addition of double doors on the south elevation. I have no concerns with the provision of these double doors as it will make a more suitable entrance to the unit than what presently exists.

Any new signage for the proposed unit will be required to be submitted under a separate application for Advertisement Consent. An informative will be added to the consent highlighting this. It is therefore considered that there are no design and layout issues as part of this application.

#### **Landscape and Visual Amenity**

Externally, there are only minimal changes proposed. This includes the addition of double doors on the south elevation. As such, it is considered that these alterations are relatively minor and will have no impact upon the landscape character and visual amenity of the surrounding area.

#### **Residential Amenity**

The nearest residential receptor is approximately 40metres from the proposed development. This is considered to be an acceptable distance for a Class 1 use. A Class 1 use in this location is unlikely to have any negative impact upon the nearest residential receptors. Environmental Health was consulted as part of this proposal and highlighted that they have no objection to make, subject to a condition being added to the consent in relation to noise from plant equipment. As noise of equipment can be controlled via condition, I therefore have no concerns with the proposal in relation to residential amenity.

#### **Roads and Access**

The proposal has shared car parking facilities capable of accommodating at least 10 vehicles. This is considered to be sufficient to accommodate the level of traffic likely to be generated by the proposal. Furthermore, my colleagues in Transport Planning were consulted as part of this proposal and have no objection to make. I therefore have no concerns in relation to roads and access.

#### **Drainage and Flooding**

The proposed change of use is not considered to raise any drainage or flooding implications.

#### **Developer Contributions**

The Contributions Officer was consulted as part of this proposal and highlighted that they have no comments to make on this proposal in terms of the Developer Contributions and Affordable Housing Guidance.

#### **Economic Impact**

The economic impact of the proposal is likely to have some positivity on the local area due to an element of public contact. There will also be some economic gain from the construction/ conversion stage of the proposal.

#### Conclusion

In conclusion, the application must be determined in accordance with the adopted Development Plan unless material considerations indicate otherwise. In this respect, the proposal is not considered to comply with the approved TAYplan 2012 and the adopted Local Development Plan 2014. I have taken account of material considerations and find none that would justify overriding the adopted Development Plan. On that basis the application is recommended for refusal.

#### APPLICATION PROCESSING TIME

The recommendation for this application has been made within the statutory determination period.

#### **LEGAL AGREEMENTS**

None required.

#### **DIRECTION BY SCOTTISH MINISTERS**

None applicable to this proposal.

#### RECOMMENDATION

#### Refuse the application.

#### **Conditions and Reasons for Recommendation**

- The proposal is contrary to Policy ED1A of the Perth and Kinross Local Development Plan 2014 as the proposed retail use does not comply with the uses identified for this site. The proposal would also set a precedent for future retail development within the Aberfeldy Business Park.
- The proposal is contrary to Policy RC4 of the Perth and Kinross Local Development Plan 2014 as the proposed use does not comply with the sequential approach which seeks to direct retail uses towards town centres first.

#### Justification

The proposal is not in accordance with the Development Plan and there are no material reasons which justify departing from the Development Plan.

#### **Informatives**

Not Applicable.

#### **Procedural Notes**

Not Applicable.

#### PLANS AND DOCUMENTS RELATING TO THIS DECISION

17/01628/1

17/01628/2

17/01628/3

17/01628/4

17/01628/5

Date of Report 19th October 2017



Pullar House 35 Kinnoull Street Perth PH1 5GD Tel: 01738 475300 Fax: 01738 475310 Email: onlineapps@pkc.gov.uk

Applications cannot be validated until all the necessary documentation has been submitted and the required fee has been paid.

Thank you for completing this application form:

ONLINE REFERENCE

100066738-001

| The online reference is the unique reference for your online form only. The Planning Augur form is validated. Please quote this reference if you need to contact the planning A | (2) 사용 전에 가는 말이 있는데 그 사람들은 일을 나왔다면 하면데 사용을 하면 없다고 하는 그만 없습니다. | 그리 없는 아니다. 나이를 하는 것이 없는데 나를 하는데 살아가 있다면 하는데 |
|---|---|---|
| Type of Application   |   |   |
| What is this application for? Please select one of the following: *   |   |   |
| Application for planning permission (including changes of use and surface mineral   | working).   |   |
| Application for planning permission in principle.   |   |   |
| Further application, (including renewal of planning permission, modification, variation   | on or removal of a plar                                       | nning condition etc)  |
| Application for Approval of Matters specified in conditions.  |   |   |
| Description of Proposal   |   |   |
| Please describe the proposal including any change of use: * (Max 500 characters)  |   |   |
| Change of use of part Office Suite from Class Use Four (Offices) to Class Use One (S  | Shop).  |   |
|   |   |   |
|   |   |   |
| Is this a temporary permission? *   |   | ☐ Yes ☒ No  |
| If a change of use is to be included in the proposal has it already taken place?  |   |   |
| (Answer 'No' if there is no change of use.) *   |   |   |
| Has the work already been started and/or completed? *   |   |   |
| □ No ▼ Yes – Started □ Yes - Completed  |   |   |
|   |   | 1   |
| Please state date of completion, or if not completed, the start date (dd/mm/yyyy): *  | 18/09/2017  |   |
| Please explain why work has taken place in advance of making this application: * (Max   | 500 characters)   |   |
| Bank delays caused application fee cheque not being available until now.  |   |   |
|   |   |   |
|   |   |   |
| Applicant or Agent Details  |   |   |
| Are you an applicant or an agent? * (An agent is an architect, consultant or someone ele  |   |   |
| on behalf of the applicant in connection with this application)   | ∐ Арр   | olicant 🗵 Agent   |

| Agent Details               |  |                          |                                    |  |
|-----------------------------|--|--------------------------|------------------------------------|--|
| Please enter Agent detail:  | s  |                          |                                    |  |
| Company/Organisation:       | Fearn Macpherson Chartered Architects                |                          |                                    |  |
| Ref. Number:                | You must enter a Building Name or Number, or both: * |                          |                                    |  |
| First Name: *               | Rob  | Building Name:           | Unit 4                             |  |
| Last Name: *                | Macpherson   | Building Number:         |                                    |  |
| Telephone Number: *         | 01887 820098   | Address 1<br>(Street): * | Dunkeld Road                       |  |
| Extension Number:           |  | Address 2:               |                                    |  |
| Mobile Number:              |  | Town/City: *             | Aberfeldy                          |  |
| Fax Number:                 |  | Country: *               | United Kingdom                     |  |
|                             |  | Postcode: *              | PH15 2AQ                           |  |
| Email Address: *            | rob.macpherson@fearnmacpherson.com                   |                          |                                    |  |
| Is the applicant an individ | ual or an organisation/corporate entity? *           |                          |                                    |  |
|                             | nisation/Corporate entity                            |                          |                                    |  |
| Applicant Det               | aile   |                          |                                    |  |
|                             |  |                          |                                    |  |
|                             | Please enter Applicant details  Miss                 |                          |                                    |  |
| Title:                      | , miss   | You must enter a B       | uilding Name or Number, or both: * |  |
| Other Title:                |  | Building Name:           |                                    |  |
| First Name: *               | Н  | Building Number:         |                                    |  |
| Last Name: *                | McAllister   | Address 1<br>(Street): * |                                    |  |
| Company/Organisation        | Grizzly Beards Barber Shop                           | Address 2:               |                                    |  |
| Telephone Number: *         |  | Town/City: *             |                                    |  |
| Extension Number:           |  | Country: *               |                                    |  |
| Mobile Number:              |  | Postcode: *              |                                    |  |
| Fax Number:                 |  |                          |                                    |  |
| Email Address: *            |  |                          |                                    |  |

| Site Address   | Details  |                                    |   |  |                             |
|--|--|------------------------------------|---|--|-----------------------------|
| Planning Authority:  | Perth and Kinross Co                                   | <br>ouncil                         |   |  |                             |
| Full postal address of the   | e site (including postcode                             | where available)                   | :   |  |                             |
| Address 1:   | The Bungalow   |                                    |   |  |                             |
| Address 2:   | Aberfeldy Business F                                   | Park                               |   |  |                             |
| Address 3:   | Dunkeld Road   |                                    |   |  |                             |
| Address 4:   |  |                                    |   |  |                             |
| Address 5:   |  |                                    |   |  |                             |
| Town/City/Settlement:  | Aberfeldy  |                                    |   |  |                             |
| Post Code:   | PH15 2AQ   |                                    |   |  |                             |
| Please identify/describe   | the location of the site or s                          | sites                              |   |  |                             |
|  |  |                                    |   |  |                             |
| Northing   | 749372   |                                    | Easting                                       | 286037                                       |                             |
| Pre-Applicati  | on Discussior  | <u> </u>                           |   |  |                             |
| Have you discussed you   | r proposal with the plannir                            | ng authority? *                    |   |  | ☐ Yes ☒ No                  |
| Site Area  |  |                                    |   |  |                             |
| Please state the site area: 14.20  |  |                                    |   |  |                             |
| Please state the measurement type used: Hectares (ha) Square Metres (sq.m) |  |                                    |   |  |                             |
| Existing Use   |  |                                    |   |  |                             |
| Please describe the current or most recent use: * (Max 500 characters)     |  |                                    |   |  |                             |
| Office   |  |                                    |   |  |                             |
|  |  |                                    |   |  |                             |
|  |  |                                    |   |  |                             |
| Access and Parking   |  |                                    |   |  |                             |
| Are you proposing a new  | altered vehicle access to                              | or from a public                   | road? *                                       |  | ☐ Yes ☒ No                  |
| If Yes please describe at you propose to make. Yo                          | nd show on your drawings<br>ou should also show existi | the position of a ng footpaths and | ny existing. Altered<br>note if there will be | or new access points<br>any impact on these. | s, highlighting the changes |
|  |  |                                    |   |  |                             |

| Are you proposing any change to public paths, public rights of way or affecting any public right of acce  | ss? *                                |  |  |  |
|---|--------------------------------------|--|--|--|
| If Yes please show on your drawings the position of any affected areas highlighting the changes you p arrangements for continuing or alternative public access.   | ropose to make, including            |  |  |  |
| How many vehicle parking spaces (garaging and open parking) currently exist on the application Site?  | 4                                    |  |  |  |
| How many vehicle parking spaces (garaging and open parking) do you propose on the site (i.e. the Total of existing and any new spaces or a reduced number of spaces)? *   | 4                                    |  |  |  |
| Please show on your drawings the position of existing and proposed parking spaces and identify if the types of vehicles (e.g. parking for disabled people, coaches, HGV vehicles, cycles spaces).   | se are for the use of particular     |  |  |  |
| Water Supply and Drainage Arrangements  |                                      |  |  |  |
| Will your proposal require new or altered water supply or drainage arrangements? *  | ☐ Yes ☒ No                           |  |  |  |
| Do your proposals make provision for sustainable drainage of surface water?? * (e.g. SUDS arrangements) *   | ☐ Yes ☒ No                           |  |  |  |
| Note:-  |                                      |  |  |  |
| Please include details of SUDS arrangements on your plans   |                                      |  |  |  |
| Selecting 'No' to the above question means that you could be in breach of Environmental legislation.  |                                      |  |  |  |
| Are you proposing to connect to the public water supply network? *  Yes  No, using a private water supply   |                                      |  |  |  |
| No connection required  If No, using a private water supply, please show on plans the supply and all works needed to provide it   | t (on or off site).                  |  |  |  |
| Assessment of Flood Risk  |                                      |  |  |  |
| Is the site within an area of known risk of flooding? *   | Yes 🗵 No 🗌 Don't Know                |  |  |  |
| If the site is within an area of known risk of flooding you may need to submit a Flood Risk Assessment before your application can be determined. You may wish to contact your Planning Authority or SEPA for advice on what information may be required. |                                      |  |  |  |
| Do you think your proposal may increase the flood risk elsewhere? *   | Yes 🛛 No 🗌 Don't Know                |  |  |  |
| Trees   |                                      |  |  |  |
| Are there any trees on or adjacent to the application site? *   | ☐ Yes ☒ No                           |  |  |  |
| If Yes, please mark on your drawings any trees, known protected trees and their canopy spread close any are to be cut back or felled.   | to the proposal site and indicate if |  |  |  |
| Waste Storage and Collection  |                                      |  |  |  |
| Do the plans incorporate areas to store and aid the collection of waste (including recycling)? *  | ☐ Yes ☒ No                           |  |  |  |

| If Yes or No, please provide further details: * (Max 500 characters)  |  |   |                                |  |  |
|---|--|---|--------------------------------|--|--|
| Existing provisions are in place.   |  |   |                                |  |  |
|   |  |   |                                |  |  |
|   |  |   |                                |  |  |
| Residential Unit  | ts Including Conv  | rersion   |                                |  |  |
| Does your proposal include n  | ew or additional houses and/or f   | lats? *   | ☐ Yes ☒ No                     |  |  |
| All Types of No   | n Housing Develo   | ppment – Proposed N   | ew Floorspace                  |  |  |
| Does your proposal alter or co  | reate non-residential floorspace?  | ? *   | 🛛 Yes 🗌 No                     |  |  |
| All Types of No<br>Details  | n Housing Develo   | ppment – Proposed N   | ew Floorspace                  |  |  |
|   | inciple applications, if you are un<br>d provide a fuller explanation in | naware of the exact proposed floorspace<br>the 'Don't Know' text box below. | e dimensions please provide an |  |  |
| Please state the use type and   | d proposed floorspace (or number   | er of rooms if you are proposing a hotel                                    | or residential institution): * |  |  |
| Class 1 Retail (non-food)   |  |   |                                |  |  |
| Gross (proposed) floorspace<br>Rooms (If class 7, 8 or 8a): *   | (In square meters, sq.m) or num  | ber of new (additional)   | 14                             |  |  |
| If Class 1, please give details   | ·  | 1   |                                |  |  |
| Net trading spaces:   | 13   | Non-trading space:  | 1                              |  |  |
| Total:  |  |   |                                |  |  |
| If Class 'Not in a use class' or  | 'Don't know' is selected, please   | give more details: (Max 500 characters                                      | 3)                             |  |  |
|   |  |   |                                |  |  |
|   |  |   |                                |  |  |
|   |  |   |                                |  |  |
| Schedule 3 Dev  | elopment   |   |                                |  |  |
| Does the proposal involve a form of development listed in Schedule 3 of the Town and Country  Planning (Development Management Procedure (Scotland) Regulations 2013 *  |  |   |                                |  |  |
| If yes, your proposal will additionally have to be advertised in a newspaper circulating in the area of the development. Your planning authority will do this on your behalf but will charge you a fee. Please check the planning authority's website for advice on the additional fee and add this to your planning fee. |  |   |                                |  |  |
| If you are unsure whether your proposal involves a form of development listed in Schedule 3, please check the Help Text and Guidance notes before contacting your planning authority.   |  |   |                                |  |  |
| Planning Service Employee/Elected Member Interest   |  |   |                                |  |  |
| Is the applicant, or the applicated member of the planning  |  | ember of staff within the planning service                                  | e or an 🔲 Yes 🗵 No             |  |  |

| Certificate  | es and Notices   |                               |  |  |
|--|--|-------------------------------|--|--|
| CERTIFICATE AND NOTICE UNDER REGULATION 15 – TOWN AND COUNTRY PLANNING (DEVELOPMENT MANAGEMENT PROCEDURE) (SCOTLAND) REGULATION 2013   |  |                               |  |  |
|  | ust be completed and submitted along with the application form. This is most us<br>ficate C or Certificate E.  | sually Certificate A, Form 1, |  |  |
| Are you/the applic   | ant the sole owner of ALL the land? *  | ☐ Yes ☒ No                    |  |  |
| Is any of the land p   | part of an agricultural holding? *   | ☐ Yes ☒ No                    |  |  |
| Are you able to ide  | entify and give appropriate notice to ALL the other owners? *  | 🛛 Yes 🗌 No                    |  |  |
| Certificate  | e Required   |                               |  |  |
| The following Land   | d Ownership Certificate is required to complete this section of the proposal:  |                               |  |  |
| Certificate B  |  |                               |  |  |
| Land Owr   | nership Certificate  |                               |  |  |
| Certificate and Notice under Regulation 15 of the Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013   |  |                               |  |  |
| I hereby certify that  |  |                               |  |  |
| (1) - No person other than myself/the applicant was an owner [Note 4] of any part of the land to which the application relates at the beginning of the period of 21 days ending with the date of the accompanying application; |  |                               |  |  |
| or –   |  |                               |  |  |
|  | oplicant has served notice on every person other than myself/the applicant who he date of the accompanying application was owner [Note 4] of any part of the |                               |  |  |
| Name:  | Mr J Woolnough   |                               |  |  |
| Address:   |  |                               |  |  |
|  |  |                               |  |  |
| Date of Service of   | Notice: * 19/09/2017   |                               |  |  |

| (2) - None of the land to which the application relates constitutes or forms part of an agricultural holding;  |   |  |
|--|---|--|
| or –   |   |  |
| (2) - The land or part of the land to which the application relates constitutes or forms part of an agricultural holding and I have/the applicant has served notice on every person other than myself/himself who, at the beginning of the period of 21 days ending with the date of the accompanying application was an agricultural tenant. These persons are:               |   |  |
| Name:  |   |  |
| Address:   |   |  |
|  |   |  |
|  |   |  |
| Date of Service of Notice  | · *   |  |
| Date of Colvido of House   |   |  |
|  |   |  |
| Signed: Rob  | Macpherson                                      |  |
| On behalf of: Grizz  | zly Beards Barber Shop                          |  |
| Date: 19/09  | 9/2017  |  |
| $\boxtimes$ F  | Please tick here to certify this Certificate. * |  |
| Checklist – Application for Planning Permission  |   |  |
| Town and Country Planning (Scotland) Act 1997  |   |  |
| The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013   |   |  |
| Please take a few moments to complete the following checklist in order to ensure that you have provided all the necessary information in support of your application. Failure to submit sufficient information with your application may result in your application being deemed invalid. The planning authority will not start processing your application until it is valid. |   |  |
| a) If this is a further application where there is a variation of conditions attached to a previous consent, have you provided a statement to that effect? *  Yes No No Not applicable to this application   |   |  |
| b) If this is an application for planning permission or planning permission in principal where there is a crown interest in the land, have   |   |  |
| you provided a statement to that effect? *   |   |  |
| ☐ Yes ☐ No ☒ Not applicable to this application  |   |  |
| c) If this is an application for planning permission, planning permission in principle or a further application and the application is for development belonging to the categories of national or major development (other than one under Section 42 of the planning Act), have you provided a Pre-Application Consultation Report? *  |   |  |
| ∐ Yes ∐ No ☒ Not   | t applicable to this application                |  |
|  |   |  |

| Town and Country Planning (Scotland) Act 1997   |   |  |  |
|---|---|--|--|
| The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013  |   |  |  |
| d) If this is an application for planning permission and the application relates to development belonging to the categories of national or major developments and you do not benefit from exemption under Regulation 13 of The Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2013, have you provided a Design and Access Statement? *  Yes No Not applicable to this application  |   |  |  |
| e) If this is an application for planning permission and relates to development belonging to the category of loca to regulation 13. (2) and (3) of the Development Management Procedure (Scotland) Regulations 2013) have ye Statement? *  Yes No No Not applicable to this application   |   |  |  |
| f) If your application relates to installation of an antenna to be employed in an electronic communication network ICNIRP Declaration? *  Yes No No Not applicable to this application  | rk, have you provided an  |  |  |
| g) If this is an application for planning permission, planning permission in principle, an application for approval conditions or an application for mineral development, have you provided any other plans or drawings as necessity.   | of matters specified in sary:   |  |  |
| X Site Layout Plan or Block plan.   X Elevations.   Y Floor plans.   Cross sections. Roof plan.   Master Plan/Framework Plan. Landscape plan.   Photographs and/or photomontages. Other.    If Other, please specify: * (Max 500 characters)  |   |  |  |
| Dravide series of the following degree to if applicables  |   |  |  |
| Provide copies of the following documents if applicable:  A copy of an Environmental Statement. *  A Design Statement or Design and Access Statement. *  A Flood Risk Assessment. *  A Drainage Impact Assessment (including proposals for Sustainable Drainage Systems). *  Drainage/SUDS layout. *  A Transport Assessment or Travel Plan  Contaminated Land Assessment. *  Habitat Survey. *  A Processing Agreement. *  Other Statements (please specify). (Max 500 characters) | Yes N/A |  |  |
|   |   |  |  |

# **Declare – For Application to Planning Authority**

I, the applicant/agent certify that this is an application to the planning authority as described in this form. The accompanying Plans/drawings and additional information are provided as a part of this application.

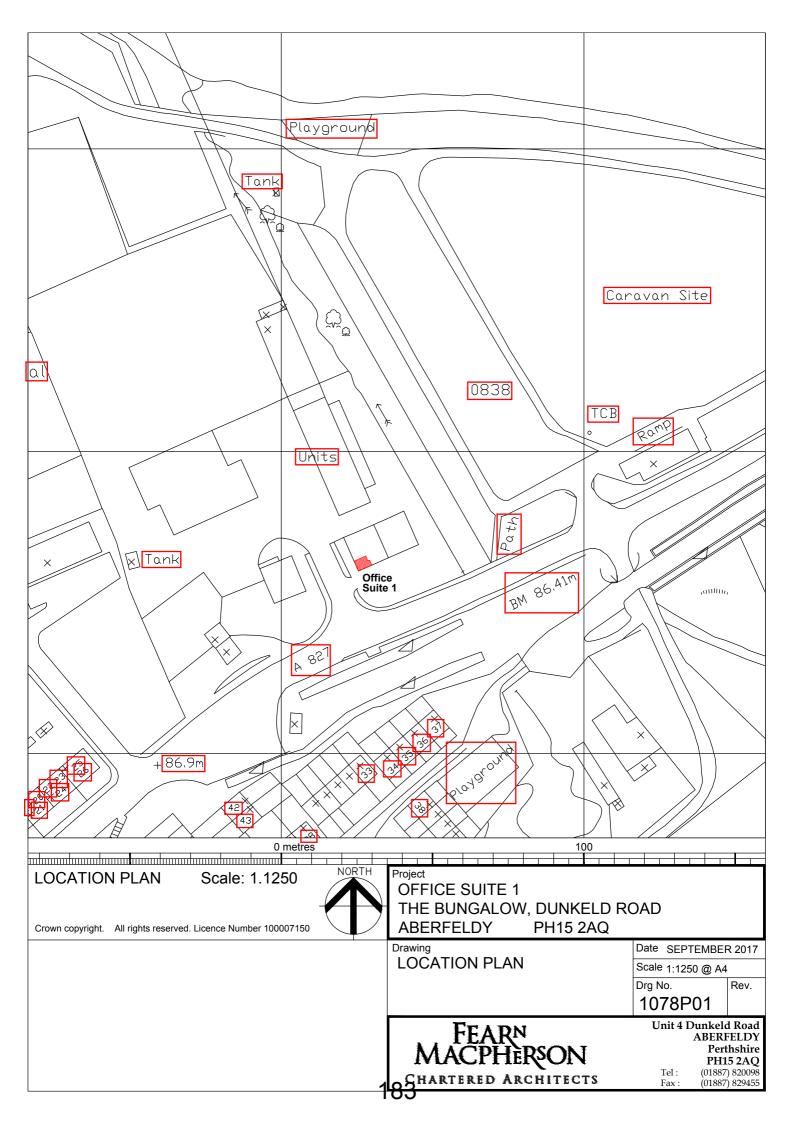
Declaration Name: Mr Rob Macpherson

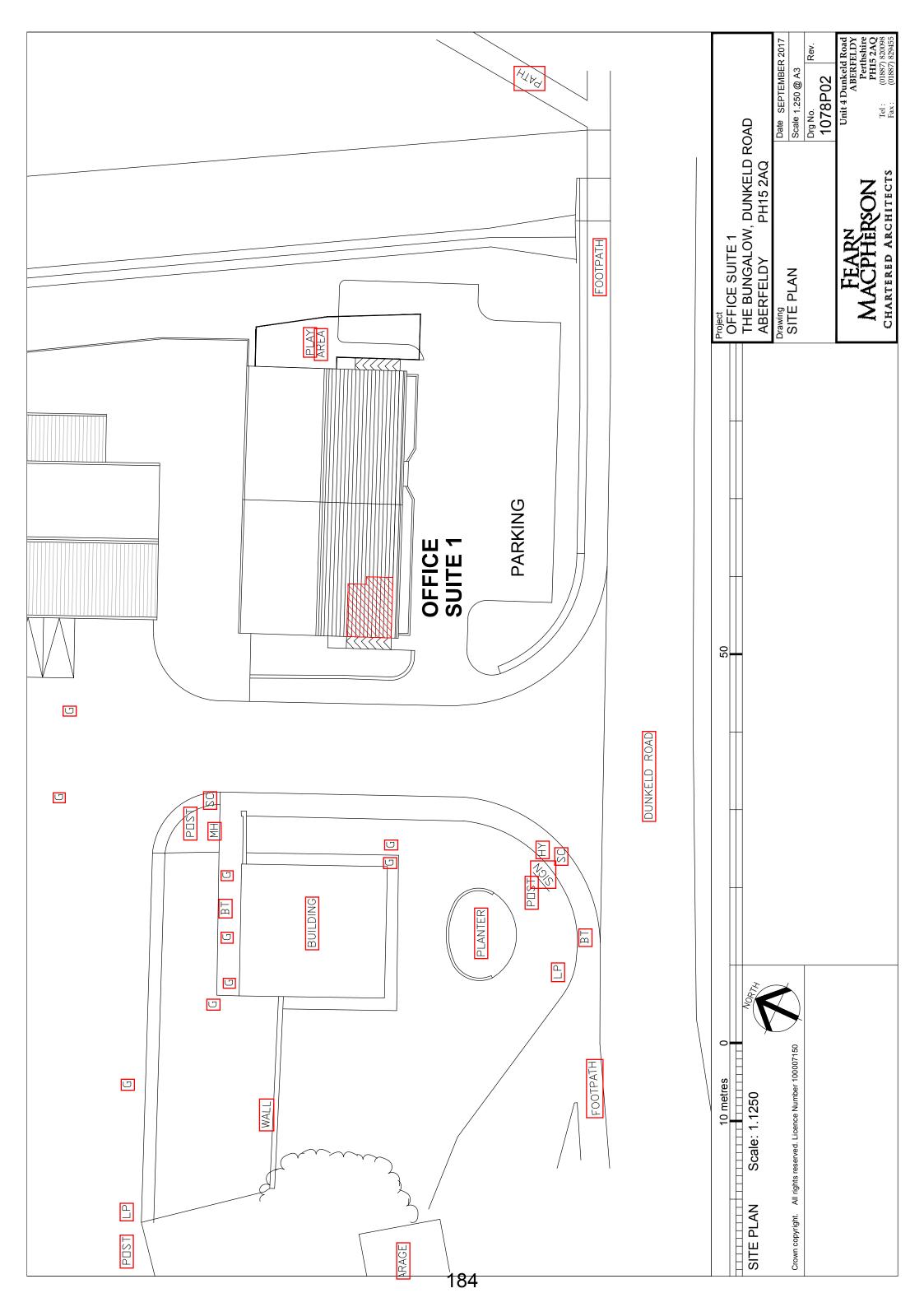
Declaration Date: 19/09/2017

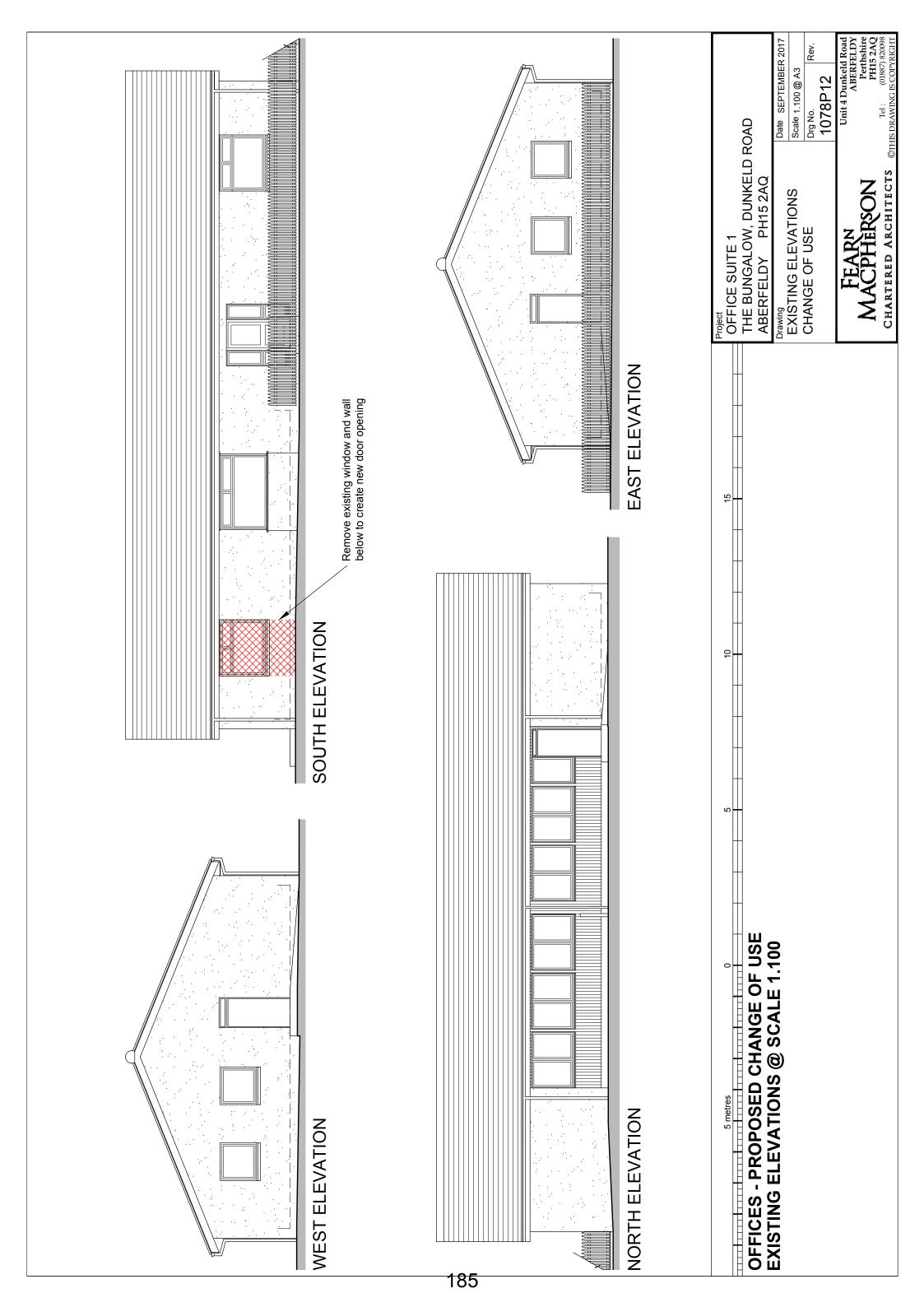
# **Payment Details**

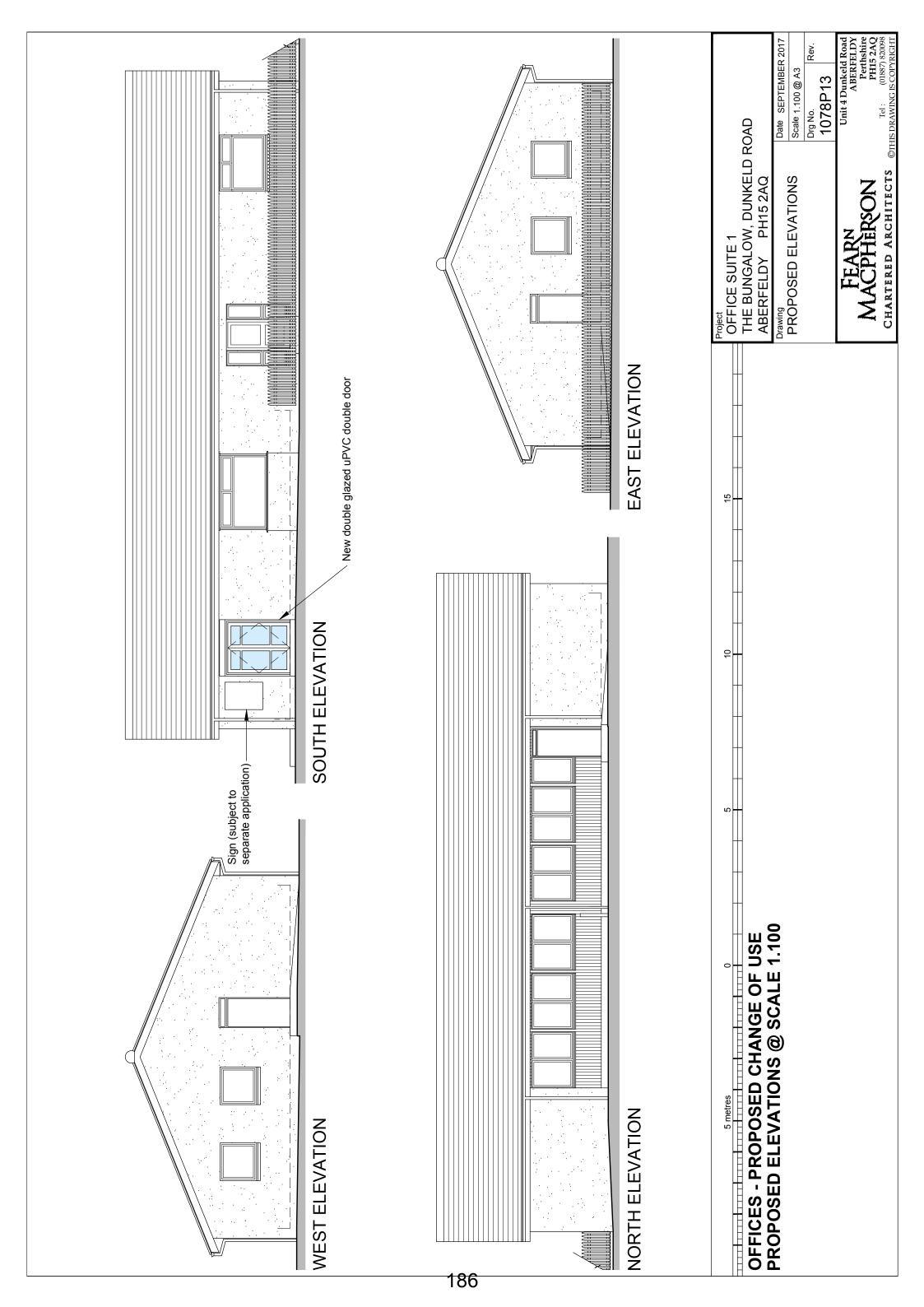
Cheque:

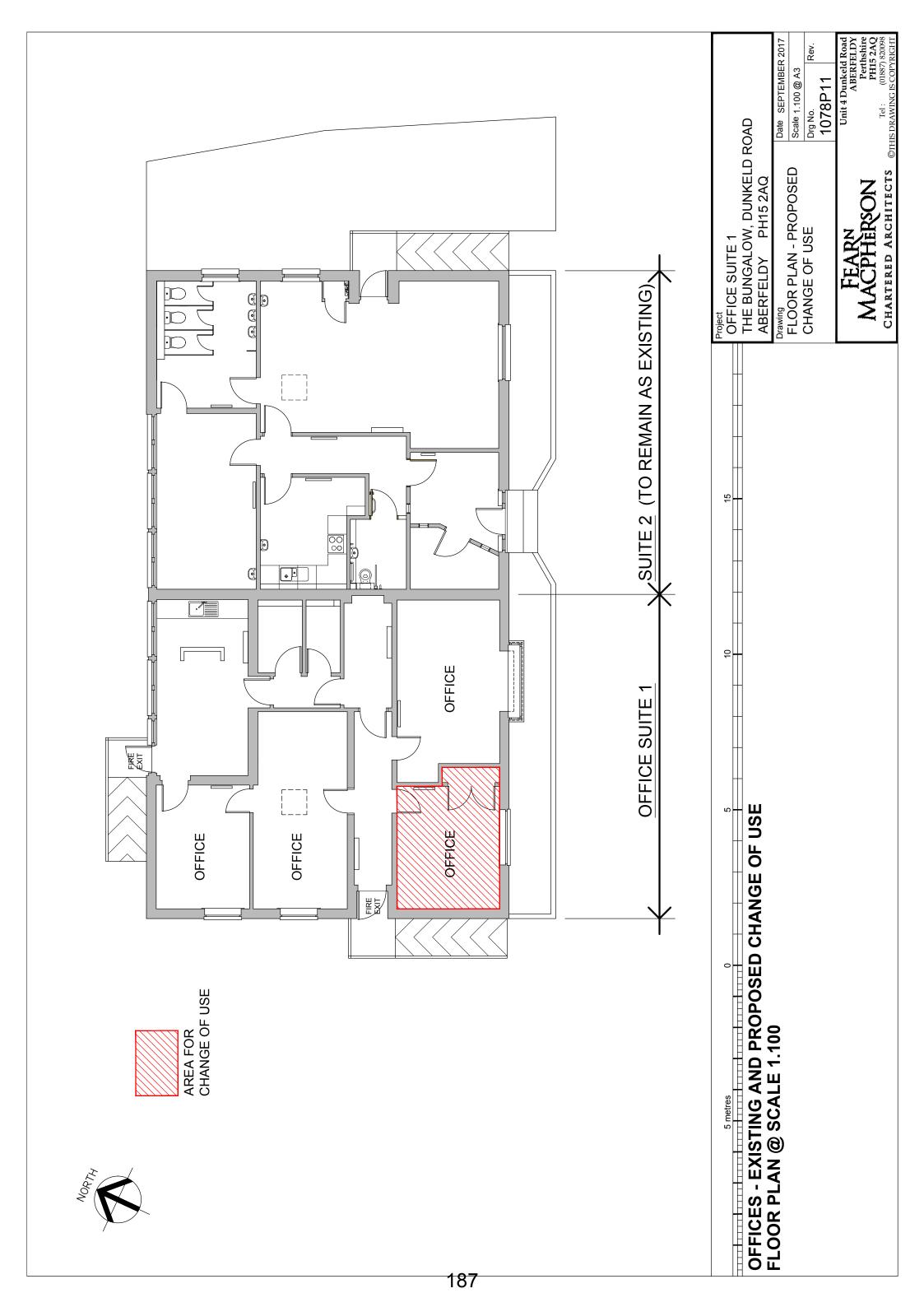
Created: 19/09/2017 18:08













TCP/11/16(507) – 17/01628/FLL – Change of use from office (class 4) to barbers (class 1) (in retrospect), Suite 1, The Bungalow, Aberfeldy Business Park, Dunkeld Road, Aberfeldy

PLANNING DECISION NOTICE (included in applicant's submission, see pages 163-164)

**REPORT OF HANDLING** (included in applicant's submission, see pages 165-171)

**REFERENCE DOCUMENTS** (included in applicant's submission, see pages 183-187)



TCP/11/16(507) – 17/01628/FLL – Change of use from office (class 4) to barbers (class 1) (in retrospect), Suite 1, The Bungalow, Aberfeldy Business Park, Dunkeld Road, Aberfeldy

## **REPRESENTATIONS**

## **Comments to the Development Quality Manager on a Planning Application**

| Planning<br>Application ref.             | 17/01628/FLL   | Comments provided by | Euan McLaughlin                                   |  |
|--|--|----------------------|---|--|
| Service/Section                          | Strategy & Policy  | Contact<br>Details   | Development Negotiations Officer: Euan McLaughlin |  |
| Description of<br>Proposal               | Change of use from office (class 4) to barbers (class 1) (in retrospect)   |                      |   |  |
| Address of site                          | Suite 1, The Bungalow, Aberfeldy Business Park, Dunkeld Road, Aberfeldy PH15 2AQ                                     |                      |   |  |
| Comments on the proposal                 | I have no comments to make on this proposal in terms of the Developer Contributions and Affordable Housing Guidance. |                      |   |  |
| Recommended planning condition(s)        |  |                      |   |  |
| Recommended informative(s) for applicant |  |                      |   |  |
| Date comments returned                   | 03 October 2017  |                      |   |  |

## **Comments to the Development Quality Manager on a Planning Application**

| Planning                                 | 17/01628/FLL  | Comments    | Dean Salman          |  |
|--|---|-------------|----------------------|--|
| Application ref.                         | , ,   | provided by | Development Engineer |  |
| Service/Section                          | Transport Planning  | Contact     |                      |  |
|  |   | Details     |                      |  |
| Description of                           | Change of use from office (class 4) to barbers (class 1) (in retrospect) at Suite |             |                      |  |
| Proposal                                 | 1   |             |                      |  |
| Address of site                          | The Bungalow, Aberfeldy Business Park, Dunkeld Road, Aberfeldy, PH15 2AQ          |             |                      |  |
| Comments on the proposal                 | Insofar as the Roads matters are concerned I have no objections to this proposal. |             |                      |  |
|  |   |             |                      |  |
| Recommended planning condition(s)        |   |             |                      |  |
| Recommended informative(s) for applicant |   |             |                      |  |
| Date comments returned                   | 03 October 2017   |             |                      |  |

## Memorandum

To Development Quality Manager From Regulatory Service Manager

Your ref 17/01628/FLL Our ref MP

Date 16 October 2017 Tel No

The Environment Service

Pullar House, 35 Kinnoull Street, Perth PH1 5GD

# Consultation on an Application for Planning Permission RE Change of use from office (class 4) to barbers (class 1) (in retrospect) Suite 1 The

Bungalow Aberfeldy Business Park Dunkeld Road Aberfeldy PH15 2AQ for Grizzly Beards Barber Shop

I refer to your letter dated 27 September 2017 in connection with the above application and have the following comments to make.

### Recommendation

I have no objection in principle to the application but recommend the under noted condition be included on any given consent.

### Comments

I have few concerns regarding this application but as there are residential properties across the road located around 40 metres away, I would recommend the undernoted condition.

### **Condition**

EH10 All plant or equipment shall be so enclosed, attenuated and/or maintained such that any noise therefrom shall not exceed Noise Rating 35 between 0700 and 2300 hours daily, or Noise Rating 25 between 2300 and 0700 hours daily, within any neighbouring residential property, with all windows slightly open, when measured and/or calculated and plotted on a rating curve chart.